



**MEMORANDUM TO VENICE CITY COUNCIL**

**FROM:** James Clinch, PE, MPA, City Manager

**DATE:** June 2, 2026

**SUPPORTS STRATEGIC PILLAR 3:** Fiscal Sustainability

**SUBJECT / TOPIC:** PROPOSED FY2027 BUDGET

Presented herein is the proposed budget for fiscal year (FY) 2027, including the proposed Capital Improvement Program (CIP) for FY2027 through FY2031. This proposed budget and CIP is the culmination of several months of coordinated effort and analyses by city staff. The process began with Department Directors preparing and submitting their budget requests, and goals and objectives. These were compared against historic spending trends, current year activity, the strategic plan, and funding availability. Department-level requests for additional personnel or programs required supplemental detail outlined in a *budget enhancement request*, which was subject to additional scrutiny.

Revenue estimates were developed primarily by the City's Finance Department, with assistance from other departments when needed. Projections were made of ending balances for each fund and compared to targets. In May, department staff met with the City Manager and Finance Department team to justify their departmental budget requests, which were either approved, denied, or amended. The final result was accumulated and compiled into a Council Budget Workshop Binder for your review, consideration, and comments.

The proposed FY2027 budget includes total appropriations of \$161,519,904 for all funds. Revenue estimates are \$156,418,545. In some funds, appropriations exceed revenue estimates, and the difference (shortfall) is funded with beginning reserves (fund balances or working capital). In these cases, beginning reserves are generally utilized only for one-time expenditures, e.g., capital. In other funds, revenues exceed appropriations, and the difference (surplus) is added to ending reserves.

Various schedules have been included in the Council Binder for each fund and department/division. The documents are arranged by either department or fund. The multi-colored budget worksheets show two prior years' actual data, current year-to-date (through March 2026) and the dollar and percentage increases/decreases from *current year expected* (for revenues) or *prior year original budget* (for expenditures/appropriations), with comments if there are significant differences. Department Directors will be available for questions and answers during the budget workshops.

### ***New/Closed Funds and Departments/Divisions***

This budget includes one new fund and no new departments. The Fleet Services Operating and Maintenance Fund #506 has been established to facilitate the efficient operation and maintenance of the city's vehicles and heavy equipment. A central city garage staffed by certified mechanics will be responsible for both routine servicing and emergency repairs. The city intends to transition the "white fleet" to this facility beginning in fiscal year 2027, followed by the "heavy fleet" in fiscal year 2030.

During FY2026, two funds were closed, and will not be budgeted in FY2027: the Second Occupational License Fund #112 following the repeal of the local business tax by Sarasota County in 2024, and the Police Community Fund #108 since the Venice Police Charitable Foundation, Inc. was established to manage charitable donations for the police department. The city transferred all previously held donations and responsibility to the new foundation.

### ***Rate Increases/Decreases***

This proposed budget includes no significant new major revenue sources but includes scheduled rate increases for the following existing user fees:

- Wastewater rates and reclaimed water rates will increase 3% on October 1, 2026. Water rates will increase 5.25% with 2.25% of the increase set aside and earmarked for the eventual relocation of the City's Water Treatment Plant. FY2027 is the fourth year in the five-year rate plan.
- Stormwater O&M rates will decrease from \$8.55 to \$6.03 per Equivalent Stormwater Factor (ESF) per month. This is the rate calculated to yield a balanced operating budget for FY2027.
- Water quality (Stormwater Fund) rates will remain constant at \$2.00 per Equivalent Water Quality Factor (EWQF) per month. This is the original rate needed to fund approximately \$1 million in capital projects annually.
- The Solid Waste Fund recycling surcharge is expected to increase from 10% to 16%.
- Solid waste and recycling fees for residential and commercial customers will increase 3% on October 1, 2026 with a 3% annual increase in the next subsequent two years. Roll-off pull charges will increase \$6/pull on October 1, 2026, and \$5/pull each subsequent year for the five-year rate plan. FY2027 is the third year in the five-year rate plan.

### ***Other Rate Changes***

- The Building Department is currently undergoing a rate study for building permit fees.
- Starting January 1, 2027, rents at the Airport mobile home park will rise by 10%. This marks the beginning of a seven-year period with scheduled annual increases of 10%. The Airport is conducting a rate study for T-hangar rental prices and fuel flowage fees.

### ***Personnel***

The city held its annual Strategic Planning Session in February 2026. At this forum, staff and council members collaborate on the determination of strategic goals and priority appropriations. The city is preparing for future growth and development. This includes measurable challenges as the city continues to expand geographically, and grow in population, density, and demand for municipal services.

The FY2026 Adopted Budget included 410.4 full-time equivalent (FTE) positions. In FY2026, the city restructured roles for better service delivery and revised a position to a stormwater grants coordinator. The FY2027 proposed budget introduces 3.5 FTE positions in Public Works-Fleet Services Operating and Maintenance Fund:

- Working foreman
- Two mechanics
- Part-time mechanic apprentice (0.5 FTE)

Eight positions will be eliminated in FY2027:

- General Fund:
  - Planner
  - Administrative Assistant
- Building Fund
  - Two plans examiners
  - Permit Technician
  - Inspector
- Utilities Fund
  - Two plant operators

This reduces the total FTE count to 405.9.

### **Property Values**

The budget is prepared using the June 1, 2026 property values, a 0.07% property value increase over the prior year, and the millage rate remaining constant with the prior year at 3.8450 mills. The revenue generated from this millage rate does not support the Fleet Services Operating and Maintenance Fund #506 startup expenses without utilizing reserves (green section of the General Fund Revenue). Every .10 (tenth) mill generates approximately \$731,700.

### ***Capital Improvement Program***

The FY2027 – FY2031 Capital Improvement Program (CIP) is presented as a supplement to the proposed FY2027 budget. It includes all capital projects/outlay (and certain related expenditures) of all funds and departments for the upcoming five-year period. Funding sources are also identified. Note, the initial year FY2027 CIP amounts are also incorporated into the proposed FY2027 budget.

The CIP includes proposed capital expenditures of \$35,560,278 for FY2027, and \$151,424,716 over the five-year period. Funding sources have been identified for all line items in the five-year CIP, including 7% in debt financing. The major outlays over the **five years** include the following:

#### **Five Years**

##### **General Fund - \$5.0 million**

- \$1.9 million for Fire Department equipment
- \$977,000 for Police Department equipment
- \$1.0 million for Information Technology Department equipment
- \$50,000 for historical exhibits
- \$1.0 million for park improvements

**One Cent Sales Tax Fund - \$13.4 million**

- \$4.6 million in fleet/equipment additions and replacements
- \$2.4 million in engineering projects, including \$1.5 million in transfers to the Beach Renourishment Fund
- \$3.4 million in building major maintenance/construction projects, including \$1.6 million towards improvements to the Venice Community Center, and \$1.2 million for improvements to the public works building
- \$3.0 million in other facility/parks projects

**Other Funds - \$133.0 million**

- \$382,500 software for building fund
- \$600,000 in parks impact fee projects
- \$1.5 million in road projects (funded with gas taxes, grants, and/or mobility impact fees)
- \$4.3 million for the beach renourishment/Humphris Park reconstruction project (funded with beach fund reserves and grants)
- \$1.1 million in other impact fee projects/equipment
- \$34.3 million in airport projects, mostly grant funded
- \$55.3 million in utilities projects, \$10.5 million of which will require debt financing
- \$7.9 million in stormwater and/or water quality projects
- \$27.6 million for fleet replacements and additions

***Fleet Replacement Program***

The City’s fleet replacement program (FRP) was started at the end of FY2014, and all departments became *fully funded* during FY2024. During FY2027, the Fire Department will require a one-time catch-up contribution totaling \$450,000 (transfer from Fund #110) to maintain fully funded status. Citywide, all qualifying vehicles and equipment now reside in the Fleet Replacement Program (FRP)/Fund #505 and are being *rented back* to the user departments in exchange for monthly rent. The program provides stability in both funding and Departmental operating costs. The monthly rent payments are then set aside in the FRP for the purchase of the specific replacement vehicle. In FY2027, all replacement fleet units will be purchased in Fund #505.

This proposed FY2027 budget appropriates rent payments and other transfers into the FRP of \$5.6 million, yielding a projected balance of \$22.2 million in the program at September 30, 2027, after FY2027 purchases. The “Fleet Replacement Program Status Report - Projected September 30, 2027” dated April 28, 2026 has significant additional information for the FRP, by department.

***Fund Accounting***

The City’s financial transactions are recorded in individual funds, each functioning as a separate set of self-balancing accounts. The City has thirty-four (34) different funds, all with different purposes, and classified by fund type as required or recommended by generally accepted governmental accounting principles (GAAP). These include:

- |                          |                          |
|--------------------------|--------------------------|
| 1 General Fund           | 4 Enterprise Funds       |
| 1 Debt Service Fund      | 6 Internal Service Funds |
| 11 Special Revenue Funds | 2 Pension Trust Funds    |
| 9 Capital Projects Funds |                          |

The City does not budget for the activities of the two Pension Trust Funds, which are governed by separate pension boards, although the end of this document has some information on the year-to-date performance of the Pension Trust Funds, and the status of the net pension liabilities. The following section provides an overview of the City’s proposed FY2027 budget organized by fund type and individual funds.

## GENERAL FUND

The General Fund is the main operating fund of the City and accounts for the activities not accounted for in other funds. The General Fund appropriations planned for FY2027 total \$55,586,434, while anticipated revenues are \$54,786,434, as outlined below:

<b>CITY OF VENICE</b>	
<b>FY2027 BUDGET - PROPOSED</b>	
<b>GENERAL FUND</b>	
<b>REVENUES</b>	<b>001</b>
<b>TAXES:</b>	
AD VALOREM TAXES - 3.8450 MILLS	\$ 28,142,000
OTHER REVENUES	21,471,640
<b>OTHER FINANCING SOURCES:</b>	
ADMINISTRATIVE CHARGES	4,756,044
TRANSFERS FROM OTHER FUNDS	416,750
<b>TOTAL REVENUE</b>	<b>54,786,434</b>
<b>EXPENDITURES</b>	
POLICE	15,023,375
FIRE	11,704,267
EMS	8,473,992
PUBLIC WORKS	3,829,755
PARKS	3,167,111
PLANNING	1,349,331
TSF TO FLEET SERV OPER & MTNCE	800,000
OTHER	11,238,603
<b>TOTAL EXPENDITURES</b>	<b>55,586,434</b>
CHANGE IN FUND BALANCE	<b>(800,000)</b>
BEG. EST FUND BALANCE	28,600,799
<b>ENDING FUND BALANCE</b>	<b>\$ 27,800,799</b>

*Fund Analysis:*

Property taxes typically fund just over half of the City’s general fund budget; other revenues, administrative charges to enterprise activities, and transfers fund the other half. To support the FY2027 budget, the millage rate is proposed to remain unchanged from the prior year rate of 3.8450 mills. This will generate \$28.1 million in property tax revenues (at a 95% collection rate), only \$7,000 more than last year. New construction added \$700,000, but a 2.42% drop in property

values cut revenues by \$693,000. At this millage rate level, property taxes represent 51.4% of all General Fund revenues and transfers. The proposed General Fund budget will decrease reserves by \$800,000. FY2027 ending fund balance is projected to be \$27.8 million, all of which is unassigned.

The \$800,000 required for start-up costs in the Fleet Services Operating and Maintenance Fund led to appropriations exceeding projected revenues. Consequently, the General Fund budget was balanced utilizing beginning reserves (fund balance). Budgeted appropriations total \$55.6 million, reflecting a 6.0% decrease compared to the FY2026 adopted budget of \$59.1 million.

Significant achievements in the FY2027 General Fund proposed budget include the following:

- 1) Two full-time equivalents (FTEs) were removed.
- 2) An increase in salaries and related benefits, including matching pay increases for non-bargaining employees.
- 3) Capital outlay of \$442,400, amounting to 0.80% of total appropriations.
- 4) Fleet rent of \$2.2 million, amounting to 3.9% of total appropriations.
- 5) Discretionary contributions in excess of the Annual Required Contributions (ARC) to the City's fire pension of \$482,994. There are no discretionary contributions to the City's police pension since it is 100% funded.
- 6) An 11.0% decrease in property and liability insurance premiums (\$127,908).
- 7) The proposed budget allocates funds for contracted services in the Public Works Parks Division, following the interlocal agreement with the county, and includes the demolition of buildings at Seaboard.
- 8) The General Fund budget keeps user rates and property tax millage unchanged despite rising costs from inflation.

## DEBT SERVICE FUND

Debt service funds are used to accumulate resources for the payment of principal and interest on governmental long-term debt (excludes enterprise funds). The City has one debt service fund, Fund #251:

- 251 - General Obligation Bonds Debt Service Fund

<b>CITY OF VENICE</b>		
<b>FY2027 BUDGET - PROPOSED</b>		
<b>DEBT SERVICE FUND</b>		
<b>REVENUES</b>	<b>251</b>	
<b>TAXES:</b>		
AD VALOREM TAXES-.0689 MILLS	\$ 505,000	2020 GO Bond Refunding
AD VALOREM TAXES-.1625 MILLS	1,190,000	2017 GO Bonds Roads
AD VALOREM TAXES-.1137 MILLS	833,000	2017 GO Bonds Public Safety
INTEREST EARNINGS	28,000	
<b>TOTAL REVENUE</b>	<b>2,556,000</b>	
<b>EXPENDITURES</b>		
PRINCIPAL	1,752,000	
INTEREST	803,819	
<b>TOTAL EXPENDITURES</b>	<b>2,555,819</b>	
CHANGE IN FUND BALANCE	181	
BEG. EST FUND BALANCE	562,562	
<b>ENDING FUND BALANCE</b>	<b>\$ 562,743</b>	

### *Fund Analysis:*

**Fund 251** – As shown above, property tax revenues and interest earnings totaling \$2.6 million will pay scheduled debt service on the City’s three outstanding general obligation bond issues. The budget is balanced and leaves at least one month in reserves for contingencies.

The scheduled debt service payments, divided by citywide taxable property valuations determine the millage rates. Proposed millage rate levels for each of the City’s three General Obligation (GO) bonds are shown above. The proposed total debt service millage of .3451 mills is .0046 mills higher than last year’s rate of .3405 mills for the City’s three General Obligation bonds.

## SPECIAL REVENUE FUNDS

Special Revenue Funds (SRFs) are used when revenues are restricted or committed to specific purposes. The City has eleven special revenue funds, as follows:

- 116 - Building Permit Fees Fund
- 105 - Motor Fuel Tax Fund
- Nine other funds. They are: Contraband-Forfeiture #106, Police Training #107, Boat Registration Fees #109, Growth Management Training #113, Parking Fines Handicapped Access Improvement #115, Tree Mitigation #117, Opioid Remediation #118, Centennial Community #608, and Historical Commission #612.

The following table shows the proposed FY2027 budget for the city's special revenue funds:

<b>CITY OF VENICE</b>				
<b>FY2027 BUDGET - PROPOSED</b>				
<b>SPECIAL REVENUE FUNDS</b>				
<b>REVENUES AND SOURCES</b>	<b>116</b>	<b>105</b>	<b>Other Funds</b>	<b>TOTAL</b>
<b>TAXES:</b>				
SALES AND USE TAXES	\$ -	\$ 1,301,000	\$ -	\$ 1,301,000
LICENSES AND PERMITS	3,100,000	-	8,000	3,108,000
INTERGOVERNMENTAL REVENUE	-	274,000	15,000	289,000
FINES AND FORFEITURES	-	-	37,500	37,500
INTEREST EARNINGS	98,000	15,750	37,620	151,370
MISCELLANEOUS	8,910	-	88,320	97,230
<b>TOTAL REVS AND SOURCES</b>	<b>3,206,910</b>	<b>1,590,750</b>	<b>186,440</b>	<b>4,984,100</b>
<b>EXPENDITURES AND USES</b>				
GENERAL GOVERNMENT	-	-	83,920	83,920
PUBLIC SAFETY	3,199,138	-	228,200	3,427,338
PHYSICAL ENVIRONMENT	-	-	43,000	43,000
GRANTS AND AID	-	-	12,500	12,500
<b>OTHER FINANCIAL USES:</b>				
ADMINISTRATIVE CHARGES	614,140	-	-	614,140
TRANSFERS OUT	-	1,690,750	-	1,690,750
<b>TOTAL EXPS AND USES</b>	<b>3,813,278</b>	<b>1,690,750</b>	<b>367,620</b>	<b>5,871,648</b>
CHANGE IN FUND BALANCE	<b>(606,368)</b>	<b>(100,000)</b>	<b>(181,180)</b>	<b>(887,548)</b>
BEG. EST. FUND BALANCE	1,727,212	552,011	891,131	3,170,354
<b>ENDING FUND BALANCE</b>	<b>\$ 1,120,844</b>	<b>\$ 452,011</b>	<b>\$ 709,951</b>	<b>\$ 2,282,806</b>

*Major Fund Analysis:*

**Building Permit Fees Fund #116** – The Building Permit Fees Fund gets its revenues from building permit fees, which can only be used in accordance with FS 553.80 “for enforcing the Florida Building Code to ensure the safety, health and welfare of the public while serving the permitting, inspections and licensing needs of the residents and contractors.” Changes in the Building Department budget are influenced by fluctuations in the economy that directly affect the local building industry. The Building Department periodically adjusts its staffing levels and uses outside inspectors to accommodate changes in the demand for service.

As shown in the preceding table, the proposed FY2027 budget anticipates revenues of \$3.2 million and expenditures of \$3.8 million, for a net decrease in fund balance of \$606,368. The decrease in fund balance is a result of Florida Statute Section 553.80 that limits the amount of fund balance that can be carried over from year to year to the average of the prior four years’ expenditures. The Building Department is currently undergoing a rate study for building permit fees.

**Motor Fuel Tax Fund #105** – Fuel taxes (various cents per gallon) are collected by gas stations and other providers in Sarasota County and remitted to the state in the subsequent month. The state takes out their commission and returns the taxes in the next month to Sarasota County and the municipalities therein in accordance with an interlocal agreement among the local governments. The City’s share is deposited into the Motor Fuel Tax Fund. Each month, one twelfth of the budget is transferred to either the Streets Capital Projects Fund #302 for road construction, or to the General Fund for transportation-related operations and maintenance, including street lighting. This provides needed resources for the road maintenance and replacement program in Fund #302.

FY2027 revenues are estimated at \$1.6 million and transfers out are \$1.7 million. The proposed budget will decrease reserves by \$100,000, representing a transfer from FY2026 surpluses to Fund #302. Estimated reserves of \$452,011 are retained for working capital and contingencies.

## **CAPITAL PROJECTS FUNDS**

Capital Projects Funds (CPFs) are used for recording expenditures for large governmental capital projects/outlays. The City maintains nine capital projects funds, as follows:

- 110 - One Cent Voted Sales Tax
- 301 - General Capital Projects Fund
- 302 - Streets Capital Projects Fund
- 303 - Buildings and Renovation Fund (Police Building Fund)
- 304 - Sidewalk Capital Projects Fund
- 306 - Beach Renourishment Fund
- 311 - Fire Impact Fee Fund
- 312 - Law Enforcement Impact Fee Fund
- 313 - General Government Impact Fee Fund

The following table shows the proposed FY2027 budget for the city’s capital projects funds:

CITY OF VENICE									
FY2027 BUDGET - PROPOSED									
CAPITAL PROJECTS FUNDS									
							Impact		
REVENUES AND SOURCES	110	301	302	303	304	306	Fees	TOTAL	
TAXES									
SALES AND USE TAXES	\$ 5,669,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,669,000	
IMPACT FEES	-	-	-	-	-	-	411,000	411,000	
INTERGOVERNMENTAL	1,368,125	75,000	-	-	-	-	-	1,443,125	
INTEREST EARNINGS	435,000	29,050	70,000	9,100	1,925	175,000	98,000	818,075	
OTHER FINANCING SOURCES:									
TRANSFERS IN	-	-	1,274,000	-	-	300,000	-	1,574,000	
<b>TOTAL REVS AND SOURCES</b>	<b>7,472,125</b>	<b>104,050</b>	<b>1,344,000</b>	<b>9,100</b>	<b>1,925</b>	<b>475,000</b>	<b>509,000</b>	<b>9,915,200</b>	
EXPENDITURES AND USES									
PHYSICAL ENVIRONMENT	-	-	-	-	-	75,000	-	75,000	
CAPITAL OUTLAY	7,020,878	600,000	300,000	-	-	-	265,000	8,185,878	
DEBT SERVICE	721,216	-	-	-	-	-	-	721,216	
OTHER FINANCING USES:									
TRANSFERS OUT	750,000	-	-	-	-	-	-	750,000	
<b>TOTAL EXPS AND USES</b>	<b>8,492,094</b>	<b>600,000</b>	<b>300,000</b>	<b>-</b>	<b>-</b>	<b>75,000</b>	<b>265,000</b>	<b>9,732,094</b>	
CHANGE IN FUND BALANCE	(1,019,969)	(495,950)	1,044,000	9,100	1,925	400,000	244,000	183,106	
BEGINNING FUND BALANCE	2,186,838	985,741	1,968,335	265,679	80,073	1,307,801	(44,535)	6,749,932	
<b>ENDING FUND BALANCE</b>	<b>\$ 1,166,869</b>	<b>\$ 489,791</b>	<b>\$ 3,012,335</b>	<b>\$ 274,779</b>	<b>\$ 81,998</b>	<b>\$ 1,707,801</b>	<b>\$ 199,465</b>	<b>\$ 6,933,038</b>	

*Fund Analysis:*

**One Cent Voted Sales Tax Fund #110** – The one-cent sales tax is a fifteen-year countywide sales surtax that was renewed by voter referendum in November 2022. The sales tax proceeds are generally restricted for capital outlay/projects, which are planned and scheduled through the CIP process.

The proposed FY2027 budget for this fund appropriates \$7.8 million for designated projects in the City’s CIP, including:

- \$2.9 million for fire vehicles and equipment
- \$721,700 for IT equipment
- \$475,000 in engineering projects, including \$300,000 in transfers to the Beach Renourishment Fund #306
- \$2.6 million in building major maintenance/construction projects, including \$1.0 million towards improvements to the Venice Community Center, and \$1.2 million for improvements to the public works building
- \$1.1 million in other facility/parks projects

This proposed budget will lower beginning reserves by \$1.0 million, which are set aside for major building projects.

**General Capital Projects Fund #301** – The General Capital Projects Fund is used for parks impact fee projects. A large parks impact fee project in FY2023 appropriated \$2.75 million for the design and construction of a new public park on E. Laurel Road. The FY2025 budget included an additional \$3.1 million for this park which is set to be completed in FY2026. Future park impact fees will go towards Wellfield Park. The proposed FY2027 budget appropriates \$600,000 for parks projects.

**Streets Capital Projects Fund #302** – The Streets Capital Projects Fund is used for road construction and resurfacing projects, whether funded by bonds, gas taxes, grants, or impact fees. The beginning fund balance of \$2.0 million consists entirely of gas tax revenue. The proposed FY2027 budget appropriates \$300,000 from gas taxes for parking improvements at West Blalock Park.

**Buildings and Renovations Capital Projects Fund #303** – This capital projects fund is designated for major building projects. A modest fund balance will be carried forward from FY2026; however, no projects are planned or budgeted in FY2027.

**Sidewalk Capital Projects Fund #304** – This fund accounts for cash deposits provided in lieu of sidewalk construction. This fund may be used for construction of new sidewalks at any needed location in the City. No projects have been planned or budgeted in FY2027.

**Beach Renourishment Capital Projects Fund #306** – Major beach renourishment projects are required periodically, historically averaging about once every ten years. The City has annually transferred \$250,000 from the One Cent Voted Sales Tax Fund #110 to this fund, increasing that amount to \$300,000 starting in FY2025. This increase is intended to meet the City's matching requirements for the next renourishment project, expected to begin toward the end of FY2026. This project was budgeted in FY2026 at \$18.0 million with substantial contributions from both the federal and state governments. There are no additional projects scheduled or budgeted in FY2027.

**Impact Fee Capital Projects Funds #311, #312 and #313** – The City adopted and implemented fire and police impact fees in 2018 and a general government impact fee in FY2021. Each impact fee is accounted for in a separate fund. In supporting documents, each fund shows projected revenues for FY2027, and the balance carried forward from FY2026.

For Fire Impact Fee Fund #311, the FY2026 budget includes an appropriation of \$3.2 million for the acquisition of a new ladder truck that will not require payment, or be delivered, until FY2029. There are no proposed expenditures from either Fire Impact Fees Fund #311 or Law Enforcement Impact Fees Fund #312 for FY2027. Within General Government Impact Fees Fund #313, the FY2027 budget appropriates \$150,000 for renovations to the Public Works building, \$90,000 for the purchase of a shop truck for Fleet Services Operating and Maintenance Fund #506, and \$25,000 for a UTV for the Public Works Parks Division.

## ENTERPRISE FUNDS

Enterprise Funds (EFs) are used for City cost centers that charge user fees for products or services that are intended to recover the full costs of those products or services. The City maintains four enterprise funds, as follows:

- 401 - Airport Fund
- 421 - Water and Sewer Utility Fund
- 470 and 314 - Solid Waste Fund (including impact fees)
- 480 - Stormwater Drainage Fund

The following table shows the proposed FY2027 budget for the city's enterprise funds:

CITY OF VENICE						
FY2027 BUDGET - PROPOSED						
ENTERPRISE FUNDS						
REVENUES AND SOURCES	401	421	470	314	480	Total
IMPACT FEES	\$ -	\$ -	\$ -	\$ 127,000	\$ -	\$ 127,000
GRANTS	1,258,250	-	-	-	200,000	1,458,250
CHARGES FOR SERVICES	-	37,084,500	10,286,000	-	3,580,100	50,950,600
INTEREST EARNINGS	210,000	700,000	175,000	2,135	180,000	1,267,135
MISCELLANEOUS	2,802,050	2,474,017	17,000	-	-	5,293,067
LOANS	-	3,000,000	-	-	-	3,000,000
<b>TOTAL REVS AND SOURCES</b>	<b>4,270,300</b>	<b>43,258,517</b>	<b>10,478,000</b>	<b>129,135</b>	<b>3,960,100</b>	<b>62,096,052</b>
<b>EXPENDITURES AND USES</b>						
PHYSICAL ENVIRONMENT	-	22,948,604	9,262,065	-	-	32,210,669
TRANSPORTATION	2,852,401	-	-	-	2,492,303	5,344,704
CAPITAL OUTLAY	1,540,000	18,650,000	-	-	1,100,000	21,290,000
DEBT SERVICE	-	2,793,761	442,036	-	28,827	3,264,624
OTHER USES:						
ADMINISTRATIVE CHARGES	344,025	2,635,042	860,387	-	302,450	4,141,904
TRANSFERS TO OTHER FUNDS	-	-	337,000	200,000	-	537,000
<b>TOTAL EXPS AND USES</b>	<b>4,736,426</b>	<b>47,027,407</b>	<b>10,901,488</b>	<b>200,000</b>	<b>3,923,580</b>	<b>66,788,901</b>
CHANGE IN WORKING CAPITAL	(466,126)	(3,768,890)	(423,488)	(70,865)	36,520	(4,692,849)
BEG. EST WORKING CAPITAL	6,119,113	31,029,045	5,003,416	99,489	6,715,214	48,966,277
<b>ENDING WORKING CAPITAL</b>	<b>\$ 5,652,987</b>	<b>\$ 27,260,155</b>	<b>\$ 4,579,928</b>	<b>\$ 28,624</b>	<b>\$ 6,751,734</b>	<b>\$ 44,273,428</b>

### *Fund Analysis:*

**Airport Fund #401** – The proposed FY2027 appropriations budget for the Venice Municipal Airport (VMA) is \$4.7 million, including capital projects of \$1.5 million. The operating budget represents the remaining \$3.2 million and is an 8.9% increase from the prior year's operating budget of \$2.9 million. The proposed operating budget includes salary increases and related benefits for existing personnel and an increase in professional services. The VMA proposed revenue budget for FY2027 is \$4.3 million, including grants of \$1.3 million and operating revenues of \$3.0 million.

Budgeted *total expenditures* (\$4.7 million) exceed budgeted *total revenues* (\$4.3 million) by \$466,126 (blue area of the budget worksheets). This results in negative cash flows, requiring the use of beginning reserves. Budgeted *operating revenues* (\$3.0 million) fall short of budgeted *operating expenditures* (\$3.2 million) by \$184,376 (green area of the budget worksheets). This means operations must be balanced by beginning reserves and provide no money for capital needs. The main distinction between *total* and *operating* is the inclusion of capital outlays and related grants.

Ending reserves (working capital) are projected at \$5.7 million, of which \$2.9 million is restricted for FAA-approved projects, and \$2.8 million is unrestricted. This exceeds the minimum target balance of \$1.9 million, four months of operating expenditures including depreciation.

**Utilities Fund #421** – The Utilities Department is under the Director of Utilities and has four divisions: Administration (1201), Distribution and Collection (1202), Water Production (1203), and Water Reclamation/Lift Stations (1204). The proposed FY2027 appropriations budget for the Utilities Fund totals \$47.0 million, including capital projects and debt service totaling \$21.4 million. The operating budget is the remaining \$25.6 million and is an increase of 4.0% over the prior year’s operating budget of \$24.6 million. The proposed operating budget includes salary increases and related benefits for existing personnel, while also reflecting a decrease of two full-time equivalent positions.

The Utilities Fund proposed revenue budget for FY2027 is \$43.3 million, including loan proceeds of \$3.0 million, restricted revenues of \$3.4 million, and operating revenues of \$36.9 million. Revenue estimates incorporate growth and rate assumptions contemplated in the latest rate study as noted on page two of this budget message.

Budgeted *total expenditures* (\$47.0 million) exceed budgeted *total revenues* (\$43.2 million) by \$3.8 million (blue area of the budget worksheets). This results in negative cash flows, requiring the use of beginning reserves. But budgeted *operating revenues* (\$36.9 million) are significantly higher than budgeted *operating expenditures* (\$25.6 million), by \$11.3 million (green area of the budget worksheets). This means that operations can contribute \$11.3 million toward the funding of capital projects and debt service. Furthermore, restricted revenues (mostly plant capacity fees) can contribute another \$3.4 million, for a total of \$14.7 million. Plant capacity fees are earmarked for expansion-related purposes, with the eligible projects identified in the rate studies and the accompanying CIP. Finally, debt service is \$2.8 million, leaving \$11.9 million for pay-as-you-go (PAYGO) capital projects.

The big financial challenge in the Utilities Fund is a robust CIP plan with \$18.6 million in FY2027 projects adding to \$38.5 million already in progress from FY2026. Some of these projects will require debt financing through the US Environmental Protection Agency’s State Revolving Fund Loan (SRF) program - \$17.0 million of projects in FY2026, and \$3.0 million in FY2027. Cash on hand and net revenues should be sufficient to cover the rest.

Ending reserves (working capital) are projected at \$27.3 million, (\$5.1 million restricted, and \$22.2 million unrestricted) exceeding the minimum target of \$17.5 million (six months of operating expenditures including depreciation).

**Solid Waste Fund #470** – The Solid Waste Fund is a division within the City’s Department of Public Works. The division is under the control of the Public Works Director, but as an enterprise fund, maintains separate and distinct account balances. In addition, solid waste impact fees are reported in Fund #314 but combined with Fund #470 for financial reporting. The proposed FY2027 appropriations budget for the primary Solid Waste Fund #470 totals \$10.9 million, allocating \$442,036 for debt service and \$337,000 in transfers for new fleet units. There are no capital outlay expenditures planned or budgeted. The operating budget represents the remaining \$10.1 million, which is a 10.0% increase from last year’s \$9.2 million operating budget. The proposed operating budget includes salary increases and related benefits for existing personnel, but no new FTEs.

The Fund’s revenue budget is \$10.5 million, all operating revenues. Budgeted *total* expenditures (\$10.9 million) exceed budgeted *total* revenues (\$10.5 million) by \$423,488 (blue area of the budget worksheets). This results in negative cash flows, requiring the use of beginning reserves. However, budgeted *operating* revenues (\$10.5 million) are higher than budgeted *operating* expenditures (\$10.1 million), by \$355,548 (green area of the budget worksheets). The difference between *total* and *operating* figures is attributable to debt service and transfers to fleet.

The ending reserves (working capital) are projected at \$4.6 million, which is above the minimum target balance of \$3.3 million, equivalent to four months of operating expenditures.

The solid waste impact fees will supplement the purchase of a new sanitation truck.

**Stormwater Fund #480** – Stormwater and Water Quality Management functions within the Engineering Department. As an enterprise fund, these combined activities maintain separate and distinct account balances. The proposed FY2027 appropriations budget for the Stormwater Fund is \$3.9 million, which includes \$1.1 million allocated for capital projects and \$28,827 dedicated to debt service. The operating budget represents the remaining \$2.8 million, reflecting an 18.4% reduction from the previous year’s operating budget of \$3.4 million. The proposed operating budget provides for salary increases and related benefits for existing personnel, offset by decreased expenditures for professional services and transfers to fleet.

The Fund’s revenue budget for FY2027 is \$4.0 million, including grants of \$200,000 and operating revenues of \$3.8 million. The operating revenue estimates include a conservative growth assumption, a 29% decrease in the customer O&M fee (from \$8.55 to \$6.03 per ESF), and no increase in the water quality fee.

Budgeted *total* revenues of \$4.0 million exceed budgeted *total* expenditures of \$3.9 million by \$36,520 (blue area of the budget worksheets). This figure is nearly equivalent to cash flows at break-even, which serves as the basis for rate setting in this Fund. Additionally, budgeted *operating revenues* of \$3.8 million exceed budgeted *operating expenditures* of \$2.8 million by \$1.0 million (green area of the budget worksheets). As a result, operations can contribute \$1.0 million toward capital outlay, debt service, and Fleet Replacement Fund transfers.

The projected ending reserves (working capital) are estimated at \$6.8 million, which exceeds the minimum target balance of \$1.3 million – equivalent to four months of total expenditures.

## INTERNAL SERVICE FUNDS

Internal service funds are used to centralize certain costs applicable to all or most City Departments. Revenues of these funds include significant interdepartmental charges. The City maintains six internal service funds, as follows:

- 501 - The Employees' Group Life and Health Insurance Fund
- 502 - The Workers' Compensation Self-Insurance Fund
- 503 - The Employee Flexible Spending Fund
- 504 - The Property and Liability Insurance Fund
- 505 - The Fleet Replacement Fund
- 506 – Fleet Services Operating and Maintenance Fund

The following table shows the proposed FY2027 budget for the city's internal service funds.

CITY OF VENICE FY2027 BUDGET - PROPOSED INTERNAL SERVICE FUNDS							
REVENUES AND SOURCES	501	502	503	504	505	506	Total
INTERFUND CHARGES	\$ 7,751,214	\$ 468,814	\$ -	\$ 2,304,242	\$ 4,572,164	\$ 233,500	\$ 15,329,934
INTEREST EARNINGS	258,700	52,500	-	27,000	678,491	17,500	1,034,191
MISCELLANEOUS	3,252,334	24,000	165,000	40,000	433,300	-	3,914,634
OTHER FINANCING SOURCES:							
TRANSFERS IN	-	-	15,000	-	987,000	800,000	1,802,000
<b>TOTAL REVS AND SOURCES</b>	<b>11,262,248</b>	<b>545,314</b>	<b>180,000</b>	<b>2,371,242</b>	<b>6,670,955</b>	<b>1,051,000</b>	<b>22,080,759</b>
<b>EXPENDITURES AND USES</b>							
GENERAL GOVERNMENT	-	-	174,888	-	-	-	174,888
INTERNAL SERVICES	11,747,248	745,314	-	2,421,242	-	989,316	15,903,120
CAPITAL OUTLAY	-	-	-	-	4,892,000	-	4,892,000
OTHER FINANCING USES:							
TRANSFERS OUT	15,000	-	-	-	-	-	15,000
<b>TOTAL EXPS AND USES</b>	<b>11,762,248</b>	<b>745,314</b>	<b>174,888</b>	<b>2,421,242</b>	<b>4,892,000</b>	<b>989,316</b>	<b>20,985,008</b>
CHANGE IN WORKING CAPITAL	(500,000)	(200,000)	5,112	(50,000)	1,778,955	61,684	1,095,751
BEG. EST. WORKING CAPITAL	8,253,601	1,331,465	54,582	1,653,693	20,460,353	-	31,753,694
<b>ENDING WORKING CAPITAL</b>	<b>\$ 7,753,601</b>	<b>\$ 1,131,465</b>	<b>\$ 59,694</b>	<b>\$ 1,603,693</b>	<b>\$ 22,239,308</b>	<b>\$ 61,684</b>	<b>\$ 32,849,445</b>

### *Fund Analysis:*

**Life and Health Self-Insurance Fund #501** – This fund pays for medical related costs for employees, retirees, and their dependents over and above the participant's deductibles and generally up to \$125,000 per year per person. Reinsurance coverage pays the excess. Life, dental, vision, and other similar programs are consolidated into this budget also.

The Fund's revenue budget is \$11.3 million with appropriations of \$11.8 million, utilizing \$500,000 of beginning reserves to balance. Ending reserves are projected at \$7.8 million, comfortably above target levels (four months of expenditures).

The FY2027 proposed budget for out-of-pocket claims expense is \$8.1 million, 6.5% higher than the prior year's amount of \$7.6 million. This budget was derived in consultation with the City's actuary and plan consultants. Other costs in this fund will also increase in FY2027. In FY2027,

Departments with employees will be charged \$19,383 per FTE for health/life benefits, up from \$17,193 in FY2026. Participant/employee contributions are scheduled to increase 4.0% effective January 1, 2027.

**Workers' Compensation Self-Insurance Fund #502** – Workers' compensation insurance pays employees who are out of work for work-related injuries or illnesses. The City is “self-insured” for this exposure, so pays these claims costs from this fund when applicable.

The Fund's revenue budget is \$545,314 with appropriations of \$745,314, utilizing \$200,000 of beginning reserves to balance. Ending reserves are projected at \$1.1 million, comfortably above target levels (four months of expenditures).

Worker's compensation claims' costs fluctuate from year to year and are budgeted at \$481,275 for FY2027, based on the actuary's recommendation (75% confidence level). Departments will be charged a total of \$468,814 for workers compensation coverage in FY2027, an average increase of 11.0% over FY2026.

**Employee Flexible Spending Fund #503** – This fund is for employees who participate in the City's flexible spending account/health program. Budgeted expenditures of \$174,888 include \$3,982 in estimated administrative costs.

**Property and Liability Insurance Fund #504** – Estimates for property and liability insurance coverage continue to increase. The FY2027 proposed budget of \$2.4 million represents an increase of 8.1% over the FY2026 expected amount. The main reason for the increase is related to property insurance coverage.

Revenues are primarily payments from other City departments and are supplemented by \$50,000 of beginning reserves to balance. Reserves in this fund are comfortably above target levels (four months of expenditures).

Departments will be charged a total of \$2.3 million for property and liability insurance, an 11.6% reduction from FY2026. All insurance related to General Fund departments is charged to the Human Resources Department budget.

**Fleet Replacement Fund #505** – The Fleet Replacement Program (FRP) became fully funded in FY2024. During FY2027, the Fire Department will require a one-time catch-up contribution totaling \$450,000 (transfer from Fund #110) to maintain that status.

The Fund's revenue budget is \$6.7 million including departmental rent payments of \$4.6 million, transfers in of \$1.0 million, and other income of \$1.1 million. Fleet acquisitions are budgeted for \$4.9 million, therefore \$1.8 million will be added to reserves. Ending reserves are projected at \$22.2 million. The “Fleet Replacement Program Status Report - Projected September 30, 2027”, dated April 28, 2026 has significant additional information for the FRP, by department.

**Fleet Services Operating and Maintenance Fund #506** – This is a new fund established to facilitate the efficient operation and maintenance of the city's vehicles and heavy equipment. A

central city garage staffed by certified mechanics will be responsible for both routine servicing and emergency repairs.

Revenues consist of interfund charges from other City departments, along with transfers totaling \$800,000 from the General Fund allocated for start-up expenses. Budgeted expenditures amount to \$989,316. The reserves in this fund will eventually be maintained at a level equivalent to three months of expenditures.

### **POLICE AND FIRE PENSION PLANS**

The City is required to budget annual contributions to its two single-employer defined benefit pension plans and is ultimately responsible for the net pension liabilities of these plans. However, the City does not budget the revenues and expenditures of the Pension Trust Funds, or of the Plans themselves. Following is some information related to the plans as of September 30, 2025, for the year then ended, and for the year-to-date FY2026:

<b>CITY OF VENICE</b>			
<b>ACTUAL - 2025 CAFR and YTD</b>			
<b>POLICE AND FIRE PENSION PLANS</b>			
<b>BALANCES AT SEPTEMBER 30, 2025</b>	<b>Police</b>	<b>Fire</b>	<b>Total</b>
A. ASSETS	\$ 50,294,687	\$ 41,853,382	\$ 92,148,069
B. (TOTAL PENSION LIABILITY)	(42,627,903)	(50,838,150)	(93,466,053)
<b>C. NET PENSION ASSET (LIABILITY)</b>	<b>\$ 7,666,784</b>	<b>\$ (8,984,768)</b>	<b>\$ (1,317,984)</b>
D. PERCENT FUNDED (A / -B)	117.99%	82.33%	
E. ARC (CITY PORTION)	\$ 211,200	\$ 2,398,985	
F. ADDITIONAL CONTRIBUTIONS	\$ 1,000,000	\$ 1,227,805	
<b>YEAR ENDED 9/30/25:</b>			
G. COVERED PAYROLL	\$ 105,345	\$ 1,039,450	
H. CONTR'N PERCENTAGE ((E+F) / G)	1149.75%	348.91%	
<b>YTD THROUGH 04/30/26:</b>			
I. YTD INVESTMENT GAINS (LOSSES)	\$ 3,094,270	\$ 2,941,645	
J. YTD RETURN ON ASSETS	6.2%	7.0%	

Both plans are closed to new entrants. The Finance Department goal is to get both plans 100% funded (100% at D) while there are still active participants. The police plan has met that goal. Until both plans are 100% funded, the City’s annual required contribution (ARC) will include significant costs attributable to service performed in prior periods (i.e., legacy costs).

Annual contributions as a percentage of covered payroll - active participants (1149.75% and 348.91% - see H) can be compared to the Florida Retirement System contribution percentage for FYE 6/30/26 of 35.19%. This difference also highlights the significant amount of legacy costs included in the ARC. The fiscal year-to-date return on assets (see J) is below the Police Plan’s assumed investment return of 6.75% and above the Fire Plan’s assumed investment return of 6.25%.

***Closing***

The City staff wishes to formally acknowledge the ongoing guidance and policy leadership of the City Council. We also express our sincere gratitude to the citizens of Venice for their active participation and support, which enable us to consistently provide high-quality services that contribute to the well-being of the community.

Respectfully submitted,

**James Clinch**

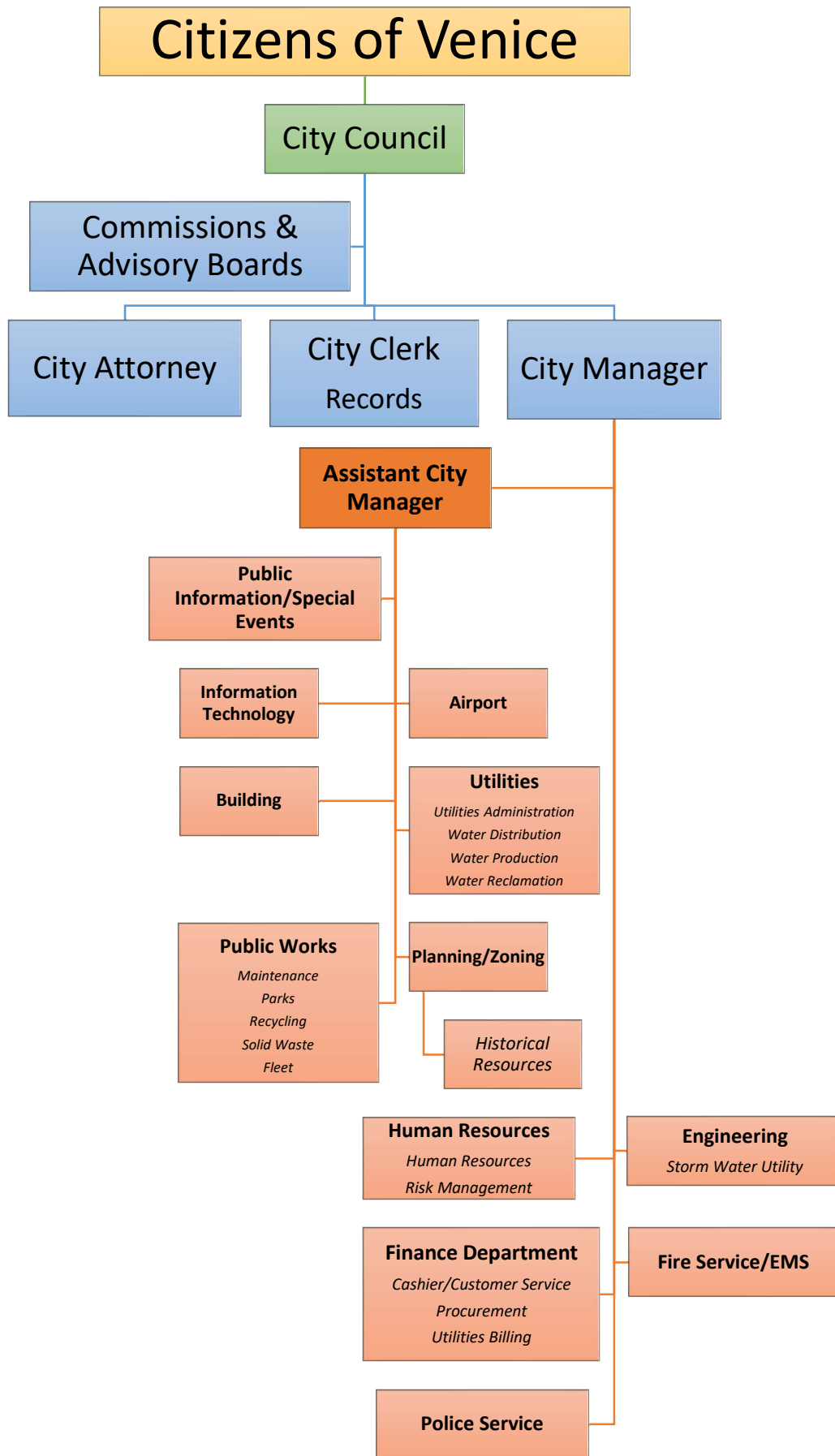
James Clinch, PE, MPA  
City Manager

**Signature:**   
[James Clinch \(Jun 2, 2026 18:10:48 EDT\)](#)

**Email:** JClinch@venicefl.gov

**CITY OF VENICE  
ALL FUNDS  
ADOPTED BUDGET SUMMARY**

<b>FUNDS</b>	<b>Actual FY 2024</b>	<b>Actual FY 2025</b>	<b>Amended Budget FY 2026</b>	<b>Proposed Budget FY 2027</b>
General	\$ 45,839,115	\$ 52,375,073	\$ 61,273,225	\$ 55,586,434
Motor Fuel Tax	1,669,700	1,733,500	1,689,995	1,690,750
Contraband/Forfeiture	14,020	-	45,000	75,000
Police Training	9,360	9,948	10,000	10,000
Boat Registration Fees	2,813	56,934	72,671	20,000
Growth Management Training	24,134	10,958	105,000	65,000
Parking Fines/Handicapped Access	-	-	20,000	20,000
Tree Mitigation Fund	30,656	5,304	13,000	23,000
Opioid Remediation Fund	20,000	206	66,000	135,700
Centennial Community Fund	1,881	635	7,800	8,600
Historical Commission Fund	9,430	7,931	11,280	10,320
Building Permit Fees	4,873,157	2,874,582	4,191,292	3,813,278
General Obligation Debt Service	2,559,473	2,568,865	2,559,510	2,555,819
One-Cent Voted Sales Tax	2,576,887	6,691,626	27,175,743	8,492,094
General Capital Projects	489,906	2,192,570	4,351,269	600,000
Streets Capital Projects	842,630	2,737,249	4,667,070	300,000
Buildings and Renovations	-	-	-	-
Sidewalk Capital Projects	-	-	-	-
Beach Renourishment	28,491	21,455	18,103,120	75,000
Fire Impact Fee Capital Projects	-	-	4,283,000	-
Police Impact Fee Capital Projects	-	268,234	79,500	-
General Government Impact Fee	-	1,000,000	75,000	265,000
Solid Waste Impact Fee	589,834	200,000	350,000	200,000
Airport	6,431,322	3,176,841	18,135,053	4,736,426
Water & Sewer Utilities	56,015,454	49,483,101	74,578,359	47,027,407
Solid Waste/Recycling	8,405,928	18,850,219	11,245,016	10,901,488
Storm Water Utility	2,745,756	2,881,984	6,845,604	3,923,580
Group Life & Health Insurance	8,809,614	9,517,831	10,432,424	11,762,248
Worker's Compensation	254,715	523,876	704,438	745,314
Employee Flexible Spending	161,974	158,535	173,228	174,888
Property & Liability Insurance	2,184,977	2,247,520	2,766,994	2,421,242
Fleet Replacement	3,383,675	3,111,038	5,280,878	4,892,000
Fleet Services Operating & Maintenance	-	-	-	989,316
<b>TOTALS</b>	<b>\$ 147,974,902</b>	<b>\$ 162,706,015</b>	<b>\$ 259,311,469</b>	<b>\$ 161,519,904</b>



# DESCRIPTION OF FUNDS

## General Fund – 001

The General Fund is the Chief Operating Fund for the city of Venice and is utilized to account for all tax-supported (governmental) activities. General Accepted Accounting Principles (GAAP) prescribe that the general fund is to be used “to account for all financial resources except those required to be accounted for in another fund”. It is presumed that all of a government’s activities are reported in the general fund unless there is a compelling reason to report that activity in another fund. The General Fund encompasses the following revenues and expenses of the city:

### Revenues:

- Ad Valorem Taxes
- Franchise Fees
- Licenses and Permits
- Intergovernmental Revenue
- Charges for Services
- Fines and Forfeitures
- Miscellaneous
- Other Funding Sources
- Interest Earnings

### Expenses:

- General Government
- Public Safety
- Physical Environment
- Transportation
- Culture and Recreation

## Special Revenue Funds

A Special Revenue Fund is used to finance particular activities and is created out of receipts of specific taxes or other earmarked revenues. Such funds are authorized by statutory or charter provisions to pay for certain activities with some special form of continuing revenues.

### Fund #

#### 105 - Motor Fuel Tax Fund

To account for the restricted revenue sources for street upkeep and improvement use only. Funds are generally used to reimburse the General Fund for street improvement expenditures made by Public Works and transferred to the Streets Capital Projects Fund for street paving and street rebuilding.

#### 106 - Contraband-Forfeiture Fund

To account for proceeds derived from the sale of confiscated property.

#### 107 - Police Training Fund

To account for the City’s share of certain court fines revenue. Proceeds are restricted to police education and training. Florida Statute (FS) 938.15

#### 109 - Boat Registration Fees Fund

To account for the City's portion of boat registration fees designated for boat related activities. Florida Statute (FS) 328.72

## **Special Revenue Funds (cont'd)**

113 - Growth Management Training Fund

To account for training fees established by ordinance allocating a portion of building permit fees.

115 - Parking Fines – Handicap Access Fund

To account for revenues from certain parking fines. Proceeds are committed to handicap accessible programs under Florida Statute (FS) 316.008(4) and City Ordinance 2000-14.

116 - Building Permit Fees Fund

Revenues are primarily from building permits. Proceeds must be used for enforcing the Florida Building Code under FS 553.80.

117 - Tree Mitigation Fund

To account for funds received for the protection and replacement of trees on all property within the City.

118 - Opioid Remediation Fund

To account for funds received from the Florida Opioid Settlement designated for Opioid Remediation.

608 - Centennial Community Fund

To account for the administration of the Centennial Community Trust resources. Funds are designated for historic preservation and other projects of historical significance, under City Resolution 1042-90.

612 - Historical Commission Fund

To account for donations from private sources specifically earmarked for the Venice Historical Commission.

## **Debt Service Fund**

251 - General Obligation Debt Service Fund

To pay debt service on the following general obligation bonds:

- Recreation Capital Improvement, Series 2020
- Public Safety, Series 2017
- Transportation, Series 2017

## **Capital Projects Funds**

Capital Project Funds are designed to account for the resources expended to acquire assets of a relatively permanent nature. (Enterprise Fund resources are not included in this category). Capital Projects Funds provide a formal mechanism which enables administrators to ensure that revenues dedicated to a certain purpose are used only for that purpose.

110 - One Cent Voted Sales Tax Fund

To account for the collection of one-cent sales tax revenues designated for planning, financing, and construction of infrastructure within the city.

301 - General Capital Projects Fund

Established to account for the cost of major parks projects and other capital improvements, does not account for street related projects or building and renovations to buildings.

302 - Streets Capital Projects Fund

Established to account for the cost of major drainage and street improvement capital projects. The projects are generally financed by a combination of several revenue sources, including designated gas taxes, interest revenues and contributions from other funds.

303 - Building & Renovations Fund

Established to account for the cost of constructing new City buildings and/or major renovations to existing City buildings.

304 - Sidewalk Capital Projects Fund

Established to account for the payment of the cost of sidewalks in lieu of construction.

306 - Beach Renourishment Fund

Established to account for the cost of beach renourishment

311 - Fire Impact Fee Fund

Established to account for the cost of capital improvements or additions to the City Fire Protections system required to serve new growth.

312 - Police Impact Fee Fund

Established to account for the cost of capital improvements or additions to the City Law Enforcement system required to serve new growth.

313 - General Government Impact Fee Fund

Established to account for the cost of capital improvements or additions related to general government services needed to serve new development.

## **Enterprise Funds**

- 401 - Airport Fund  
Records the activities of the Venice Municipal Airport.
- 421 - Water & Sewer Utility Fund  
Accounts for water supply, treatment, storage, and distribution of the city's water.
- 470 - Solid Waste Fund  
Accounts for collection and disposal of garbage and recycling.
- 314 - Solid Waste Impact Fees Fund  
Established to account for the cost of capital improvements or additions related to solid waste services needed to serve new development.
- 480 - Stormwater Fund  
Accounts for the management, operation, and maintenance of the Citywide drainage system.

## **Internal Service Funds**

- 501 - Employees' Group Health and Life Insurance Fund  
To account for health and life insurance claims which are partially self-insured by the city
- 502 - Workers' Compensation Fund  
To account for workers' compensation claims which are partially self-insured by the city.
- 503 - Employees' Flexible Spending Fund  
To account for reimbursement of medical expenses per Chapter 125 of the IRS Code.
- 504 - Property and Liability Insurance Fund  
To account for property and liability premiums, claims, and related administrative costs.
- 505 - Fleet Replacement Fund  
To account for the city's fleet replacement program and associated costs.
- 506 - Fleet Serv Oper & Mtnce  
To account for the cost of servicing and maintaining the city's fleet and equipment.

# REVENUES

**AD VALOREM TAXES:** Property taxes collected and disbursed from Sarasota County

**CHARGES FOR SERVICES:** Fees for hearings held before zoning board of appeals, architectural review board, and planning commission. Sale of code books, plat filing fees, review re-inspection fees, community development district filing fees, annexation fees, code enforcement fees, EMS transport fees, and fire inspections fees. Water, sewer, & reuse consumption sales & demand charges, fire service charges for sprinkler systems, charges for fire hydrants, and water & sewer tap fees. Solid waste garbage & recycling fees, and stormwater fees.

**FINES AND FORFEITURES:** Monies received for violations of local ordinances and parking fines.

**FRANCHISE FEES:**

Electric Franchise Fees - Fees levied to Florida Power & Light for the use of City right of ways.

Gas Franchise Fees - Fees levied to gas companies for the use of City right of ways.

**INSURANCE PREMIUM TAXES:** Fire and Police Casualty Insurance Premium – the portion of monies received from the State of Florida pertaining to homeowners' insurance and utilized solely for the Municipal Firefighters' and Police Officers' pension plan payment.

**INTEREST:** Monies received on any investment made by the City of Venice.

**INTERGOVERNMENTAL REVENUE:** Monies for federal, state, local grants, and other revenues received from the state including state revenue sharing, mobile home licenses, alcoholic beverage licenses, local government half cent sales tax, and firefighters' incentive.

**LICENSES & PERMITS:** Fees for certificate competency to builders, business licenses, non-building permits, fire permits, zoning permits, engineering permits, construction plan review permits, construction permits, site preparation permits, right of way use permits, license agreements, and building permits.

**MISCELLANEOUS:** Auction proceeds, receipt of funds for the land lease from Venice Pier, donations, and other miscellaneous revenue received from various sources for the benefits of the City of Venice.

**OTHER FINANCING SOURCES:** All interfund transfers to account for monies transferred from various funds. Includes monies received in the general fund from the enterprise funds for general and administrative charges for time spent by general fund employees.

**RENTS:** Aeronautical lease rents on airport property, rental leases on t-hangars for small aircraft, daily & monthly tie-down rents, non-aeronautical leases, and lot rental of mobile homes.

**UTILITY/ COMMUNICATION SERVICE TAXES:** Taxes levied on the sale of water, electricity and bottle gas (propane). Also, includes the city's share of a state communication tax on retail sales of communication services.

# EXPENDITURES

**CAPITAL OUTLAY:** Land, buildings, improvements other than buildings, and machinery & equipment.

**DEBT SERVICE:** Principal & interest payments and paying agent fees on outstanding bonded indebtedness.

**OPERATIONS:** Professional services, insurance, travel & training, office supplies, repairs & maintenance, and other miscellaneous services and supplies.

**PERSONNEL:** Regular salaries & wages, overtime, special pay, FICA, retirement contributions, life & health insurance, and workers compensation.

**TRANSERS TO OTHER FUNDS:** Interfund transfers to account for monies transferred to other funds. Includes monies paid to the general fund from the enterprise funds for general and administrative charges for time spent by general fund employees.

## GLOSSARY

- A** **ACCRUAL:** The method of accounting that recognizes income when earned and expenses when incurred regardless of when cash is received or disbursed.
- AMORTIZATION:** The action or process of gradually writing off the initial cost of an asset.
- APPROPRIATION:** An authorization made by the Mayor and Council that permits City departments to make expenditures of governmental resources for specific purposes within a specific time frame.
- ASSESSABLE BASE:** The total value of all real and personal property in the City which is used as a basis for levying taxes. Tax exempt property is excluded from the assessable base.
- ASSET:** A resource with economic value with the expectation that it will provide a future benefit.
- AUDIT:** The official examination of the City's financial statements by an independent auditing firm.
- B** **BALANCED BUDGET:** A budget in which the revenues are equal to or greater than total expenses.
- BOND:** A written promise to pay a designated sum of money (called the principal), at a specific date in the future, together with periodic interest at a specified rate. In the Operating Budget, these payments are identified as debt service. Bonds are generally used to obtain long-term financing for capital improvements.
- BOND RATING:** A rating from a schedule of grades indicating the probability of timely repayment of principal and interest on bonds issued.
- BUDGET:** A plan or financial operation comprised of an estimate of proposed expenditures for a fiscal year and the proposed means of financing those expenditures to fund City services in accordance with adopted policy.
- C** **CAPITAL IMPROVEMENT PROGRAM (CIP):** The annual updated plan or schedule of project expenditures for public facilities and infrastructure with estimated project costs, sources of funding, and timing of work over a five-year period. For financial planning and general management, the CIP is a plan of work for expenditures and is the basis for annual appropriations and bond issues.
- CAPITAL ASSETS (FIXED ASSETS):** Assets of a long-term character which are intended to continue to be held and used. Examples of capital assets include items such as land, buildings, machinery, furniture, and other equipment.
- CAPITAL BUDGET:** The annual adoption by the Mayor and Council of project appropriations. Project appropriations are for the amount necessary to carry out a capital project's expenditure plan, including multi-year contracts for which a total appropriation covering several years' planned expenditures may be required.
- CAPITAL PROJECT:** A governmental effort involving expenditures and funding for the creation of usually permanent facilities and other public assets having a relatively long life. Certain consulting fees, City staff charges, and major equipment.

## GLOSSARY (cont'd)

- D** **DEBT SERVICE:** The payment of principal and interest on borrowed funds such as bonds.
- DEFICIT:** An excess of expenditure over revenue.
- DEPRECIATION:** The decrease in value of physical assets due to use and the passage of time.
- E** **ENCUMBRANCE :** A firm commitment to pay for future goods and services, formally documented with a contract or agreement that may extend over more than one budget year. Both encumbrances and planned expenditures on a project must fit within the City's appropriation.
- ENTERPRISE FUND:** A fund established to account for operations that are financed and operated in a manner similar to a private business enterprise, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.
- EXPENDITURE:** Cost of goods or services received. Where accounts are kept on an accrual basis, expenditures are recognized whether or not cash payments have been made. Where accounts are kept on a cash basis, they are recognized only when cash payments have been made.
- F** **FEES AND CREDITS:** Income from any billing for services or sale made by the City; for example, utility service fees, EMS transport fees, and building permit fees.
- FISCAL POLICY:**The city's policies with respect to revenues, spending, and debt management as these relate to government services, programs, and capital investment. Fiscal policy provides an agreed upon set of principles for the planning and programming of government budgets and their funding.
- FISCAL YEAR (FY):** A twelve-month financial operating period. The City's fiscal year begins on October 1 and ends on September 30 of the following year.
- FRINGE BENEFITS:** For budgeting purposes, fringe benefits are employer payments for social security, retirement, group health insurance, life insurance, and workers compensation.
- FULL ACCRUAL ACCOUNTING:** A basis of accounting where transactions and events are recognized as revenues/gains and expenses/losses when they occur, regardless of timing of related cash flows - Proprietary Funds.
- FULL-TIME EQUIVALENT (FTE):** A unit of measurement used to figure out the number of full-time hours worked by all employees in the City. A measure of authorized personnel calculated by dividing hours of work per year by the number of hours worked per year by a full-time employee (FTE).
- FUND:** Resources segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations and constituting an independent fiscal and accounting entity.
- FUND BALANCE:** The cumulative difference between revenue and expenditures over the life of a governmental fund. A negative fund balance is usually referred to as a deficit.

## GLOSSARY (cont'd)

- G** **GENERAL FUND:** The general operating fund that is used to account for all financial resources except for those required to be accounted for in another fund.
- GENERAL OBLIGATION BONDS:** Bonds that are backed by the full faith and credit of the issuing government.
- GOVERNMENTAL FUND:** Funds supported by taxes, grants, and similar revenue sources that account for core government services like public safety, public works, administration, etc.
- GRANT:** A transfer of county, state, or federal monies to the City, usually for specific programs or activities.
- I** **INTERFUND TRANSFERS:** Payments made from one operating fund to another as a contribution to defray a portion of the recipient fund's costs.
- INFRASTRUCTURE:** Facilities on which the continuance and growth of a community depend, such as roads, water lines, etc.
- M** **MAJOR FUND:** A major fund is defined as those funds whose revenues, expenditures/expenses, assets or liabilities are at least 10 percent of the total for their fund category (governmental or enterprise) and 5 percent of the aggregate of all governmental and enterprise funds in total.
- MODIFIED ACCRUAL ACCOUNTING:** A basis of accounting where revenue is recognized when it becomes "susceptible to accrual". It is measurable and available in Governmental Funds.
- N** **NET REVENUES:** Revenues less expenditures
- NET OPERATING REVENUE:** For Enterprise Funds, gross revenues less operating expenses. It is intended to show the amount available for capital, debt service, and transfers.
- NON-PERSONNEL:** Operating costs of the City not attributable directly to the City paid work force or capital purchases. Office supplies, consultant services, training, and travel expenses are all examples of non-personnel items.
- O** **OPERATING EXPENSES:** For Enterprise Funds, total expenses excluding capital, debt service, and transfers.
- OPERATING REVENUES:** For Enterprise Funds, total revenues excluding restricted revenues, grants, and debt proceeds.

## GLOSSARY (cont'd)

- P** **PAY-AS-YOU-GO:** Capital expenditures included in the CIP which are funded by a contribution from an operating fund.
- PERMANENT EMPLOYEE:** An employee who is hired to fill a position anticipated to have continuous service duration of longer than one year, whose compensation is derived from the City's Administrative, Police, Fire or Union classification tables, and whose position is established in the Position Control System.
- PERSONNEL:** Expenditures which include salary costs for full-time, part-time, hourly, and contract employees, overtime expenses, and all associated fringe benefits.
- PROPRIETARY FUND:** A proprietary fund is used in governmental accounting to account for activities that involve business-like interactions.
- R** **REVENUE:** Monies received or collected by the City as income, including such items as tax payments, fees from specific services, receipts from other governments, fines, forfeitures, shared revenues, and interest income.
- ROLLED BACK MILLAGE RATE:** The tax rate that maintains the revenue from property tax at the same level as the year before. This rate is computed each year on the basis of the new, adjusted assessable base for each jurisdiction. New property appearing on the rolls for the first time is excluded from the calculation.
- T** **TAX RATE:** The amount levied for \$1,000 of assessed property value, as determined by the County assessor, on property within the City of Venice. The Mayor and Council establish the tax rate each year in order to finance General Fund activities.
- TEMPORARY EMPLOYEE:** An employee who is hired to fill a position anticipated to have continuous service duration less than one year, whose compensation is not derived from the City's Administrative, Police, Fire or Union classification tables, and whose position is not established in the Position Control System.
- TAX BASE:** All forms of wealth under the City's jurisdiction that are taxable.
- TRUST FUND:** A trust fund is a legal entity that holds property or assets on behalf of another person, group or organization.
- W** **WORKING CAPITAL:** The capital of the City which is used in its day-to-day operations, calculated as the current assets minus the current liabilities.

## ACRONYMS

<b>ACFR</b> .....	Annual Comprehensive Financial Report
<b>ACH</b> .....	Automated Clearing House
<b>ACOE</b> .....	Army Corps of Engineers
<b>ADA</b> .....	Americans with Disabilities Act
<b>ALP</b> .....	Airport Layout Plan
<b>AWOS</b> .....	Automated Weather Observation System
<b>BEBR</b> .....	Bureau of Economic and Business Research
<b>CIP</b> .....	Capital Improvement Program
<b>CLG</b> .....	Certified Local Government
<b>COV</b> .....	City of Venice
<b>CPI</b> .....	Consumer Price Index
<b>DEP</b> .....	Department of Environmental Protection
<b>EDC</b> .....	Economic Development Corporation
<b>EMS</b> .....	Emergency Medical Services
<b>EOC</b> .....	Emergency Operations Center

## ACRONYMS (continued)

<b>EPA</b> .....	Environmental Protection Agency
<b>FAA</b> .....	Federal Airport Administration
<b>FEMA</b> .....	Federal Emergency Management Agency
<b>FDOT</b> .....	Florida Department of Transportation
<b>FIRM</b> .....	FEMA’s Flood Insurance Rate Map
<b>FPL</b> .....	Florida Power and Light
<b>FRP</b> .....	Financial Reporting Process
<b>FTE</b> .....	Full Time Equivalent
<b>FY</b> .....	Fiscal Year
<b>GAAP</b> .....	Generally Accepted Accounting Principles
<b>GASB</b> .....	Government Accounting Standards Board
<b>GFOA</b> .....	Government Finance Officers Association
<b>GIS</b> .....	Geographic Information System
<b>GO</b> .....	General Obligation
<b>HUD</b> .....	Housing & Urban Development

## ACRONYMS (continued)

<b>IBNR</b> .....	Incurred But Not Reported
<b>IRS</b> .....	Internal Revenue Service
<b>IT</b> .....	Information Technology
<b>KMI</b> .....	Kentucky Military Institute
<b>JACIP</b> .....	Joint Automated Capital Improvement Program
<b>JPA</b> .....	Joint Planning Agreement
<b>LMS</b> .....	Local Mitigation Strategy
<b>MOU</b> .....	Memo of Understanding
<b>MPO</b> .....	Metropolitan Planning Organization
<b>NACSLB</b> .....	National Advisory Council on State and Local Budgeting
<b>NFPA</b> .....	National Fire Protection Association
<b>NIMS</b> .....	National Incident Management System
<b>NPDES</b> .....	National Pollutant Discharge Elimination System
<b>OIG</b> .....	Office of Inspector General of the United States
<b>PRMRWSA</b> .....	Peace River / Manasota Regional Water Supply Authority

## ACRONYMS (continued)

<b>R &amp; R</b> .....	Repair & Replacement
<b>RPZ</b> .....	Runway Protection Zone
<b>SAFER</b> .....	Staffing for Adequate Fire and Emergency Response Grants
<b>SRF</b> .....	State Revolving Fund
<b>SWFWMD</b> .....	Southwest Florida Water Management District
<b>SWMP</b> .....	Storm Water Management Plan
<b>VABI</b> .....	Venice Area Beautification, Inc.
<b>VFD</b> .....	Variable Frequency Drives
<b>VNC</b> .....	Venice Municipal Airport
<b>WCIND</b> .....	West Coast Inland Navigation District

## City of Venice

### FINANCIAL MANAGEMENT POLICIES

The National Advisory Council on State and Local Budgeting (NACSLB) developed a comprehensive set of recommended budget practices that has been endorsed by the Government Finance Officers Association (GFOA). These recommended practices provide a framework for the budget process encompassing a broad scope of governmental planning and decision-making with regard to the use of resources.

Element #4 of Principle #2, Adopt Financial Policies addresses the need for jurisdictions to establish policies. As such, the following are recommended financial management policies developed within the guidelines of the NACSLB.

#### OPERATING MANAGEMENT

**Policy #1:** Revenue estimates for annual budget purposes should be conservative. Property taxes should be budgeted at 95% of the Property Appraiser's estimate as of July.

**Policy #2:** The annual operating budget should be maintained in such a manner as to avoid an operating fund deficit. The annual budget should show fiscal restraint. Operating expenditures should be managed to create a positive cash balance (surplus) or not to exceed available resources in each fund at the end of the fiscal year.

**Policy #3:** Reserve funds should not be used to fund recurring expenditures. Fund balances should be maintained at fiscally sound levels in all funds. Such levels are delineated below.

- General Fund – The target is to maintain an unassigned fund balance of three months operating expenditures. This is the target that the unassigned fund balance should not fall below without establishing a replenishment plan.
- Building Permit Fund – The target fund balance is set at twelve months operating expenditures. Beginning in FY2020, it cannot exceed the average of the past four years. This is the target that the fund balance should not fall below without establishing a replenishment plan.
- Enterprise Funds – The target unrestricted net asset balance is set at four months operating expenses (33%), except the Utilities Enterprise Fund is set at six months operating expenses. This is the target that the fund balance should not fall below without establishing a replenishment plan.

**Policy #4:** The City shall maintain adequate protection from loss due to property damage or liabilities of the City. The City shall maintain a self-insurance program for medical benefits for employees and dependents. Risks in excess of fixed individual limits of \$125,000 annually are coinsured with an outside insurance carrier. The carrier is also responsible for excess costs over an aggregate limit. The City also maintains self-insurance programs for workers' compensation and is insured for property and general liability risks. The City ensures adequate resources are available to support the value of incurred but not reported (IBNR) claims.

**Policy #5:** The City will not commit itself to the full extent of its taxing authority.

## **FINANCIAL MANAGEMENT POLICIES (continued)**

**Policy #6:** The City will not fund ordinary municipal services with temporary or nonrecurring revenue sources.

**Policy #7:** Indirect costs associated with the operations of Enterprise Funds will be identified and accounted against the operations of those funds and be reimbursed to the General Fund.

**Policy #8:** Fee schedules and user charges should be annually reviewed for adjustment to ensure that rates are equitable and cover the total cost or a portion of the total cost as established by policy of City Council.

**Policy #9:** The financial burden on the City's taxpayers must be minimized through systematic annual program reviews and evaluation aimed at improving the efficiency and effectiveness of City programs. As such, the annual budget will be based on the City Council's long-term strategic plan, implemented by departmental goals and objectives.

**Policy #10:** City management is responsible for recovery of budgeted and non-ad valorem revenues as planned for in the budget. Management shall maintain adequate billing and claiming processes in order to effectively manage accounts receivable in conformance with the fiscal plan and sound business principles.

**Policy #11:** Every appropriation, except an appropriation for a capital improvement expenditure, shall lapse at the close of the fiscal year to the extent that it has not been expended or encumbered. An appropriation for a capital improvement expenditure shall continue in force, i.e. not be required to be re-budgeted, until the purpose for which it was made has been accomplished or abandoned; the purpose of any such appropriation shall be deemed abandoned if three (3) years pass without any disbursement from or encumbrance of the appropriation unless extended by action of the City Council.

**Policy #12:** The City has developed an emergency financial plan for major natural disasters that may impact the City. Disasters include, but are not limited to, hurricanes, tornadoes, floods, etc. If a disaster's costs exceed the reserves set aside for that purpose, then the City may perform one or more of the following initiatives:

- Reprioritize the annual budget (reduce and/or defer appropriation/expenditures not related to the disaster relief efforts);
- Utilize funds from the target-policy reserve amount;
- Borrow from another fund, including interest expenses;
- Obtain a bank loan;
- Increase the millage rate.

### **DEBT MANAGEMENT**

**Policy #13:** The City complies with its debt management policy.

### **INVESTMENT MANAGEMENT**

**Policy #14:** The City complies with its investment management policy.

## FINANCIAL MANAGEMENT POLICIES (continued)

### ACCOUNTS MANAGEMENT

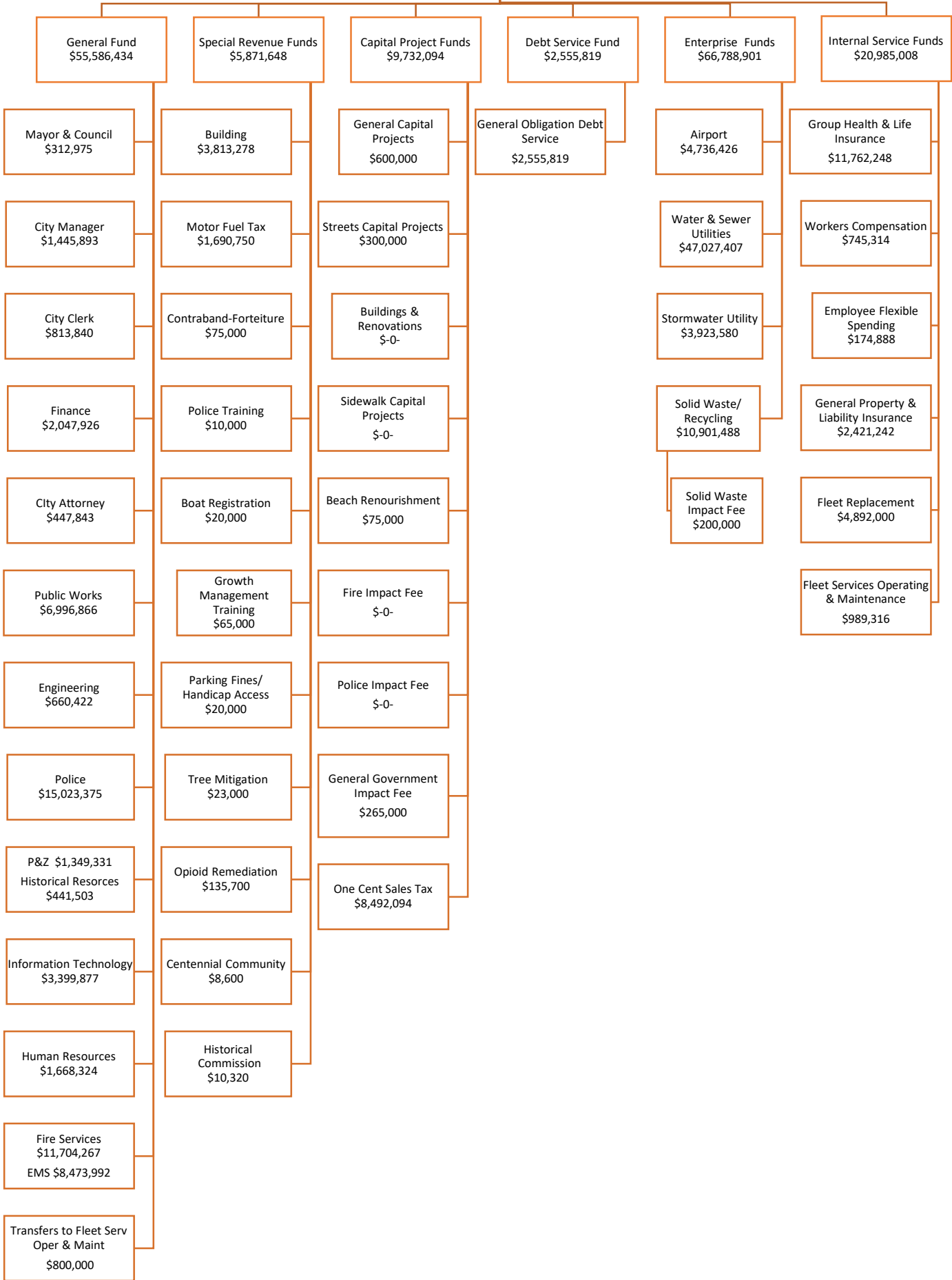
**Policy #15:** Accounting systems shall be maintained in order to facilitate financial reporting in conformance with generally accepted accounting principles (GAAP) of the United States as promulgated by Government Accounting Standards Board (GASB).

**Policy # 16:** An annual financial audit shall be prepared in conformance with Florida state law, as promulgated by the State Auditor General and Generally Accepted Government Auditing Standards (GAGAS) as promulgated by the Comptroller General of the United States, and Government Accounting Standards Board (GASB).

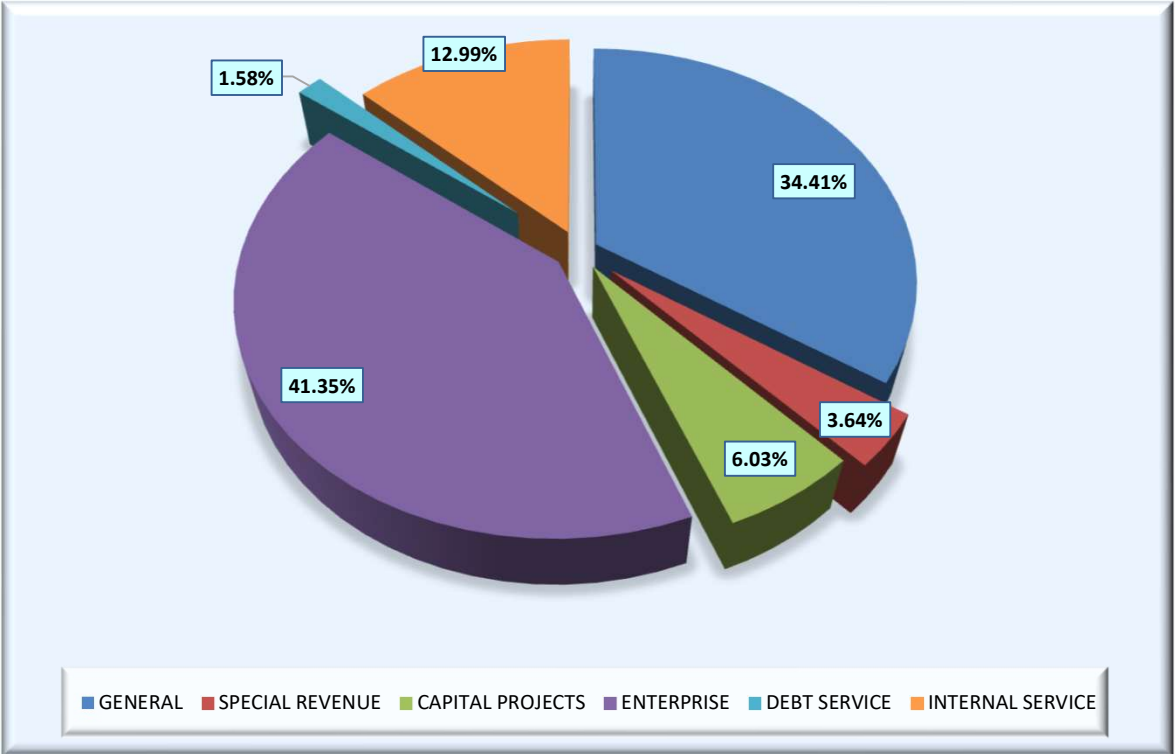
**Policy #17:** Financial systems shall be maintained in a manner that provides for the timely monitoring of expenditures, revenues, and receivables/billing status on an ongoing basis.

**Policy #18:** The City shall annually seek the GFOA Certificate of Achievement for Excellence in Financial Reporting and Distinguished Budget Presentation Award.

**City of Venice**  
 Total Proposed FY 2027 Budget  
 \$161,519,904



**CITY OF VENICE**  
**Fiscal Year 2027**  
**All Funds Expense Summary Proposed \$161,519,904**



**GENERAL**

General Fund **55,586,434**

**SPECIAL REVENUE**

Motor Fuel Tax	1,690,750
Contraband/Forfeiture	75,000
Police Training	10,000
Boat Registration	20,000
Growth Mgmt. Training	65,000
Parking Fines/Handicapped Access	20,000
Tree Mitigation	23,000
Opioid Remediation	135,700
Centennial Community	8,600
Historical Commission	10,320
Building Permits	3,813,278
<b>Total</b>	<b>5,871,648</b>

**DEBT SERVICE**

General Obligation Debt Service **2,555,819**

**CAPITAL PROJECTS**

One-Cent Voted Sales Tax	8,492,094
General Capital Projects	600,000
Streets Capital Projects	300,000
Bldgs & Renovations	-
Sidewalk Capital Projects	-
Beach Renourishment	75,000
Fire Impact Fee	-
Police Impact Fee	-
General Government Impact Fee	265,000
<b>Total</b>	<b>9,732,094</b>

**ENTERPRISE FUNDS**

Airport	4,736,426
Water & Sewer Utilities	47,027,407
Solid Waste/Recycling	10,901,488
Storm Water Utility	3,923,580
Solid Waste Impact Fee	200,000
<b>Total</b>	<b>66,788,901</b>

**INTERNAL SERVICE**

Group Life & Health Insurance	11,762,248
Workers Compensation	745,314
Employee Flexible Spending	174,888
General Property & Liability	2,421,242
Fleet Replacement	4,892,000
Fleet Serv Oper & Maint	989,316
<b>Total</b>	<b>20,985,008</b>

**BUDGET SUMMARY**  
**CITY OF VENICE - FY 2027**  
**THE PROPOSED OPERATING BUDGET EXPENDITURES OF THE CITY OF VENICE ARE**  
**9.8% LESS THAN LAST YEAR'S TOTAL OPERATING EXPENDITURES**

	GOVERNMENTAL FUND TYPE				PROPRIETARY FUND TYPES		TOTAL
	GENERAL	SPECIAL REVENUE	CAPITAL PROJECTS	DEBT SERVICE	ENTERPRISE FUNDS	INTERNAL SERVICE	
<b>REVENUES</b>							
<b>TAXES:</b>							
AD VALOREM TAXES - 3.8450 MILLS	\$ 28,142,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 28,142,000
AD VALOREM TAXES - 0.3451 MILLS	-	-	-	2,528,000	-	-	2,528,000
COMMUNICATION SERV, SALES & USE TAXES	2,160,878	1,301,000	5,669,000	-	-	-	9,130,878
UTILITY SERVICE TAXES	4,121,000	-	-	-	-	-	4,121,000
FRANCHISE FEES	3,538,000	-	-	-	-	-	3,538,000
LICENSES AND PERMITS	443,100	3,108,000	411,000	-	127,000	-	4,089,100
INTERGOVERNMENTAL REVENUE	4,555,007	289,000	1,443,125	-	1,458,250	-	7,745,382
CHARGES FOR SERVICES	3,320,750	-	-	-	49,935,304	15,329,934	68,585,988
FINES AND FORFEITURES	35,000	37,500	-	-	-	-	72,500
INTEREST EARNINGS	1,565,000	151,370	818,075	28,000	1,267,135	1,034,191	4,863,771
MISCELLANEOUS	1,732,905	97,230	-	-	6,308,363	3,914,634	12,053,132
<b>OTHER FINANCING SOURCES:</b>							
ADMINISTRATIVE CHARGES	4,756,044	-	-	-	-	-	4,756,044
TRANSFERS FROM OTHER FUNDS	416,750	-	1,574,000	-	-	1,802,000	3,792,750
DEBT PROCEEDS	-	-	-	-	3,000,000	-	3,000,000
<b>TOTAL ESTIMATED REVENUE AND OTHER FINANCING SOURCES</b>	<b>54,786,434</b>	<b>4,984,100</b>	<b>9,915,200</b>	<b>2,556,000</b>	<b>62,096,052</b>	<b>22,080,759</b>	<b>156,418,545</b>
<b>USE OF FUND BALANCE (RESERVES)</b>	<b>800,000</b>	<b>895,983</b>	<b>1,611,919</b>	<b>-</b>	<b>4,692,849</b>	<b>750,000</b>	<b>8,750,751</b>
<b>TOTAL ESTIMATED REVENUE AND BALANCES</b>	<b>\$ 55,586,434</b>	<b>\$ 5,880,083</b>	<b>\$ 11,527,119</b>	<b>\$ 2,556,000</b>	<b>\$ 66,788,901</b>	<b>\$ 22,830,759</b>	<b>\$ 165,169,296</b>
<b>EXPENDITURES</b>							
GENERAL GOVERNMENT	\$ 15,180,764	\$ 83,920	\$ -	\$ -	\$ -	\$ 174,888	\$ 15,439,572
PUBLIC SAFETY	34,984,234	3,427,338	-	-	-	-	38,411,572
PHYSICAL ENVIRONMENT	660,422	43,000	75,000	-	32,210,669	-	32,989,091
TRANSPORTATION	-	-	-	-	5,344,704	-	5,344,704
ECONOMIC ENVIRONMENT	-	-	-	-	-	-	-
CULTURE & RECREATION	3,518,614	-	-	-	-	-	3,518,614
INTERNAL SERVICES	-	-	-	-	-	15,903,120	15,903,120
CAPITAL OUTLAY	442,400	-	8,185,878	-	21,290,000	4,892,000	34,810,278
DEBT SERVICE	-	-	721,216	2,555,819	3,264,624	-	6,541,659
GRANTS AND AID	-	12,500	-	-	-	-	12,500
<b>OTHER USES:</b>							
ADMINISTRATIVE CHARGES	-	614,140	-	-	4,141,904	-	4,756,044
TRANSFERS TO OTHER FUNDS	800,000	1,690,750	750,000	-	537,000	15,000	3,792,750
<b>TOTAL EXPENDITURES AND USES</b>	<b>55,586,434</b>	<b>5,871,648</b>	<b>9,732,094</b>	<b>2,555,819</b>	<b>66,788,901</b>	<b>20,985,008</b>	<b>161,519,904</b>
<b>ADDITION (DECREASE) TO FUND BALANCE/RESERVES</b>	<b>-</b>	<b>8,435</b>	<b>1,795,025</b>	<b>181</b>	<b>-</b>	<b>1,845,751</b>	<b>3,649,392</b>
<b>TOTAL APPROPRIATED EXPENSES AND ENDING FUND BALANCES</b>	<b>\$ 55,586,434</b>	<b>\$ 5,880,083</b>	<b>\$ 11,527,119</b>	<b>\$ 2,556,000</b>	<b>\$ 66,788,901</b>	<b>\$ 22,830,759</b>	<b>\$ 165,169,296</b>

The tentative, adopted, and/or final budgets are on file in the office of the above referenced taxing authority as a public record.

**PERSONNEL SUMMARY - ALL FUNDS**

<b>DEPARTMENT / DIVISION</b>	<b>ACTUAL FY 2024</b>	<b>ACTUAL FY 2025</b>	<b>AMENDED FY 2026</b>	<b>PROPOSED FY 2027</b>
Mayor and Council	7.00	7.00	7.00	7.00
City Manager	5.00	5.00	5.00	5.00
Historical Resources (a)	3.00	3.00	3.00	2.00
City Clerk	5.00	5.00	5.00	5.00
Finance	14.00	14.00	14.00	14.00
Public Works Administration	3.00	3.00	3.00	3.00
General Maintenance (b)	16.60	17.60	17.60	17.60
Public Works Fleet	1.00	1.00	1.00	1.00
Fleet Serv & Mntc (c)	0.00	0.00	0.00	3.50
Parks Maintenance (d)	14.95	15.95	16.95	16.95
Engineering *	3.30	3.30	3.30	4.10
Police (e)	71.00	77.00	77.00	77.00
Fire	46.60	46.60	46.60	46.60
Fire - EMS (f)	29.00	36.00	42.00	42.00
Planning & Zoning (g)	10.00	10.00	10.00	9.00
Information Technology (h)	8.00	9.00	9.00	9.00
Human Resources	5.00	5.00	5.00	5.00
Building (i)	21.25	21.25	21.25	17.25
Airport	9.00	9.00	9.00	9.00
Utilities Administration	11.00	11.00	11.00	11.00
Distribution / Collection (j)	27.00	29.00	29.00	29.00
Water Production (k)	16.00	16.00	16.00	15.00
Water Reclamation (l)	19.00	20.00	20.00	19.00
Solid Waste (m)	14.00	14.00	15.00	15.00
Recycling	14.00	14.00	14.00	14.00
Storm Water *	9.70	9.70	9.70	8.90
<b>Total Staff</b>	<b>383.40</b>	<b>402.40</b>	<b>410.40</b>	<b>405.90</b>

\* Allocation between Engineering & Stormwater changed slightly. No change in total FTE

**PERSONNEL SUMMARY - ALL FUNDS**  
**(Explanation of Notes)**

(a)	FY27: Removed Administrative Coordinator
(b)	FY25: Added 1 Superintendent of Facilities, Parks & Maintenance
(c)	FY27: Added 1 Working Foreman FY27: Added 2 Mechanics FY27: Added .5 Mechanic Apprentice
(d)	FY25: Added 1 Municipal Service Worker FY26: Added 1 Parks Facility Maintenance Specialist
(e)	FY25: Added 2 Police Officers FY25: Added 1 Detective FY25: Added 1 Case Manager FY25: Added 1 School Resource Officer FY25: Added 1 Training Manager
(f)	FY25: Added 1 EMS Supervisor FY25: Added 6 Paramedics FY26: Added 6 Dual Certified Firefighter/Paramedics
(g)	FY27: Removed 1 Planner
(h)	FY25: Added 1 Help Desk Technician
(i)	FY27: Removed 1 Permit Technician FY27: Removed 1 Inspector IV FY27: Removed 2 Plans Examiners
(j)	FY25: Added 1 Field Operations Technician FY25: Added 1 Technical Support Specialist
(k)	FY27: Removed 1 Plant Operator
(l)	FY27: Removed 1 Plant Operator

**PERSONNEL SUMMARY - ALL FUNDS - Last 15 Fiscal Years**

<b>DEPARTMENT / DIVISION</b>	<b>Actual 2013</b>	<b>Actual 2014</b>	<b>Actual 2015</b>	<b>Actual 2016</b>	<b>Actual 2017</b>	<b>Actual 2018</b>	<b>Actual 2019</b>	<b>Actual 2020</b>	<b>Actual 2021</b>	<b>Actual 2022</b>	<b>Actual 2023</b>	<b>Actual 2024</b>	<b>Amended Budget 2025</b>	<b>Adopted Budget 2026</b>	<b>Proposed Budget 2027</b>
Mayor and Council	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
City Manager	3.00	3.00	3.20	3.20	3.25	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Historical Resources	2.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	2.00
City Clerk	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Finance	12.00	12.00	13.00	13.00	13.00	14.00	14.00	14.00	14.00	14.00	14.00	14.00	14.00	14.00	14.00
Public Works Administration	3.00	3.00	2.00	2.00	2.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
General Maintenance	11.00	11.00	9.60	9.60	12.60	15.60	15.60	15.60	15.60	16.60	16.60	16.60	17.60	17.60	17.60
Public Works Fleet Division	0.00	0.00	0.00	0.00	0.00	0.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Fleet Serv Oper & Mntnce	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	3.50
Parks Maintenance	10.00	12.00	11.70	12.70	12.95	12.95	12.95	13.95	14.95	14.95	14.95	14.95	15.95	16.95	16.95
Engineering	5.00	5.00	3.15	4.65	4.10	4.10	4.10	4.00	4.00	3.30	3.30	3.30	3.30	3.30	4.10
Police	66.00	66.00	58.00	61.00	61.00	69.00	69.00	67.00	70.00	70.00	71.00	71.00	77.00	77.00	77.00
Fire	41.50	45.00	44.25	44.25	44.25	45.50	45.60	45.60	45.60	45.60	46.60	46.60	46.60	46.60	46.60
Fire - EMS	0.00	0.00	0.00	0.00	0.00	0.00	1.00	25.00	26.00	26.00	29.00	29.00	36.00	42.00	42.00
Planning & Zoning	7.00	6.00	8.00	9.00	11.00	11.00	13.50	13.25	10.75	11.00	10.50	10.00	10.00	10.00	9.00
Information Technology	4.00	5.00	5.00	5.00	5.00	6.00	6.00	6.00	6.00	6.00	8.00	8.00	9.00	9.00	9.00
Human Resources	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Building	7.00	10.00	12.60	12.60	15.60	15.35	18.75	19.00	19.50	22.25	21.75	21.25	21.25	21.25	17.25
Airport	7.00	8.00	8.30	8.20	8.25	8.00	8.00	8.00	8.00	8.00	8.00	9.00	9.00	9.00	9.00
Utilities Administration	7.00	9.00	9.00	10.10	10.20	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00
Distribution / Collection	21.00	25.00	24.00	25.00	25.00	25.00	27.00	27.00	27.00	27.00	27.00	27.00	29.00	29.00	29.00
Water Production	14.00	15.00	15.00	15.00	15.00	15.00	16.00	16.00	16.00	16.00	16.00	16.00	16.00	16.00	15.00
Water Reclamation	17.00	18.00	18.00	17.00	17.00	17.00	19.00	19.00	19.00	19.00	19.00	19.00	20.00	20.00	19.00
Solid Waste	12.50	11.50	12.025	14.025	11.525	13.00	13.00	13.00	13.00	13.00	14.00	14.00	14.00	15.00	15.00
Recycling	8.50	9.50	10.025	9.025	12.525	13.00	13.00	13.00	13.00	13.00	14.00	14.00	14.00	14.00	14.00
Stormwater	1.00	1.00	5.80	5.70	8.00	9.00	9.00	9.00	9.00	9.70	9.70	9.70	9.70	9.70	8.90
<b>TOTAL</b>	<b>276.50</b>	<b>295.00</b>	<b>292.65</b>	<b>301.05</b>	<b>312.25</b>	<b>332.50</b>	<b>345.50</b>	<b>368.40</b>	<b>371.40</b>	<b>375.40</b>	<b>383.40</b>	<b>383.40</b>	<b>402.40</b>	<b>410.40</b>	<b>405.90</b>