

CITY OF VENICE PARKS SPECIAL MEETING

**JANUARY
30, 2020**



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PRESENTATION SUMMARY

1. BREIF REVIEW OF THE CITY'S PARK SYSTEM
2. PARKS INTER-LOCAL AGREEMENT
 - a. HISTORY & PURPOSE
 - b. REVIEW DRAFT PROPOSAL (STAFF LEVEL ONLY)
 - c. OPERATIONAL & BUDGET IMPACTS TO CITY
3. PARKS IMPACT FEE PROJECTS
 - a. 5-YEAR PROJECT PLAN

CITY OF VENICE PARKS SPECIAL MEETING

City parks serve, day in and day out, as the primary green spaces for the majority of Americans.

- Bruce Babbitt

These are the people's parks, owned by young and old...

- Harry S. Truman



1. CITY'S PARK SYSTEM

Parks Map:

<https://covfl.maps.arcgis.com/apps/View/index.html?appid=a65c4240bd8541c7814c6ce8c7c581b9>

NOTE: OPEN MAP LINK USING GOOGLE CHROME

CITY OF VENICE PARKS

1. 44 Public Parks within the City Limits
 - a. 37 Owned by City
 - b. 3 Owned by Sarasota County
 - c. 2 Owned by GCCF Trust
 - d. 2 Owned by WCIND
2. 462.7 Acres of Park Land within the City Limits
 - a. Comp. Plan Adopted LOS = 7 Acres per 1,000 residents
 - b. Currently at 20.7 Acres per 1,000 residents

CITY OF VENICE PARKS

1. Park Distribution

- a. 32 parks on-island / 12 parks off-island
- b. 141.3 Ac. on-island / 321.4 Ac. off-island

2. Park Operation & Maintenance

- a. 24 operated and maintained by the City
- b. 20 operated and maintained by Sarasota County
(Includes 3 County owned Parks, not in inter-local)

INTER-LOCAL AGREEMENT

HISTORY & PURPOSE

1. O&M Agreement for the mutual benefit of park users (City residents, County residents & visitors)
2. Original Agreement was entered in 1992
3. Current Inter-local executed in 2011 - Voluntarily
4. County had met obligations of a dual-taxation settlement
5. Term: 10 years, October 1, 2021 (FY 22)
 - a. Auto-Renewal for 5 additional years, unless terminated for cause: **October 1, 2026 (FY 27)**

INTER-LOCAL AGREEMENT

HISTORY & PURPOSE

6. Provides operation and maintenance services to the City valued at \$2.3 Million/Annually

*(FY18 Annual Report)

- a. Lifeguards (Venice Beach)
- b. Athletic Field maintenance & League agreements
- c. Mowing & turf maintenance
- d. Daily trash collection & cleaning restrooms
- e. All routine repairs - fencing, painting, lighting etc.
- f. Vendors & Special Events
- g. Quarterly Inspections and Reports (City & County)

INTER-LOCAL AGREEMENT

HISTORY & PURPOSE

7. County handles ALL Routine Maintenance
8. \$5,000 limit on Repair & Replacement
9. City responsible for **ALL** Capital related expenses
 - a. Equipment replacement (HVAC, lighting, electrical)
 - b. Roof, window and fence replacement
 - c. Re-decking boardwalks
 - d. Pavement and sidewalk replacement
 - e. Improvement projects & new amenities
 - f. ADA upgrades

INTER-LOCAL AGREEMENT

HISTORY & PURPOSE

9. County intent is REGIONAL FACILITIES not LOCAL
 - a. “Regional” as defined by Sarasota County
 - b. Shared usage by City-County-Visitors
 - c. Sized to accommodate “Regional” usage
10. City is best suited to manage “Local” parks
 - a. Higher Level of Service (LOS)
 - b. Faster response time
 - c. Best understanding of community needs

FUTURE OF INTER-LOCAL

Approach

1. Reestablish a positive staff level relationship with County Parks, Recreation & Natural Resources
2. Reopened cooperative discussions with County staff
3. Held quarterly meetings with County staff to review inter-local, other City Park items
4. Worked with City staff to develop cost and operational impacts
5. Created draft proposal (Similar to road swap 2014)

FUTURE OF INTER-LOCAL

Inter-Local Goals

1. Allow City to manage “local” and County to manage “regional”
2. Provide the best Level of Service for ALL users
3. New agreement which is financially feasible

EXISTING - COUNTY & CITY O&M

<u>County Maintained Parks</u>	Size (Acres)	Property Ownership
Brohard - Service Club Park	7.75	CITY
Brohard - Pier Parking Area	21.00	CITY
Brohard - Maxine Barritt Park	23.00	CITY
Brohard - Paw Park	2.00	CITY
Brohard - South Brohard Park	21.00	CITY
Chauncy Howard	0.88	CITY
Chuck Reiter	9.16	CITY
East Blalock (Venice Community Center)	10.25	CITY
Hecksher	3.04	CITY
Higel Marine Park & Boat Ramp	0.94	CITY
Legacy Park	10.20	CITY
Marina Park & Boat Ramp (Hatchett Creek)	5.00	WCIND
Venice Municipal Beach	6.88	CITY
Venice Myakka River	11.00	CITY
Pinebrook Park	80.00	CITY
Wellfield	80.00	CITY
Venetian Waterway Trail	5.75	WCIND
TOTAL:	297.85	AC.

<u>City Maintained Parks</u>	Size (Acres)	Property Ownership
Centennial	3.90	CITY
City Hall	3.08	CITY
Dr. Fred Albee	0.45	CITY
East Gate	0.33	CITY
Fountain	0.06	CITY
Graser	0.90	CITY
Heritage	4.25	CITY
Humphris (South Jetty)	2.10	CITY
John Nolen	3.00	CITY
Michael Biehl	0.31	GCCF
Mundy	1.43	CITY
Ponce De Leon	0.13	CITY
Prentice French	3.25	CITY
Ruscelletto	1.20	CITY
Venezia	4.92	CITY
Venice Fishing Pier	0.40	CITY
Volunteer	0.83	GCCF
W. Blalock/Arboretum	4.63	CITY
TOTAL:	35.17	AC.

DRAFT PROPOSAL - CITY MAINTAINED

City Maintained Parks	Size (Acres)	Property Ownership	Additional Detail	Stipulations
Centennial	3.90	CITY	No change, already a City Maintained Park	No change, already a City Maintained Park
City Hall	3.08	CITY		
Dr. Fred Albee	0.45	CITY		
East Gate	0.33	CITY		
Fountain	0.06	CITY		
Graser	0.90	CITY		
Heritage	4.25	CITY		
Humphris (South Jetty)	2.10	CITY		
John Nolen	3.00	CITY		
Michael Biehl	0.31	GCCF		
Mundy	1.43	CITY		
Ponce De Leon	0.13	CITY		
Prentice French	3.25	CITY		
Ruscelletto	1.20	CITY		
Venezia	4.92	CITY		
Venice Fishing Pier	0.40	CITY		
Volunteer	0.83	GCCF		
W. Blalock/Arboretum	4.63	CITY		
Chuck Reiter	9.16	CITY	After relocation of Venice Little League, there would no longer be regional use of this sports facility.	Transfer of park to "City Maintained" only after relocation of Venice Little League and no longer than 5 years after execution of agreement. Future use TBD.
East Blalock (Venice Community Center)	10.25	CITY	Does not meet County definition of "Regional" facility due to size and use.	Phased transition of operations, for 2-3 years, Fiscal Year 2024-25. Public discussion on intent of this facility and business planning. Do we want it to remain as a true "Community Center" with community oriented, subsidized events, or do we want it to be managed as a profit generating event center.
Hecksher	3.04	CITY	Does not meet County definition of "Regional" facility due to size and use.	
Higel Marine Park & Boat Ramp	0.94	CITY	Non-regional park	
Legacy Park	10.20	CITY	Non-regional park	
Venice Myakka River	11.00	CITY	Non-regional park	
TOTAL:	79.76	AC.		

DRAFT PROPOSAL - COUNTY MAINTAINED

County Maintained Parks	Size (Acres)	Property Ownership	Additional Detail	Stipulations
Brohard - Service Club Park	7.75	CITY	Regional Use Beach Parks	Include the newly constructed Pier Parking Area #3 within Brohard Park area
Brohard - Pier Parking Area	21.00	CITY		
Brohard - Maxine Barritt Park	23.00	CITY		
Brohard - Paw Park	2.00	CITY		
Brohard - South Brohard Park	21.00	CITY		
Chauncy Howard	0.88	CITY		
Chuck Reiter	9.16	CITY	Currently, there is regional use of this Sports Park, however the facility does not meet County definition of "Regional" due to limited size of complex	Transfer of park to "City Maintained" only after relocation of Venice Little League and no longer than 5 years after execution of agreement. Future use TBD
Marina Park & Boat Ramp (Hatchett Creek)	5.00	WCIND	Regional Use Marine Park & Boat Ramp	N/A
Venice Municipal Beach	6.88	CITY	Regional Use Beach Park	N/A
Pinebrook Park	80.00	CITY	County to continue mowing services, proximity to Wellfield Park creates efficiency of service	City will continue to maintain ownership of this property and handles capital costs
Wellfield	80.00	COUNTY	County Surtax project to masterplan and create Regional Sports Complex. New fields, parking, lighting, drainage, restrooms etc. Masterplan site. to better meet the needs of the leagues, Property ownership transfer to Sarasota County to allow this investment. No long term lease.	Reversion clause in deed to protect future use as sports complex. Will exclude the existing Police Station area (4 AC). Grant easements for utilities (booster station, wells, transmission lines).
Venetian Waterway Trail	5.75	WCIND	Regional Use Trail System, designated in County Trail Master Plan, connects to other trail spurs and future trails, connects to Caspersen Beach (County Park), County has division and staff for trail management	Add to agreement so City assumes Capital costs of trail (west of intracoastal waterway). County to continue trail management and maintenance.
TOTAL:	262.42	AC.		

► County O&M services of \$1.85 Million / Annually *(FY18 Annual Report)

DRAFT PROPOSAL - DETAILS

1. Beach Parks - To remain County O&M
 - a. \$926,000 Annual operational expense
2. Athletic Fields (excluding Hecksher) to remain County O&M
 - a. \$894,000 Annual operational expense
3. Marina Park & Boat Ramp - To remain County O&M
4. Venetian Waterway Trail - To remain County O&M
5. Sarasota County is best suited to manage these specialty facilities

WELLFIELD PARK

1. Venice community prides itself on elite athletic programs: High School to Professional Level
2. Wellfield Park is the youth sports feeder system for our community (football, baseball, softball, soccer, lacrosse)
3. Substandard Facilities
 - a. Poor field performance
 - b. Lack of parking, ADA compliance, drainage etc.
 - c. High maintenance costs
 - d. Capital liability

[illegible]

Sports Field Layout Plan 1976

WELLFIELD PARK - COUNTY

1. Master Planning - Complete overhaul, to create optimum layout for facility, to best meet the needs of numerous leagues
2. Surtax Eligible Capital Improvements:
 1. New Athletic Fields
 2. User Parking & Access
 3. Site Drainage & Utilities
 4. Field Lighting
 5. Restrooms & Buildings
 6. ADA and Safety

WELLFIELD PARK - COUNTY



- ▶ Sarasota County - Could create a jewel for our community
- ▶ Mutual public benefit for the park users, stakeholders, County and City

REGIONAL SPORTS COMPLEX

1. Twin Lakes Park (123 Acres)



REGIONAL SPORTS COMPLEX

2. Englewood Sports Complex (136 Acres)



WELLFIELD PARK - COUNTY

1. Would involve large capital investment by Sarasota County
2. County would need ownership of this investment
 - a. Reversion clause in deed to protect future use
 - b. Exclude existing Police Station property
 - c. Easements for Utility infrastructure
3. County owns Pinebrook Rd.
4. Removes current Capital Liability
5. Mutual Public Benefit - Much higher LOS for users

ESTIMATED CITY BUDGET IMPACT

HECKSHER	HIGEL MARINE PARK & BOAT RAMP	LEGACY PARK	VENICE MYAKKA RIVER
Janitorial Service - 4 Bathrooms Restroom Building Maint. Clubhouse Building Maint. Landscaping Mowing Tennis Court Maint. Shuffleboard Court Maint. Basketball/Pickleball Maint. Playground Inspection / Maint. Trash Collection Sign Maintenance Fence Maintenance Parking Lot Maintenance Walkway Maint. Practice Wall Maint.	Janitorial Service - 2 Bathrooms Restroom Building Maint. Picnic Shelter Maintenance Grills and Picnic Tables Landscaping Mowing Trash Collection Dock Maintenance Sign Maintenance Fence Maintenance Parking Lot Maintenance Walkway Maint.	Janitorial Service - 2 Bathrooms Restroom Building Maint. Picnic Shelter Maintenance Grills and Picnic Tables Landscaping Mowing Trash Collection Playground Inspection / Maint. Canoe Launch Maintenance Sign Maintenance Parking Lot Maintenance Walkway Maint. Dock Maintenance	Janitorial Service - 2 Bathrooms Grinder Pump Maintenance Restroom Building Maint. Picnic Shelter Maintenance Grills and Picnic Tables Landscaping Mowing Trash Collection Sign Maintenance Parking Lot Maintenance Walkway Maint. Dock Maintenance Fence Maintenance Open/Close Gate Annual Flooding Erosion Issues
<u>Additional Positions</u>	<u>Salary</u>	<u>Benefits</u>	<u>Labor Total</u>
Parks MSW (118)	\$36,637.00	\$22,244.87	\$58,881.87
Parks Facility Maint. Specialist (128)	\$49,903.00	\$24,391.31	\$74,294.31
Admin. Coordinator (128)	\$49,903.00	\$24,391.31	\$74,294.31
		Totals:	\$207,470.49
<u>Vehicles / Equipment</u>	<u>Cost</u>	<u>Life (yrs)</u>	<u>Annual Equipment Costs</u>
Pickup Truck	\$30,000	8	\$3,750.00
Pickup Truck	\$30,000	8	\$3,750.00
Mower	\$14,000	5	\$2,800.00
Totals:	\$74,000		Totals: \$10,300.00

ESTIMATED CITY BUDGET IMPACT

<u>PARKS - BUDGET</u>	Size (Acres)	Field Personnel (FTEs)	Admin. (FTEs)	Personnel Costs	Materials, Supplies, Operating Expenses	TOTALS
Hecksher	3.04	1.00	0.50	\$103,735.24	\$25,000.00	\$128,735.24
Higel Marine Park & Boat Ramp	0.94	0.10	0.10	\$13,317.62	\$8,000.00	\$21,317.62
Legacy Park	10.20	0.60	0.20	\$56,352.96	\$20,000.00	\$76,352.96
Venice Myakka River	11.00	0.30	0.20	\$34,064.67	\$10,000.00	\$44,064.67
		2.00	1.00	\$207,470.49	\$63,000.00	\$270,470.49
Annualized Rent on Vehicles & Equipment						\$10,300.00
		TOTAL EQUIPMENT PURCHASE:				\$80,000.00
		TOTAL ANNUAL OPERATING COST INCREASE:				\$280,770.49

FY20 Parks Budget	\$1,857,417.00
FY22 Increase	\$280,770.49
% Increase	15.1%

CHUCK REITER PARK

1. Continued operation by County until new location is built for Venice Little League
2. Future transition to City maintenance (5 Yrs.) as a non-athletic facility
3. Would qualify as a future Park Impact Fee project
4. Opportunity for neighborhood park or other alternative park function

VENICE COMMUNITY CENTER

1. Phased transition to City operation (2-3 Yrs.)
2. Continued operation by County until date set in agreement
3. City to conduct feasibility study and policy discussion to determine goals of this facility
4. Currently: County subsidizes operation \$229,000 annually around 50% of operational costs
5. Subsidy amount can be reduced, depending on the business plan for the facility

DISCUSSION:

- REVIEW & DISCUSS DRAFT INTER-LOCAL PROPOSAL