

CITY OF VENICE

Comprehensive Plan Annual Development Data Update Petition Number: 20-57CP <u>Staff Report</u>

Overview:

The 2017-2027 Comprehensive Plan provided multiple mixed-use future land use designations as follows:

- Mixed Use Downtown (MUD)
- Mixed Use Seaboard (MUS)
- Mixed Use Corridor (MUC)
- Mixed Use Airport (MUA)
- Mixed Use Residential (MUR)

These designations exist in the seven neighborhoods that make up the City (see map below). These include the Island, Gateway, East Venice Avenue, Pinebrook, Laurel Road, Northeast, and Knights Trail neighborhoods. Included in each neighborhood section of the Comprehensive Plan is a table that provides the development minimums and maximums for density and intensity in the mixed-use designated areas. Also provided, is the existing conditions for these areas based on data from the Sarasota County Property Appraiser's office as of January 1, 2017. The following Strategies pertain to this update process:

Strategy LU 1.2.18 - Mixed Use Categories, Monitoring and Reporting (applies to all Mixed Use Categories)

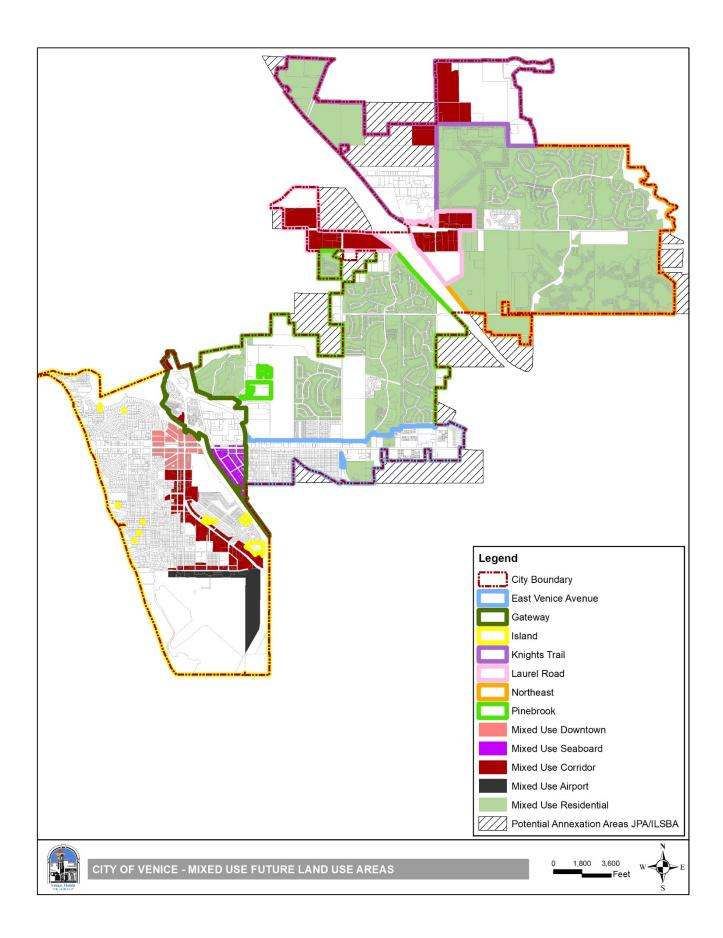
The City Planning and Development Services staff shall produce at a minimum an annual report on development activity within the Mixed Use Categories or when 75 percent of the applicable development threshold (max) has been achieved. Staff shall develop a tracking mechanism and include the percent development in conjunction with the thresholds of development established within the Mixed Use land use designations.

Strategy LU 1.2.19 - Thresholds Applied

The minimum and maximum thresholds in each of the Mixed Use categories are not intended to be an allocation of land but are used as a mechanism to determine the maximum density and intensity within each Mixed Use area and Neighborhood from which existing and future development will be deducted. The intent of this strategy is to eliminate the need to calculate/allocate a vertical mixed use development as a percentage of acreage. This strategy also recognizes that applications which propose to amend a property's designation to Mixed Use or the reverse shall also identify the revised and updated carrying capacity (maximum density and intensity standards) for the respective designation and Neighborhood standards.

The updated numbers provided in this report are for development activity through November 1, 2020 in the form of demolition permits and issued certificates of occupancy (CO). Updated numbers for both residential units and non-residential square footage, are provided. In addition to the actual numbers, growth percentages along with percentages of maximum development are provided for each mixed use designation in each neighborhood. Based on this data, it can be determined where growth is occurring throughout the mixed use areas and if there is a need for adjustment to designation thresholds. Exhibit A, attached to this agenda item, provides the strike through/underline text for the changes proposed by this Comprehensive Plan amendment.

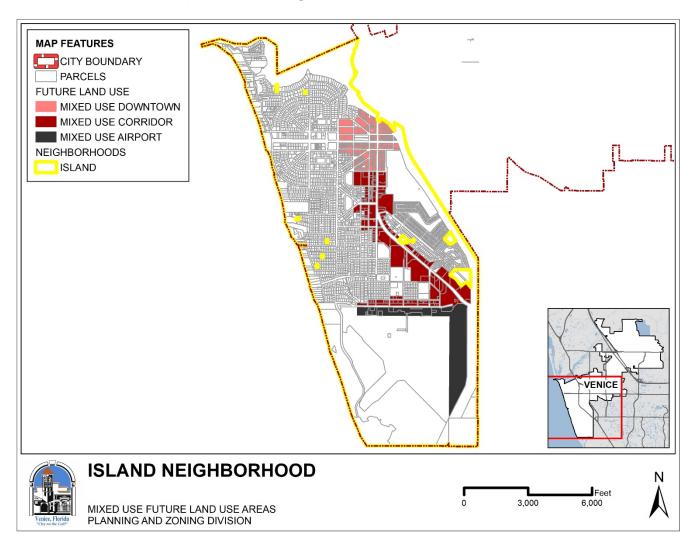
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ISLAND NEIGHBORHOOD

The Island Neighborhood encompasses approximately 2,817 acres or approximately 26.3% of the total City size. There are three mixed use designations within this neighborhood; mixed use downtown (MUD 84 acres), mixed use corridor (MUC 140 acres) and mixed use airport (MUA 127 acres).



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| | | | | | ISLAN | ID | | | | | |
|-----|--------------------|-----------------------|-----------------------------|-----------------------------|---------------------------|---------------------------|-------------------------|-------------------------|-----------------|-------------------|-----------------------|
| | Number of Acres | DUs per Acre (Max) | Minimum Development % | Maximum Development % | Minimum DUs | Maximum DUs | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum |
| MUD | 84 | 18 | 20% | 50% | 302 | 756 | 513 | 530 | 17 | 3% | 70% |
| | Number of Acres | Area Wide FAR | % | Maximum Development % | Minimum Square Feet | Maximum Square Feet | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum |
| MUD | 84 | 0.65 | 50% | 80% | 1,189,188 | 19,027,001 | 903,950 | 900,125 | -3,826 | -0.4% | 5% |
| | Number of Acres | DUs per Acre (Max) | Minimum Development % | Maximum Development % | Minimum DUs | Maximum DUs | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum |
| MUC | 140 | 13 | 30% | 70% | 546 | 1,274 | 1,109 | 1,109 | 0 | 0% | 87% |
| | Number of Acres | Area Wide FAR | Minimum Development % | Maximum Development % | Minimum Square Feet | Maximum Square Feet | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum |
| MUC | 140 | 0.5 | 30% | 70% | 914,760 | 2,134,440 | 1,453,614 | 1,469,375 | 15,761 | 1% | 69% |
| | Number of Acres | Area Wide FAR | Minimum Development | Maximum Development | Minimum Square | Maximum Square | Existing as | Existing as | Total Change | Percent Change | Percent of Maximum |
| MUA | 127 | 0.35 | % NA | % NA | Feet NA | Feet 1,936,242 | 104.887 | 104,887 | 0 | 0% | 5% |
| MUA | 121 | 0.55 | IVA | INA | INA | 1,330,242 | 104,007 | 104,007 | U | U /0 | J /0 |

- MUD
 - o Residential increased by 3% or 17 units mainly due to the build-out of Tra Ponti.
 - o Non-Residential decreased by 0.4% due to demolition of structures.
- MUC
 - o Residential no change.
 - o Non-Residential increased by 1% due to the new Venice Library.
- MUA no change.

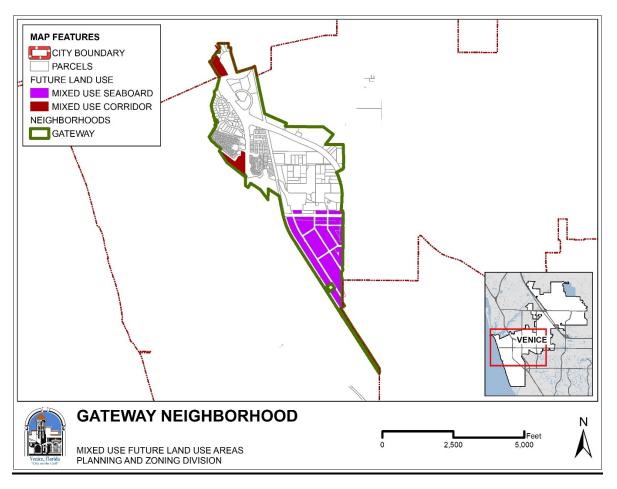
Recommendation

- MUD update development data in the Comprehensive Plan with no changes to development thresholds.
- MUC update development data in the Comprehensive Plan with no changes to development thresholds.
- MUA no change.

GATEWAY NEIGHBORHOOD

The Gateway Neighborhood encompasses approximately 436 acres or approximately 4.1% of the total City size. There are two mixed use designations within this neighborhood; mixed use seaboard (MUS 67 acres) and mixed use corridor (MUC 13 acres).

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| | GATEWAY | | | | | | | | | | |
|-----|--------------------|-----------------------|-----------------------|-----------------------|---------------------------|---------------------------|-------------------------|-------------------------|-----------------|-------------------|-----------------------|
| | Number of Acres | DUs per Acre (Max) | Minimum Development % | Maximum Development % | Minimum DUs | Maximum DUs | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum |
| MUS | 67 | 18 | 10% | 35% | 121 | 422 | 0 | 0 | 0 | 0% | 0% |
| | | | | | | | | | | | |
| | Number of Acres | Area Wide FAR | Minimum Development % | Maximum Development % | Minimum Square Feet | Maximum Square Feet | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum |
| MUS | 67 | 0.75 | 65% | 90% | 1,422,779 | 1,970,001 | 882,195 | 898,956 | 16,761 | 2% | 46% |
| | | | Minimum | Maximum | | | | | | | |
| | Number of Acres | DUs per Acre (Max) | | Development % | Minimum DUs | Maximum DUs | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum |
| MUC | 13 | 13 | 10% | 75% | 12 | 127 | 0 | 0 | 0 | 0% | 0% |
| | | | | | | | | | | | |
| | Number of Acres | Area Wide FAR | Minimum Development % | Maximum Development % | Minimum Square Feet | Maximum Square Feet | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum |
| MUC | 13 | 0.5 | 25% | 90% | 49,005 | 254,826 | 23,825 | 10,621 | -13,204 | -55% | 4% |

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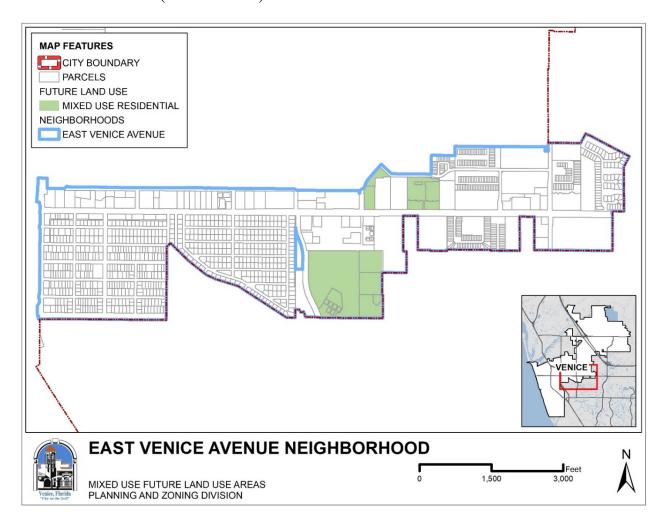
- MUS
 - o Residential no change.
 - o Non-Residential increased by 2% due to the Splash and Furniture Warehouse projects.
- MUC
 - o Residential no change.
 - Non-Residential decreased by 55% due to the demolition of structures on the Fisherman's Wharf property.

Recommendation

• MUS and MUC – update development data in the Comprehensive Plan with no changes to development thresholds.

EAST VENICE AVENUE NEIGHBORHOOD

The East Venice Avenue Neighborhood encompasses approximately 558 acres or approximately 5.2% of the total City size. There is only one mixed use designation within this neighborhood which is mixed use residential (MUR 63 acres).



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| | EAST VENICE AVENUE | | | | | | | | | | | |
|-----|--------------------|-----------------------|-----------------------|-----------------------------|---------------------------|------------------------------|-------------------------|-------------------------|-----------------|-------------------|--------------------|--|
| | Number of Acres | DUs per Acre (Max) | Minimum Development % | Maximum Development % | Minimum DUs | Maximum DUs*1 | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum | |
| MUR | 63 | 5 | 95% | 100% | 299 | 315 | 388 | 388 | 0 | 0% | 123% | |
| | | | | | | | | | | | | |
| | Number of Acres | Area Wide FAR | Minimum Development % | Maximum Development % | Minimum Square Feet | Maximum Square Feet *1 | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum | |
| MUR | 63 | 0.4 | 0% | 5% | 0 | 54,886 | 28,517 | 28,517 | 0 | 0% | 52% | |

This neighborhood is unique in that, at the time of adoption of the Comprehensive Plan, the existing dwelling units of 388 in the MUR exceeded the maximum permitted of 315. This was due to existing Planned Unit Developments in the neighborhood that were either developed like Aston Gardens or approved for development like the Ramsey Road PUD. Strategy LU 1.2.16 allowed previously approved PUD's to exceed standards of PUD zoning and to retain their currently approved density and intensity, along with other provisions.

Summary

- MUR
 - o Residential no change.
 - o Non-Residential no change.

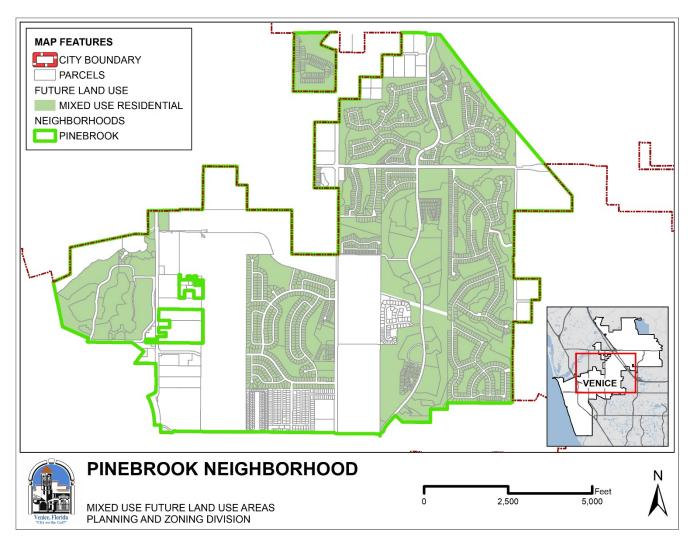
Recommendation

• MUR – update date of existing development in the Comprehensive Plan with no changes to development thresholds.

PINEBROOK NEIGHBORHOOD

The Pinebrook Neighborhood encompasses approximately 2,366 acres or approximately 22.1% of the total City size. There is only one mixed use designation within this neighborhood which is mixed use residential (MUR 1,267 acres).

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| | PINEBROOK | | | | | | | | | | | | |
|-----|--------------------|-----------------------|-----------------------|-----------------------------|---------------------------|---------------------------|-------------------------|-------------------------|-----------------|-------------------|--------------------|--|--|
| | Number of Acres | DUs per Acre (Max) | Minimum Development % | Maximum Development % | Minimum DUs | Maximum DUs | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum | | |
| MUR | 1,267 | 5 | 95% | 100% | 6,018 | 6,335 | 4,424 | 4,462 | 38 | 1% | 70% | | |
| | | | | | | | | - | | | | | |
| | Number of Acres | Area Wide FAR | Minimum Development % | Maximum Development % | Minimum Square Feet | Maximum Square Feet | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum | | |
| MUR | 1,267 | 0.4 | 0% | 5% | 0 | 1,103,810 | 82,640 | 82,640 | 0 | 0% | 7% | | |

- MUR
 - o Residential increased by 1% or 38 units, mainly due to the build-out of the Windwood PUD.
 - Non-Residential no change

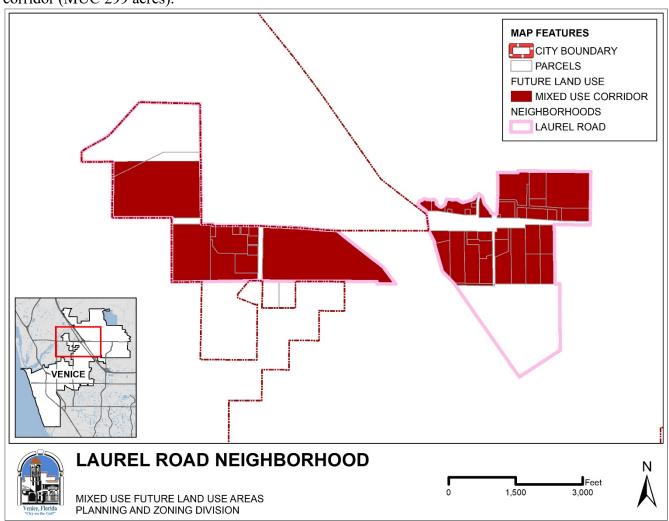
Recommendation

• MUR – update development data in the Comprehensive Plan with no changes to development thresholds.

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LAUREL ROAD NEIGHBORHOOD

The Laurel Road Neighborhood encompasses approximately 473 acres or approximately 4.4% of the total City size. There is only one mixed use designation within this neighborhood which is mixed use corridor (MUC 299 acres).



| | LAUREL ROAD | | | | | | | | | | | |
|-----|--------------------|-----------------------|-----------------------|-----------------------------|---------------------------|---------------------------|-------------------------|-------------------------|-----------------|-------------------|-----------------------|--|
| | Number of Acres | DUs per Acre (Max) | Minimum Development % | Maximum Development % | Minimum DUs | Maximum DUs | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum | |
| MUC | 299 | 13 | 10% | 25% | 389 | 972 | 17 | 289 | 272 | 1600% | 30% | |
| | | | | | | | | • | | | | |
| | Number of Acres | Area Wide FAR | Minimum Development % | Maximum Development % | Minimum Square Feet | Maximum Square Feet | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum | |
| MUC | 299 | 0.5 | 75% | 90% | 4,884,165 | 5,860,998 | 132,251 | 166,551 | 34,300 | 26% | 3% | |

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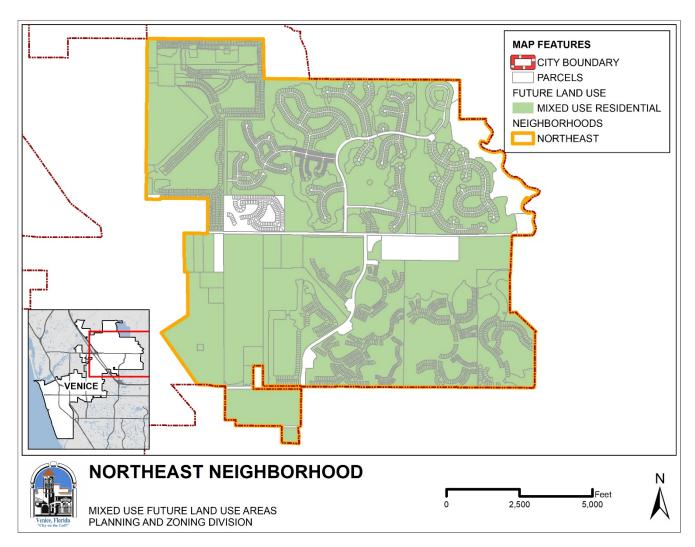
- MUC
 - Residential increased by 1,600% or 272 units due to the Treviso Grand Apartments in Portofino (aka Mirasol).
 - o Non-Residential increased by 26% due to the self-storage project south of Laurel Road and east of I-75.

Recommendation

• MUC – update development data in the Comprehensive Plan with no changes to development thresholds.

NORTHEAST NEIGHBORHOOD

The Northeast Neighborhood encompasses approximately 2,907 acres or approximately 27.2% of the total City size. There is only one mixed use designation within this neighborhood which is mixed use residential (MUR 2,579 acres).



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| | NORTHEAST | | | | | | | | | | | |
|-----|--------------------|-----------------------|-----------------------|-----------------------------|---------------------------|---------------------------|-------------------------|-------------------------|-----------------|-------------------|-----------------------|--|
| | Number of Acres | DUs per Acre (Max) | Minimum Development % | Maximum Development % | Minimum DUs | Maximum DUs | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum | |
| MUR | 2,579 | 5 | 95% | 100% | 12,250 | 12,895 | 1,403 | 2,201 | 798 | 57% | 17% | |
| | | | | | | | | | | | | |
| | Number of Acres | Area Wide FAR | Minimum Development % | Maximum Development % | Minimum Square Feet | Maximum Square Feet | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum | |
| MUR | 2,579 | 0.4 | 0% | 5% | 0 | 2,246,825 | 26,939 | 48,487 | 21,548 | 80% | 2% | |

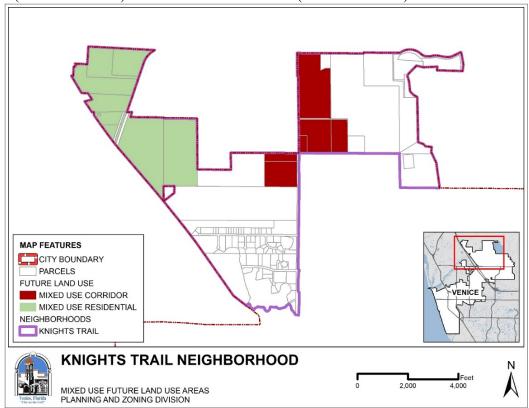
- MUR
 - o Residential increased by 57% or 798 units due to multiple PUD's in this neighborhood.
 - o Non-Residential increased by 80% due to community buildings within the PUD's.

Recommendation

• MUR – update development data in the Comprehensive Plan with no changes to development thresholds.

KNIGHTS TRAIL NEIGHBORHOOD

The Knights Trail Neighborhood encompasses approximately 1,136 acres or approximately 10.6% of the total City size. There are two mixed use designations within this neighborhood which are mixed use corridor (MUC 169 acres) and mixed use residential (MUR 318 acres).



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| | | | | | KNIGHTS | TRAIL | | | | | |
|-----|--------------------|-----------------------|-----------------------|-----------------------|---------------------------|---------------------------|-------------------------|-------------------------|-----------------|-------------------|--------------------|
| | | | | | | | | | | | |
| | Number of Acres | DUs per Acre (Max) | Minimum Development % | Maximum Development % | Minimum DUs | Maximum DUs | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum |
| MUC | 169 | 13 | 20% | 50% | 439 | 1,099 | 3 | 3 | 0 | 0% | 0% |
| | | | | | | | | - | | | |
| | Number of Acres | Area Wide FAR | Minimum Development % | Maximum Development % | Minimum Square Feet | Maximum Square Feet | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum |
| MUC | 169 | 0.5 | 50% | 80% | 1,840,410 | 2,944,656 | 0 | 0 | 0 | 0% | 0% |
| | N 1 1 | | Minimum | Maximum | | | | - · · · | - | | 5 4 6 |
| | Number of Acres | DUs per Acre (Max) | Development % | Development % | Minimum DUs | Maximum DUs | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum |
| MUR | 318 | 3.85 | 95% | 100% | 1,163 | 1,224 | 3 | 3 | 0 | 0% | 0% |
| | | | | | | | | | | | |
| | Number of Acres | Area Wide FAR | Minimum Development % | Maximum Development % | Minimum Square Feet | Maximum Square Feet | Existing as of 01/01/17 | Existing as of 11/01/20 | Total Change | Percent Change | Percent of Maximum |
| MUR | 318 | 0.1 | 0% | 5% | 0 | 69,260 | 13,014 | 13,014 | 0 | 0% | 19% |

- MUC
 - Residential no change.
 - Non-Residential no change.
- MUR

 - Residential no change. Non-Residential no change.

Recommendation

MUC and MUR – update date of existing development in the Comprehensive Plan with no changes to development thresholds.

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