CITY OF VENICE, FLORIDA PLANNING COMMISSION PUBLIC MEETING

PETITION NO. 22-38RZ

MILANO PUD ZONING MAP AMENDMENT (Quasi-Judicial)

BEFORE: CITY OF VENICE PLANNING COMMISSION MEMBERS

BILL WILLSON, Chairman KIT McKEON, Vice-Chairman

SHAUN GRASER, Commission Member RICHARD HALE, Commission Member JERRY JASPER, Commission Member LISSA MacDONALD, Commission Member PAM SCHIERBERG, Commission Member

DATE: Tuesday, January 17, 2023

TIME: 1:30 - 6:22 p.m.

WHERE: Venice City Hall

401 West Venice Avenue

Council Chambers Venice, Florida

REPORTED BY: AMY E. ROBERTS

Registered Professional Reporter

Registered Merit Reporter

EXCERPT OF PROCEEDINGS - APPLICANT'S PRESENTATION

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1	- EXCERPT OF PROCEEDINGS -
2	MR. BOONE: Thank you, Mr. Clark. I have
3	no further questions.
4	CHAIRMAN WILLSON: Is that the end of your
5	presentation?
6	MR. CLARK: Yes, sir.
7	CHAIRMAN WILLSON: Thank you. Mr. Boone,
8	you're back up.
9	MR. BOONE: Our presentation?
10	CHAIRMAN WILLSON: Yes.
11	MS. FERNANDEZ: No. Mr. Boone is not
12	Mr. Boone will sorry. Yes, he is next.
13	CHAIRMAN WILLSON: Okay.
14	MS. FERNANDEZ: Withdrawn.
15	MR. BOONE: Miss Grgic is going to load
16	our PowerPoint.
17	MS. GRGIC: Can I can I just get in
18	there real quick?
19	MR. CLARK: You may.
20	MR. BOONE: And while and may I run to
21	use the restroom before while she's doing
22	that?
23	CHAIRMAN WILLSON: Absolutely. In fact,
24	while we're doing that, let's take a 5-minute
25	recess, please.

(Recess taken.)

CHAIRMAN WILLSON: Thank you. Mr. Boone, you can proceed.

MR. BOONE: All right. Are we ready? Okay.

MR. NEAL: Are you ready for me, Mr. Chair?

MR. BOONE: Well, I was going to wait for it to quiet down.

CHAIRMAN WILLSON: Okay. Let's have complete quiet, please. Thank you.

APPLICANT'S PRESENTATION

MR. NEAL: Mr. Chairman, members of the Planning Commission, I'm Pat Neal. I'm here mostly to introduce my team shown on your screen and then to talk a little bit about our history of development in the seven counties adjacent. To my right, of course, is Jeff Boone. Behind him is Jim Collins, well known to you. I normally introduce Frank Domingo as the best and most expensive transportation consultant in the region. He's very good. He will explain some of the questions that you've asked. With me is Maryann Grgic, 15 years trying to explain me to other people. Her firm is called Keypoint

Communication. And Alec Hoffner, 22 years a biologist, I think a very credible biologist, who is, in my mind, a person of great credibility. I hope you'll listen to him carefully.

Next page, Maryann.

A little bit about my company. We build in 29 locations from Tampa to Naples in six counties currently. I didn't bring with me our guiding principles. Every Neal employee should have the guiding principles, and it is our goal really to improve the lives of the people with whom we deal by our construction of beautiful communities, superior homes, and lasting relationships. The folks behind me may not believe that, but I believe it, and I've got to say I'm happy to meet with them at any time. I'll later testify that we've had eight meetings thus far and we're happy to have more.

Ours is our area's largest locally-owned private home building company and the second largest home building company. I've won every award made by members of the legislature:

Sierra; Audubon; Defenders of Wildlife, and more. And it says here that we contributed

more than \$10 million in support of philanthropic organizations like the women's Sertoma here in Venice. This lists another nine Venice organizations.

Unlike the public builders, Mr. Chairman, we're here in the flesh and blood. We're easy to talk with. You might say we're easy to negotiate with.

I think this is a good project. I think when we're done you'll be able to approve it and I think you'll be proud to see it when it's done. It will serve roughly 6,900 existing homes, about 12,000 people, not including land that isn't built on yet, and we'll testify both to the need and the local nature of the shopping center.

Thank you, Mr. Chairman.

CHAIRMAN WILLSON: Thank you.

MR. BOONE: Thank you, Mr. Neal.

Commissioners, for the record, Jeffery Boone of the Boone Law Firm here in Venice.

The proposal before you all today is very straightforward. It's a PUD amendment affecting 2 percent of the land within the PUD. As you know, the decisions to be made today are based

on compliance with the comprehensive plan and the City of Venice zoning code. As you've heard from your staff and read in your staff report, PUDs allow for up to 5 percent of the acreage in a PUD for commercial uses. I've been practicing land use law in Venice since 1982. It's my understanding that -- well, I know for a fact that's been the standard for the last 40 years that I've been working with the City code, and I understand that's been how it was since the very first city zoning code in the '70s.

What we are proposing is a 10.42-acre parcel, which is 2 percent of the 503, almost 504 acres. We're proposing, as you've heard, a neighborhood commercial development, including grocery store, neighborhood retail options, and a restaurant for area residents. Commercial services in the area will limit trip lengths and allow for multimodal connection to those services. We are going to maintain the PUD requirement of the 50 percent of open space and, as our application materials establish, which are part of the record, of course, that in all aspects our application is consistent with the City requirements of a PUD.

The next slide is the proposed amendment which shows the area in pink which is to the right-hand edge. Jacaranda Boulevard, as you see, runs through the Milano PUD from left to right from Border Road to Laurel Road, and again in pink is the area where we are proposing the commercial designation, and it's right across Jacaranda, of course, from the fire station and dog park.

The other important points, building heights and setbacks we're not -- the next slide, please, Maryann. Thank you. That we're not seeking to change the currently approved building heights. We're going to maintain the current perimeter setback of one time the building height and that's perimeter, so that's all on Jacaranda and along Laurel Road.

Neighborhood -- neighborhood commercial uses are compatible with the surrounding neighborhood, as our application establishes, consistent with development patterns in the area as our application establishes and will provide convenient access to commercial services. It includes open space, perimeter buffering, landscaping and berms, all of which will be

provided. There'll be extensive separation from the existing residential uses. 330-feet Florida Power and Light easement to the south. To the west a separation of about 1,300 feet to the nearest residential unit. To the north, of course, is the Laurel Road right-of-way and its parcel Mr. Neal has set aside for the future widening of Laurel Road. It's somewhere in the 160-foot range from one edge of what will be the future right-of-way to the other. And to the east, as I mentioned before, across Jacaranda is the fire station and dog park.

Road access to the property has been designed to minimize impact. There's two accesses onto Laurel Road, two accesses onto Jacaranda. I know we're not at the site and development plan stage today, but part of requirements of the PUD is to show access at the time of, you know, rezoning or amending an existing PUD plan, so no access through the existing Milano development, two accesses on Laurel, two on Jacaranda.

Sources of light, noise, mechanical equipment, refuse area, delivery and storage will be adequately screened to ensure

compatibility. Again, that's really at the site and development plan stage. And single-family neighborhoods will benefit from the commercial services nearby.

Next. Here we go. Thank you.

What we are proposing are clearly neighborhood commercial uses. The International Council of Shopping Center Guidelines generally classifies the neighborhood center as one that ranges from 30,000 square feet to 125,000 square feet, typically enhanced by a market and serving a 3-mile area. A regional center, on the other hand -- and you heard Mr. Clark testify that this is not a regional proposal. A regional center is classified by ICSC as ranging from 400,000 to 800,000 square feet, typically anchored by department stores, mass merchandise or fashion apparel stores and serving a 15-plus mile area.

So, Commissioners, in the Venice area, not just -- there is no regional in Venice, in the City of Venice, but in the Venice area a regional area would be -- a small regional area would be the Jacaranda/U.S. 41 intersection area with the Walmart and the SuperTarget and the

Beall's and the Home Depot and all -- the Publix and all the other shopping that's in that area.

So what we have proposed, in fact, really a regional -- what most people would describe as regional is UTC mall area, but, nevertheless, we do have a small regional in Venice. It's the Jacaranda/41 area, certainly substantially larger than what we're proposing here. No single use retail will be -- single use retail will be in excess of 65,000 square feet, and we're clearly proposing a neighborhood scale commercial center.

This next slide shows lighting and, interestingly enough, I learned something new during this. There's now smart lighting that can be programmed to adjust. They have this kind of lighting on Benjamin Franklin Drive, which is along the beach on Lido Key in Sarasota. And these lights can be dimmed up to 30 percent during nonpeak nighttime hours, which will still assure safety and visibility while reducing the light's overall foot candles and impact the neighborhood communities. The lights can be set to one of four pre-programmed operational modes, and there's a lot of other

information here that I'll skip reading to you.

The bottom line is that not only will the lights
be internally directed, which the City has
required for decades, they'll also be high-tech
lights, if you will, to work even more on the --

That concludes my portion of our presentation. Next we have Mr. Alec Hoffner from Kimley-Horn and Associates, and Alec is going to address environmental matters.

on the lighting impacts from the development.

Alex.

MR. HOFFNER: Thank you, sir.

Good afternoon. I just want to -- it's been a while since I've been in front you, so I just want to go over my credentials very quickly. So I am a senior scientist with Kimley-Horn. I have a Master's Degree from the University of Florida in solar science and also a graduate certificate in wetlands from the Center for Wetlands at the University of Florida, and I've been a consultant in this part of Florida for about 27 years, and I've done many projects within the City of Venice.

So first I want to talk about the -- can we go to the next slide, Maryann? I want to

talk about the site a little bit. I want to talk about what's currently there. So this is a habitat map that we've prepared. It's showing the 641 designation in the majority of the property, and that is a freshwater marsh.

That's the wetland area that we're talking about today. We also have a stormwater pond, existing stormwater pond. That's the 534 designation.

We have some areas of open land, which is the 190. There's a little bit of woodland pasture over in the western portion of the project area.

We also have a portion of the Florida Power and Light transmission main that goes through the southern part of our property.

So this wetland that we see here has undergone quite a bit of disturbance over the years. When Laurel Road was constructed the northern part of this wetland was filled, and our graphic really doesn't go far enough to the north, but areas north of Laurel Road, the wetland actually extended quite a distance off-site, and those have been filled and developed historically.

Also, the southern portion of our project area, there's a patrol road that was constructed

through the wetland area historically by Florida
Power and Light so they could access their -their transmission line. So that's an
additional disturbance, and you can see that the
farmer historically excavated a pond in the
middle of this wetland, and that was probably
for watering their livestock.

So there's been a lot of -- a lot of historical disturbance out here. The wetland is much smaller than it was in the past, and so I want to go on to talk about why it's not possible or desirable to avoid impacts to this wetland. So as you can see, the majority of this site is -- does contain this herbacious or freshwater marsh. Any development that occurs here will have to impact this system.

The problem that we have here is that this wetland exists at a busy intersection. It's completely surrounded by other development, and we have concerns over its long-term viability. Over time wetlands like this tend to degrade and, you know, at some point they lose a majority of their function, and so we feel that the function that this wetland currently provides can be offset in the Myakka Mitigation

Bank.

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And I know there was a question earlier about what is a mitigation bank? Well, the Myakka Mitigation Bank is on the Longino Ranch. It's in Sarasota County. It's a very large wetland and upland system. It is -- it's managed very well. There's conservation easements over it and so what happens is the function that's lost here from the wetland impact is transferred to that area and that area is maintained forever. It will never be developed. It will always be managed, and so there's a much higher probability that that wetland system will have long-term viability and provide functions, you know, forever into the So that's why we feel that's a viable option in this situation.

So there was some discussion earlier about some comments that were provided by the City's environmental consultant, and we've reviewed those. There was an initial round of comments. We reviewed those; we responded back. We received another round of comments and, based on those new comments, it seems that most of the concerns have been addressed. They can be

addressed with some notes on the plans and some other clarification.

There's two outstanding matters that we still need to address. One has to do with listed species surveys. The other is the function of -- there's a small area to the west that's where the wetland extends off of our project area, and that area will remain a wetland even after this project is developed. So some discussion about how that area will be maintained.

So to address the listed species concerns. So I personally have been involved with this property since it was a cattle ranch. We did all the initial work out there. We've been involved in all of the development projects that have occurred, and I personally have had many, many hours out here. Most of my staff has as well, and so we -- during that time on the site we've done extensive listed species surveys. We've also been to this specific area recently to update those. And so with all of our experience, you know, we have not observed any significant utilization of listed species on this site.

The only thing that we have observed: In the past there was an eagles nest to the south and west that has a protection zone that does extend onto a very small portion of this project area. That eagles nest has not been utilized for the last couple of years. We believe that nest — those eagles have moved a little bit farther west and established a new nest. So currently there's — you know, there's not an eagles nest in that location. So we believe that would be the only — at this point only concern that we would have with listed species.

But that being said, during the development process we will be required to coordinate with the Florida Fish and Wildlife Conservation Commission, you know, so during the construction design and all of that, all that permitting, before we can do anything out there we're going to have to coordinate with them and make sure that they're satisfied that we are meeting all of the State's regulations for wildlife protection.

Okay. So that's the wildlife issue.

The other issue I talked about was the wetland to be maintained. That wetland area

will be connected to the stormwater management system for the adjacent project and this project as well and, by doing that, the engineers who will be designing the stormwater management system can provide adequate hydrology to maintain that wetland, and we'll be required by the Southwest Florida Water Management District to provide them with time stage hydrographs of the wetlands hydrology and we'll have to make sure that our predevelopment and postdevelopment conditions are the same as far as peak stage and duration. So we have to prove during that process that we are maintaining the hydrology of this wetland. So we feel confident that, you know, the hydrology will be maintained, there will be a wetland there, and we will have to address that during that construction design, that modeling of the stormwater management system.

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So that ends my portion of the presentation. I'd like to turn it over to Frank Domingo to talk about traffic. Thank you.

MR. DOMINGO: The seat's a little low.

For the record, Frank Domingo with Stantec, and
I have filled out a speaker card. This is

really low, so you can see me over this, right?

Not that that really matters or I have an issue with it.

Just a little background on me. Just to enter my credentials in the records, I'm a -I've a civil engineering degree from the
University of Florida. I am a Registered
Professional Engineer in the states of
California and in Florida. I've been in the industry over 35 years now in the transportation industry. I'm the former county engineer for
Sarasota County a long time ago. Also, I've been a professional consultant for 18 years.

So part of this -- I want to put some context to this from a transportation -- a little bit broader than just east of the interstate. If a grocery store is approved over here, the next two closest grocery stores are the Publix at Pinebrook and -- Pinebrook and Laurel and Venice at Jacaranda, 2.5 miles away and 2.8 miles away from this particular site, respectively. If a grocery store is placed here we've calculated the reduction in vehicle miles traveled, so using the Institute of Transportation, transportation engineers, trip

generation for daily, it's going to generate over 4,000 vehicles a day, trips a day.

What does that mean if they just cut the trip length in half from going to the other grocery stores? Per year, that's about 2 million vehicle miles traveled a year just going to the grocery store.

MR. BOONE: That would be reduced.

MR. DOMINGO: That would be reduced, and it would also mean about -- if you're assuming 25 miles to the gallon city, and not everybody has an EV, electric vehicle, that would be about 80,000 gallons of gas a year saved just by putting a grocery store here.

So I just wanted to set the context about what's the outcome we're trying to achieve? Is it a bad thing? Is it a good thing? From a transportation standpoint, those are pretty compelling numbers. That's like going out into space and launching a -- I mean, if you're talking about vehicle miles traveled, that is a long ways. You've pretty much got to go into space to travel that far.

I want to talk about the ITE Trip

Generation Manual versus local data -- and thank

you for reading my mind, Maryann.

Now, a lot's been said about, hey, we're going to -- we need to use ITE. We need to use ITE. Well, ITE also says if you have local data, that's the best data to use.

So I'm going to go into detail about this in the subsequent slides, but it encourages -ITE does encourage you to do -- to collect local data. And why is that? Because demographics, site-specific conditions, any number of -- any number of things that are purely local to this area, that's what affects travel and that also affects trip generation. So I have it on my -- on the PowerPoint here, too. It says context: Age of residents, worker shifts, area types, parking conditions and business activity. All of those things influence why you should use local data as opposed to national data.

If you could go to the next slide, Maryann.

I hate this slide because I can't read it.

It's too small. But what that is is all the 50 states at the bottom and how many studies were done per state, and what you'll see there is a big hole there where for Florida, you know, how

many -- this is per land use code 210, which is single-family detached housing, which is the product we're talking about. There have been no studies in Florida. Actually, if you stay on that slide a bit. No studies. The most is in California, and I think that -- I think that's relevant.

One thing I will say is we actually count -- we've been counting studies and doing collecting data for as long as I've been a consultant, and we have turned it in to ITE, so our data from Florida is in ITE, except they have interpreted it as to be age restricted, and by nature of our demographics you'll see and you know, you know this because you live here, is that it's not age restrictive. It's just that's just what the demographics are.

If you go to the next slide.

I just want to talk about here are the top eight data collection sources: California, New York, New Jersey, Delaware, Maryland, Oregon, Virginia, and Connecticut. And I did those abbreviations from memory, so I hope I got those right because I haven't done that since third grade. But the key is there's no "FL." There's

no Florida. And the data's been collected from the 1960s through -- actually through the mid 2010s now.

Next slide, please.

So, I mean, in a nutshell ITE is good if there's no local data available. Now, there's a requirement that says, hey, it needs to be in the City of Venice, the data that we collected. Well, the data that — one of the data sets that we have collected is actually Milano, the first phases. Basically that's probably the best data you're ever going to see because if you're comparing demographics to the next closest city collected in ITE, which is Kentucky, I checked their median age. Know what their median age was? 37 years old.

VICE-CHAIRMAN McKEON: Hey, just like us. MR. DOMINGO: Plus 30.

VICE-CHAIRMAN McKEON: A little more.

MR. DOMINGO: Plus 30.7, and if you're an engineer and you round up, that's almost 70. So what that means is nearly -- and this has been -- some more data has come out. Very recently it was in the paper, the folks who do U-Hauls and storages -- storage areas. They

actually track data about who's moving here, and their estimation is 63 percent of the Sarasota metro area is retired. So I would say, yes, ITE is great, but it's not reflective of what we're doing here today.

So using it, though, is that the best thing to do? Well, I don't think it's -- I don't think it's the most accurate information. We've submitted that and gone on the record.

So you're probably wondering why did we even acquiesce then to go do the study the other way, which we don't think is the right way or is not the most accurate? And it's to keep the process going and we wanted to know what the answer was. Right? The answer is it's something — it's more of an affirmation of what we already know. The City of Venice already did a study in 2017 that said there's so much development occurring around this area that you really should be thinking about widening Laurel Road.

And so what's the -- you know, spoiler alert on this one is, you know, it hasn't been reviewed by the consultant for the City, but the answer -- the biggest improvement that's needed

is widen Laurel from Knights Trail Road to

Jacaranda Boulevard, and that's already

happening. That's already -- that's already

occurring under agreement between the County and

one of the branches of a CDD that Mr. Neal is

involved with.

So we're already -- if you're looking at where you need to program your funds for public improvements, you're already doing it. You're already doing the right thing and you're almost a year and a half ahead of our answer.

So I'll give you a quick status on where that Laurel Road is. It was submitted to SWFWMD for permits in December, and at the end of the month they're going to -- the 60 percent design is going into both FDOT, the City, and the County. So all of that is moving along very well.

While we haven't gone into site and development, we have done operational analysis for this site as well because we had -- we pursued a variance to get a full median opening in front of -- at Veneto, which we think is beneficial to both the south side and the north side in keeping that open. So from an

operational standpoint, we already feel we know what we're going to need. We might have to tweak it a little bit, but I don't think it's going to change very much.

And in terms of like broader analysis for the region, our study isn't really doing that, but there's quite a few -- if you saw how many studies are being done in this particular area regionally, FDOT's doing full-blown studies up and down the interstate to find -- figure out the year of failure, their interchanges, and everybody -- not everybody. There's quite a few people doing different studies at all the intersections along this area.

And I'm watching the clock and he hasn't punched -- he hasn't punched me yet, so I'm good.

So to summarize where we're at is we prefer to use the best available -- best data that's available and, honestly, I think they -- or candidly, I think they should change the rules to at least be southwest Florida for data if you're going to turn in localized data because it's very similar to the City of Venice.

The second is we have turned in a study.

If the City wants to know where to program their funds, I think we've got the answer, and no worries that it's actually moving -- it's actually moving forward, and I think that's the big positive on this.

And last but not least, think about regionally does this make sense? If you look at where you put grocery stores and you look at the triangle and the spacing, there's a reason why grocery stores want to do this, is because, one, they want to make it convenient.

Well, one, they want to make money. Let's be honest about that.

But, two, they won't make money unless it's convenient.

And, three, if it actually reduces that many vehicle miles traveled per year, reduces gas consumption, and you start putting -- this is my little thing and it's in blue. It's on that one slide. If it actually encourages a different mode than a car to go actually go get groceries, isn't that going to be better? Isn't that good policy and isn't that the outcome that we want? And that's a feel-good thing from a transportation standpoint.

1 I'm done.

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MR. BOONE: Are you done? Thank you, Mr. Domingo. Next, Mr. Neal.

MR. NEAL: Mr. Chairman, we're coming in for a landing, thank goodness. I intend to talk a little bit about trust and communication and then describe our outreach program. I'd like to state a few reasons why we think this is a good proposal and ask for your consideration.

As always, at Neal we try to meet with the neighbors. We had 10 neighborhood meetings. I'd say most were successful and pleasant. Our March 1st meeting with the Venetian Golf and River Club didn't go that great. I've asked for additional meetings. I think we could do a better meeting. You might remember I was in politics and usually I can communicate. Wasn't in my best form that day, and perhaps others might admit the same characteristics. Still in all, we think there are things we could work out with the Venetian Golf and River Club. Importantly, I'm not aware of any significant opposition in the Neal Communities or the other communities. It's a Venetian Golf and River Club thing.

Mr. Hale, I did meet with the Cielo residents on December 17th. They asked for a buffer. I said I would put a buffer in for them. So whatever we applied for in June is no longer operative. Of course we'll have a buffer

and we'll withdraw our request for a revised

buffer.

Turning the page. In order to try to reach the Venetian Golf and River Club my young teams tried to do so from the sky, so we've tried very hard digitally to reach the Venetian Golf and River Club, and our early attempts might have been successful. There was some incorrect information that we thought was distributed by our opponents. They've corrected it. So, quote, we got what we wanted by our electronic communications.

We did provide an electronic outreach mechanism. I don't know how to say this, but we seem to have 800 petitions in favor of this collected from Venice. We'll put them in the record. But I don't know if anyone here is old enough to remember the Vietnam War. You might remember President Nixon and the Silent Majority. Mostly people who are opponents show

up. Mostly people who aren't opponents don't say too much. But we have in-person and digital petitions, which I'll turn into the clerk, of 140, plus 271, plus 174, plus 339, which is shown on your page 18, of people who have expressed interest in this property for no reason of their own except the convenience of shopping.

Mostly in my situation, Mr. Chairman, you don't really get much support because it's usually the petitioner -- that's us -- against in this case the opponents. I am raising this point only to say that you have heard from a lot of people, but I'm not sure that you've heard from all the people who live in the City of Venice.

Closing last slide, please, Maryann.

This is a neighborhood. Whoop. Whoops, whoops. We missed the most important slide. Did I lose it, the 6,900 people? Can you go to 20, Maryann?

Mrs. Schierberg, there's 6,943 people -or homes that are approved. That's roughly
12,100 residents. A grocery store usually wants

about 6,000 residents. I'm going to say this is the best and only neighborhood grocery store site which is north of I-75 and east of I-75. The population's numbers that I spoke of do not include the populations on the upper left, which, of course, is up Rustic Road, which will have lots of development, and you do know that our County's comprehensive plan and the current plan is to build Lorraine Road to connect with Knights Trail so there will be an enhanced population to the north. This will be a grocery site someday.

Closing. This application is consistent with the requirements of the PUD. We meet the 50 percent open space requirements. We at Neal are focused on attention to detail, open communication with neighbors, and I'm happy to meet with anybody behind me who wants to meet with me.

The neighborhood commercial use is compatible with the surrounding neighborhood, consistent with the neighborhood development patterns, and will provide convenient access to commercial services.

Importantly, we'll limit trip lengths.

We'll reduce total traffic by bypass, capture and diversion. We'll save miles and we'll save gas. Please do vote to support this Milano PUD and this amendment request 22-38RZ. Thank you.

MR. BOONE: Mr. Chairman.

MR. NEAL: Thanks, Mr. Chairman. I said Mr. Boone could have the last word.

MR. BOONE: I have -- that was our presentation. One thing, based on the materials that have been submitted that we believe you'll hear about, and I just want to go ahead now and make sure you all have the proper context, and it has to do with the restrictive covenant that the City requires be recorded to dedicate all the open space as open space and, of course, there's language in the City code that reflects that.

The City has consistently, consistently, consistently ever since that language went in the code, I think, in the '70s, which would make it approximately 50 years, consistently interpreted that language to mean that when the final-final plat of a large development was approved and when all of the development within the PUD was done, then the remaining open space,

a restrictive covenant, was to be -- was to be recorded against the land. So we are actually working on what would be the last final plat now. It just hasn't gotten through the process yet. But the time -- if this application is to be treated the way the City has historically treated every PUD -- let me say that again -- every PUD, then the restrictive covenant gets recorded when the developer is finished developing.

And the reason why is because there's a 50 percent, as you all -- I know y'all know this. There's a 50 percent open space requirement, which means that 50 percent of the land cannot be developed, but that also means that 50 percent of the land can be developed, and until the developer is done, you don't know how much open space there is. There might be exactly 50 percent. There might be 60 percent. There might be 51 or 52 percent. So it's this common sense and logic the way the City has interpreted the code and utilized it for decades and consistently.

In fact, I can even tell you that there are some PUDs out there where the City never got

around to getting the developer to record the restrictive covenant because there was 50 percent open space exactly, so there was never going to be any more development because there wasn't any open -- you know, there wasn't any land left to be developed.

So again the real issue here is how the staff is treating this application with how they've treated every PUD application I believe since the '70s, I can tell you since the early '80s when I started working on PUDs, and that is when the developer's done, then the open space is recorded. And, again, logic and common sense support that as well. I just wanted to make sure you all had our perspective and history on that.

So again, as Mr. Neal said, thank you very much for listening to us and we would respectfully request your recommendation and approval. We'd be happy to answer any questions you may have.

CHAIRMAN WILLSON: Any questions from the Board? Mr. Lobeck?

MR. LOBECK: Yes, please. Pat, how are you, sir? We're old friends from way back.

1	MR. NEAL: We've been having a lot of fun
2	together since 1978, Mr. Chairman, so we're like
3	pals. We are pals.
4	MR. LOBECK: We are pals. I respect you
5	for what you do.
6	All right. Where is the overhead area?
7	THE CLERK: It's by Mr. Boone.
8	MR. BOONE: It's over here, Dan. Why
9	don't we Dan, why don't we trade seats?
10	MR. LOBECK: If you don't mind.
11	VICE-CHAIRMAN McKEON: Just so I'm clear,
12	is this now Mr. Lobeck's presentation or is
13	this a rebuttal?
14	MR. LOBECK: No. This is
15	cross-examination.
16	CHAIRMAN WILLSON: This is he has an
17	opportunity to ask questions.
18	VICE-CHAIRMAN McKEON: Okay.
19	CHAIRMAN WILLSON: As well as Mr.
20	Thomlinson then in a moment.
21	MR. LOBECK: I'll try to focus.
22	VICE-CHAIRMAN McKEON: Thank you.
23	CROSS-EXAMINATION OF PAT NEAL
24	BY MR. LOBECK:
25	Q. So, Mr. Neal, let's put up on the screen

the exhibit that you just provided. East of I-75,
Laurel Road developments with the Milano PUD
proposal. This was first made public when you had
your public workshop; is that correct --

A. I don't recall.

- Q. -- this PUD amendment?
- A. I don't recall specifically, but I don't dispute that either.
- Q. Okay. And remind us again for what purpose did you show this to the Planning Commission and address it?

MR. BOONE: Do you mean today, Dan?

MR. LOBECK: Today.

MR. BOONE: Okay.

THE WITNESS: Well, I think for the two reasons I stated, Dan. One, I pointed out that the area in green is the only feasible site for a grocery store north of I-75 and east of I-75. I think I further stated that a typical grocery store in the 40-50-thousand-square-foot basis wants to see roughly 6,000 rooftops, and this exceeds that number greatly.

And then I concluded by saying under -I'll tell you what my dad would say. He said
real estate lasts a long time. In fact, he'd

say the only thing that's real is real estate.

So I concluded by saying to Mrs. Schierberg this may not be a shopping center today, though

I think it will be, but if it's not today it will be at some other day.

And the point I was implicitly trying to make is that we would do a better job. We would protect our neighbors. We'd communicate with the people at Venetian Golf and River Club. We'd be responsible environmentally, and they would be proud of the outcome. We have things that well in excess of the requirements, like our lighting standards and our mitigation standards.

So this is a shopping center site if you're in my field of work.

- O. (BY MR. LOBECK) Thank you. And --
- A. Is that good enough?

- Q. No. That was perfect, actually. And I'd like to go back to -- because I missed the part of this. You said a grocery store, you described the size, likes to see 6,000 rooftops? What size did you refer to?
 - A. I said 40 or 50 thousand square feet.
 - Q. And is that because your site and

development plan that's not quite moving forward yet calls for that range of a commercial size?

A. Yes.

- Q. So is it your suggestion that that commercial center would serve the general needs of at least 6,000 rooftops?
- A. We're back to this matter in 186, Dan. I would say that, based on all the research that we've done, the City has regarded that provision as inoperative and they've mostly focused on the compatibility of the use in the neighborhoods. So I answer your question in the negative. I was just trying to demonstrate what was good about this property and why it was a grocery store site.
- Q. Okay. So whether the City has enforced that provision of the LDRs or not, I'm just trying to get you to confirm --
 - A. Well (inaudible).
- Q. -- and I think you basically said it, but
 I didn't --
 - A. Equal protection under the law. I think, quote, it's a good thing if public agencies treat one applicant like all the other applicants. Just sayin'.
 - Q. Um-hum, um-hum. So you're confirming then

that based on showing this -- would you describe this as a market area for your commercial center?

MR. BOONE: I'm going to -- I'm going to object to that because that's not -- that's not what -- that mischaracterizes his testimony.

THE WITNESS: This is a list of approved
PUDs which are either built out or are being
built out in this neighborhood, and it also
shows land that has other PUDs headed toward it,
and the purpose is to demonstrate that there's a
demand for this property and that it's
compatible with the neighborhood. That was my
intent.

- Q. (BY MR. LOBECK) I know, but my question was are you representing here that this is the general market area for your proposed development?
 - A. I wouldn't say that, no.
- Q. And you nodded your head. I'd like the record to --
 - A. Well, I've got to be careful how to nod.
- Q. I'd like the record to reflect that when I asked that question, Mr. Neal nodded his head up and down.
 - A. This is a list of approved PUDs.
 - Q. I know. For what purpose are you

presenting it?

- A. To demonstrate that these are the residential PUDs approved in this neighborhood.
- Q. For what purpose, though? Are you -- are you saying that this commercial area's going to be really good because all these people in this big area --
 - A. You and I are having too much fun, Dan.
- Q. -- need it? Need it? Are you saying that? Are you doing -- are you saying this is here because all these people need a grocery store?
- A. My statement to Mrs. Schierberg was that this green site is a proposed -- is a -- obviously to anybody in my trade is a grocery store site and there is no other, and there's these 13 adjacent developments that have residential homes in them.

 I'm not trying to draw the conclusion that you're asking me to draw.
- Q. And that would be served by this grocery store? Yes or no?
 - A. My testimony was that --
- Q. Could you please answer the question,

 Mr. Neal?
 - A. No, I'm not answering. You've asked what my testimony is and it is that these are the approved

residential properties.

- Q. That would be served by your grocery store?
- MR. BOONE: Objection. He's asked that question about four times now.
- Q. (BY MR. LOBECK) I think we got your testimony about you'd like to see 6,000 rooftops. We'll move on. That's all I'm gonna get.
- A. Everybody in this room knows what we're talking about, which is section 186 which has been routinely disregarded by the City, and we think that it's a matter for proper consideration of this Planning Commission and the City Council.
 - Q. So you think --
- A. The fact that that manner or that particular provision of the City land use code that you've identified is a pretty cool thing for you to speak of, but it has not been enforced by this city.
- Q. Okay. Is it your testimony that if the provision of the Land Development Code has not been enforced by the City, has been disregarded, you're entitled to have it not be enforced and disregarded against you today?

MR. BOONE: Object. Object.

THE WITNESS: My lawyer has put his hand

on my arm, so I think that means something.

MR. BOONE: Yeah, I'm going to -- I'm going to object to the form of the question because our position is that the City has interpreted this code language a certain way, and interpreting a certain way is a totally different thing than disregarding.

- Q. (BY MR. LOBECK) Mr. Neal, to refresh your memory, the Sarasota Herald-Tribune has had some articles on this, and we won't talk about the one that appeared yesterday.
 - A. I love the Herald-Tribune.
- 13 Q. I'm sure you do.

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- 14 A. I think it said -- what did it say about 15 evidence?
 - Q. Anyway, opinions of a journalist notwithstanding, you were quoted in a January 15th, 2022, article of the Sarasota Herald-Tribune.
 - A. Oh, no. What did I say?
 - Q. I'll tell you.
 - A. Okay.
- Q. And we'll see if the journalist lied about it.
- MR. BOONE: I think that -- I think the proper way to do this is for you to show it

- to him, Mr. Lobeck, instead of reading it to him, so let him read it.
 - Q. (BY MR. LOBECK) If you could, Mr. Neal, read next to the blue line.

MR. BOONE: You can read as much of that as you want before you answer that.

- Q. (BY MR. LOBECK) Out loud, please.
- A. I think that's almost --
- Q. Out loud, please.

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- 10 A. As President Trump would say, I think
 11 that's almost perfect.
- Q. Okay. Could you read it for the record, please?
 - A. Here? This blue line right here?
 - Q. The blue line.
 - A. "We think that we will reduce total traffic by 27 percent by drive-by capture and diversion. And we think we'll provide a way for walk and bicycle and golf cart trips from the Venetian Golf and River Club."

Maybe that wasn't accurate, but that's what I thought.

"And that the 2,200 homes that we're building in the Milano and Vistera and the 1,500 homes that others are building" -- that's not really a good

sentence, but you get the drift. "Add to that the existing homes and the number will easily approach 6,000 residents by the year 2030."

Well, that's before I had this map that says there's more than that.

Q. Even more?

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- A. So I think it's accurate.
- Q. Okay. Would you agree based on the testimony of your experts that Milano has been approved for 1,350 homes?
- A. I think that -- I beg your pardon.

 I think I added to that Vicenza and Venice Woodlands to make that total. Those are the other two properties that I was constructing at that time.
- Q. Those are outside of the Milano PUD, are they not?
- A. Yes.
- Q. Okay. As to the Milano PUD, that's been approved for 1,350 homes, correct?

MR. BOONE: Do you know that fact?

THE WITNESS: I don't. You say it. I

- Q. (BY MR. LOBECK) You wouldn't -- you wouldn't disagree with that, would you?
 - A. No. I just don't know.

don't -- I don't disagree.

- Q. So when that provision of the Land
 Development Code says that a PUD's commercial area
 shall serve the homes in the PUD and not in the
 general area, wouldn't you have to agree with me that
 your proposal violates the Land Development Code?
- A. No. I do not agree with you. I once again revert to the long-standing City policy which is not to enforce that provision. We were well aware of it at the first beginning, we're well aware of it now, and we'll demonstrate, if necessary, to the elected to the Planning Commission and the board and any tribunal having jurisdiction that that has never been enforced or not uniformly enforced by the City of Venice.
- Q. How many neighborhoods are in the Milano PUD? Could you agree that it's four?
 - A. Yes, four.

- Q. And has a final plat been filed for Aria, one of those four?
 - MR. BOONE: Don't guess.
- 21 THE WITNESS: I can't really say, Dan. I
 22 just -- no.
- Q. (BY MR. LOBECK) That's amazing. That's all I have for Mr. Neal, but I would like to call on the environmental consultant. Thank you, Pat.

1 A. Thank you.

- 2 Q. Appreciate your --
 - A. Did we have fun?
 - Q. We had lots of fun.

REDIRECT EXAMINATION

BY MR. BOONE:

- Q. Pat, Pat, before you go I had a couple follow-up questions. I think it makes more sense, Mr. Chairman, if you will, just to stay with the same witness.
- So, Mr. Neal, the -- Mr. Lobeck did a good job of disregarding and all of that, but the City's consistent practice over the years has been to interpret that section of the code consistent with what our proposal is now; is that correct?
 - A. That's my belief.
- Q. Okay. And then truly what we in the land use arena would call internal commercial, which was -- is commercial right in the middle of a large development. Are you familiar with The Meadows?
 - A. I sure am.
- Q. Could you tell the Planning Commission about the -- where the commercial is in The Meadows and --
 - A. Maryann, do we have pictures of The

Meadows?

- O. We do.
- A. Can you get them?
- Q. I will. Dan, I need to trade you seats again because I need to sit by the overhead.
- A. Do you want the long answer or the short answer?
 - MR. LOBECK: Well, actually, I'm not sure this is legitimate cross-examination.
 - MR. BOONE: Whoa, whoa. You opened -- you opened the door. This is absolutely --
 - MR. LOBECK: We're talking about the location at a major intersection. I didn't ask him about that. He didn't testify --
 - MR. BOONE: That's not what I'm asking.
 - MR. LOBECK: He didn't testify about that on direct.
 - MS. FERNANDEZ: We have objections. It's getting a lot of back and forth. Can you state the objection, whoever's making it, and let the other side respond, and then let the Planning Commission make a determination.
 - MR. LOBECK: All right.
 - MS. FERNANDEZ: Do we have the objection and the response or is the objection withdrawn?

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1	MR. LOBECK: I'm sorry?	
2	MS. FERNANDEZ: What was the	
3	MR. LOBECK: I don't withdraw the	
4	objection, no. This is supposed to be	
5	cross-examination of the testimony given on	
6	direct, and I'll have plenty to say about the	
7	location of this commercial, but Mr. Neal never	
8	spoke to it and I never asked him about it right	
9	now in terms of being on a major road.	
10	MR. BOONE: I don't have a question about	
11	a major road.	
12	MR. LOBECK: You're trying to extend	
13	your	
14	MR. BOONE: You opened the door. You	
15	opened the door on this.	
16	MR. LOBECK: You're trying to extend your	
17	time for direct testimony.	
18	MS. FERNANDEZ: Mr. Lobeck, we just need	
19	one objection, one response, and then we can	
20	make a determination.	
21	MR. BOONE: The objection the objection	
22	is misplaced and I have a right to redirect	
23	after Mr. Lobeck cross-examines a witness.	
24	MR. LOBECK: The point's and the	
25	point's on the cross.	

MR. BOONE: That's quasi-judicial 101.

MR. LOBECK: Go ahead. Let's not waste time.

MS. FERNANDEZ: Mr. Chair --

MR. LOBECK: I still object.

MS. FERNANDEZ: -- so for these types of matters you all are a quasi-judicial body. We try not to get -- we have a court reporter here. This is obviously just a recommendation ultimately to Council, so some of these matters I don't want to say are more important when it comes to Council, but precision might be more important at that point.

My suggestion is generally to let the testimony occur. If it becomes apparent, you know, to me at least, that there's an issue with whatever the testimony is, then we can prevent further questions, but for the purposes of today's meeting to keep it moving forward, it's really difficult for you all to make judicial decisions. So that would be my recommendation to you.

CHAIRMAN WILLSON: So should we just maybe get the questions -- they have the right to ask the questions as the affected party -- but we'll

leave it at that.

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MS. FERNANDEZ: Let the objection be made, let the response be noted and, absent some clear item that I do not think is appropriate at this point, just let the testimony proceed.

CHAIRMAN WILLSON: Okay.

MR. BOONE: Dan, can I trade seats again --

MR. LOBECK: Yeah.

MR. BOONE: -- so I can have the overhead?

- Q. (By Mr. Boone) Mr. Neal, you had -- where we stopped there was that pictures -- we had pictures. I'd asked about The Meadows, so --
 - A. Can you put one of them on the screen?
 - Q. Sure. Is there one -- oh, here.
 - A. I'd like the marriage counselor's office.
- Q. All right. This one here. Can I have the overhead? Oh, I have it? Thank you.

THE CLERK: You have it.

THE WITNESS: Mr. Chairman, I reviewed this in 1984 and '05, right after The Meadows had completed it, as I had at University Park a requirement for a village center incorporated within the community, and at that time I'd observed that in Long Leaf Plantation, which

1	both had '70s planning requirements for
2	incorporated commercial centers, and I this
3	is the first of four village center issues that
4	I can remember dealing with in my 53 years of
5	building shops building homes around there.
6	What happened at The Meadows is they're required
7	to do this. Taylor gave up and then they built
8	and, of course, what it has now is nail salons
9	and marriage counselors and a little restaurant
10	that's usually closed.
11	MR. LOBECK: I'm sorry. This is more of a
12	speech.
13	THE WITNESS: I'm answering the question.
14	MR. BOONE: Wait. Is there an objection?
15	Is there an objection?
16	MR. LOBECK: It's an objection. I
17	don't
18	MR. BOONE: You can't you can't just
19	MR. LOBECK: You can't sit down a witness
20	and have him just carry on.
21	MR. BOONE: Dan, you can't talk over the
22	witness. You have to make an objection.
23	THE WITNESS: (Inaudible.)
24	MR. LOBECK: I object. Let's have some
25	questions and answers instead of a speech.

CHAIRMAN WILLSON: We can just move on and 1 2 I'll have Mr. Thomlinson come up and ask his 3 questions. 4 THE WITNESS: This is a beauty salon. 5 MS. FERNANDEZ: Well, let's -- we need a 6 -- please. 7 THE WITNESS: So to give a succinct 8 answer --9 MS. FERNANDEZ: Whoa, Mr. Neal. Hold on. 10 We do have an objection, so let's hear the 11 objection. 12 MR. LOBECK: I object. This is not 13 questions and answers. You're giving Mr. Neal 14 an unlimited time to make a speech on something. 15 If I could have a -- hear a question and then 16 hear an answer like we've been doing up to this 17 point, that would be refreshing. 18 MR. BOONE: All right. Do you really want 19 me to do this? Okay. Mr. Neal, could you please describe what this picture is? 20 21 MS. FERNANDEZ: That's better. 22 THE WITNESS: It's the marriage counselor 23 at The Meadows. 24 (BY MR. BOONE) And why is this picture Ο. 25 important to the testimony you were giving?

- A. Because when a developer's required to put a village center inside a small development -- The Meadows is 2,700 homes -- it can't be supported by the population within it.
 - Q. And what is this picture of, Mr. Neal?
- A. It says Lisa Wong. I think it's a hair stylist. It looks like it has a little play area to the right.
- Q. And the reason for this picture, your testimony?
- A. Same answer. A village center inchoate within a PUD has to have a really big PUD to support it.
 - Q. So I'm going to just exhibit the --
- 15 A. And the "for lease" sign I think is 16 instructive.
 - Q. Okay. So here's --

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- A. Most of the property is vacant.
- 19 CHAIRMAN WILLSON: I think you've made 20 your point.

THE WITNESS: I might just say one final thing relating to the City of Venice. We were asked to do this at Grand Palm and we initially put a village center, and I would say in 2014 the people at Grand Palm asked me to get rid of

the village center, which I did, which was at 1 2 that time at the corner of Center Road and the 3 Englewood interstate connector. We had the 4 support of the citizens and the Planning 5 Department of Sarasota County to get rid of the 6 village center because they didn't want either the additional -- they didn't want to have the 8 same problem that you see elsewhere with these 9 inchoate village centers. MR. BOONE: I have no further questions. 10 11 CHAIRMAN WILLSON: Thank you. 12 MR. LOBECK: If I could follow up briefly on that. Mr. Neal, you said --13 14 MS. FERNANDEZ: Mr. Chair. 15 MR. LOBECK: -- The Meadows has about 16 2,700 homes --17 MS. FERNANDEZ: Mr. Chair. Sorry. Mr. Lobeck? 18 19 MR. LOBECK: -- is that correct? 20 MS. FERNANDEZ: Mr. Lobeck. 21 THE WITNESS: That's my recollection. 22 MS. FERNANDEZ: Mr. Lobeck, wait. Mr. Chair, Mr. Lobeck, wait a second. We need to 23 make a determination to -- we've had direct 24 25 examination, cross-examination, redirect. You

could go back and forth for a long time, so 1 2 I think we all to need to make a decision. 3 CHAIRMAN WILLSON: I think one time for each should... 4 5 MS. FERNANDEZ: So we've already had direct examination, cross-examination. We've 6 had redirect. So in a typical court proceeding that would be the end of it. You are, again, 8 9 quasi-judicial. You can make your determination. 10 11 MR. LOBECK: I withdraw my question. 12 CHAIRMAN WILLSON: I think the point has been made. 13 MR. LOBECK: I don't want this to go on 14 forever either. That's fine. 15 16 THE WITNESS: Thank you, Mr. Chairman. 17 CHAIRMAN WILLSON: Mr. Domingo, please. 18 You're going to need to come up. Wait a minute. Before we switch can we have -- see if 19 20 Mr. Thomlinson has any questions before we 21 switch everybody? Sir? 22 MR. THOMLINSON: No, sir, I have none. 23 CHAIRMAN WILLSON: None? Okay. 24 MR. DOMINGO: Here? 25 MR. BOONE: Yep, right there.

MR. LOBECK: Frank, we go back almost as 1 2 far as Pat. 3 MR. DOMINGO: Yes. Not as cordial, but, yes, I see what you mean. 4 5 MR. LOBECK: Good to see you. All right. 6 Let's look at this drawing again. If you could put that up there, and I do submit this for the record -- I'm sorry I failed to do that last 8 time -- that being this map with all of the 9 homes in the region, in the area. 10 11 MS. FERNANDEZ: Mr. Lobeck, you can 12 provide them afterwards --13 MR. LOBECK: Afterwards? 14 MS. FERNANDEZ: -- so you don't have to go 15 back and forth. 16 MR. LOBECK: All right. Thank you. CROSS-EXAMINATION OF FRANK DOMINGO 17 BY MR. LOBECK: 18 19 Mr. Domingo, you presented that graphic Ο. during your testimony, did you not? 20 21 Α. I did not. 22 Ο. Did you refer to it in your testimony? 23 No. That's not my slide. That was Pat's Α. slide. 24 25 Was this the one that you showed? Q.

- 1 A. Yes.
- 2 Q. Okay.

- 3 A. Different slide number --
 - Q. Can I put that on the overhead?
 - A. -- which is slide number 9 on the PowerPoint.
 - Q. Okay. And did you have a hand in the text that accompanies that graphic?
 - A. Yes.
 - Q. And this points out, does it not, that the two nearby grocery stores require driving through an I-75 interchange, and the grocery store located one place is 2.5 miles an hour -- I mean, I'm sorry, 2.5 miles away and another one's 2.8 miles away, and you've got this arrow here. What was the purpose of this slide?
 - A. That took the -- that established the distance so I could do the vehicle-miles-traveled comparison.
 - Q. Okay. So is it your testimony and is it reflected in your traffic study that traffic from that far away will patronize the proposed commercial center?
 - A. No. Actually, what that shows is the opposite, is that if you put a grocery store, and

1 I think I put this -- I clearly stated that there's a 2 grocery store right at the corner of Laurel and 3 Jacaranda, and you apply the daily trip generation from ITE as required by the City and you cut the 4 5 trips in half generically, the distances to travel, 6 then you would end up with a 2 million vehicle-mile-travel reduction on a yearly basis and an 80,000-gallon-a-year reduction in consumption of 8 gasoline if you had a 25-mile-per-gallon-in-city MPG 9 10 rating on a car.

You asked the -- you asked the technical questions. I can only -- I'm an engineer, so I could give you like the math.

- Q. So traffic goes in different directions, right? You're saying that you were illustrating this to show traffic traveling away from the commercial center to different grocery stores and that that --
 - A. No.

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- Q. -- should be taken into account with the traffic, right?
- A. That is just the distance from that particular grocery store to the other two grocery stores.
- Q. Okay. Your traffic study -- I'm far from a traffic engineer, but I've read a lot of them and a

- lot of good studies that you've written. That shows where traffic will come to the commercial center from; is that correct?
- A. In a traffic study we have to do a distribution using the -- I'm not going to -- I'm not going to use any --
 - Q. Jargon. Thank you.

- A. -- jargon. I'm going to go the Florida

 Department of Transportation district-wide adopted

 regional model which is used for all -- all

 distributions, you know, of any decent size. That's

 what we use for distribution.
- Q. So the traffic that you've calculated traveling to this commercial center, will that be only from within the Milano PUD?
- A. The model is not -- the model just takes the numbers from the traffic analysis zones, TAZs, within the model. I don't know what the size of that TAZ is off the top of my head.
- Q. Can you give us a rough estimate how far from the commercial center that would extend?
- A. Actually, without -- I don't want to guess, so I'm not going to guess. I'd have to go look at the -- I'd have to actually go out and look at the printout of that.

- Q. Well, you've done a lot of traffic studies and you've seen that model and where the TAZs are.

 Are the TAZs -- let's just start with this. Are the TAZs around the perimeter of the commercial center?
- A. I'm going to say that I am not going to remember from memory. It's a big -- just so you know, that model is 10 counties big and I look at it once in a while and I don't remember -- I'll say that I don't recall what the TAZ is. I'd have to go look it up.
- Q. But you know enough that the TAZs, the traffic area zones, for the purpose of your study were not constrained within the limits of the Milano PUD. You know enough to answer that, right?
- A. That is not its own -- correct. That is not its own separate TAZ unless we set it up specifically.
- Q. So there are TAZs beyond Milano that were part of your traffic study in terms of the traffic impacts of that commercial zone, correct?
 - A. Yes.

- Q. And so would it be fair to say that those TAZs include residences in the surrounding area?
 - A. Yes.
 - Q. Thank you. Putting this back up which is

in the record, if you could.

Okay. So the commercial center. If you could point to the proposed commercial center, please.

- A. Right here.
- Q. Okay. So that's the green rectangle that says "proposed neighborhood commercial." So let's go north of Laurel Road. You understand that to be the Venetian Golf and River Club; is that correct?
 - A. Correct.
- Q. Would that be within a traffic analysis zone for the purpose of your traffic study?
 - A. Yes.
- Q. So it's presumed that the people in that large PUD would shop at the commercial center, correct?
- A. Unless you think they'd drive by Publix to go to Publix.
- Q. Without presuming that, which I presume you don't presume, would they shop at that commercial center, for traffic purposes?
 - A. For traffic purposes, yes.
- Q. What about going even beyond that to the large area to the northwest of Venetian? Do you happen to know the name of that development? I can't read it at this scale.

- A. It is called Toscana. I think it's Toscana Isles.
- Q. Toscana Isles? For the purpose of your traffic study would that be an area where you would presume traffic traveling to and from the commercial center?
- A. Yes, I would say some, some of that, some of that would probably go there in the distribution.
- Q. Okay. So then to the immediate west of Venetian is another area called Willow Chase. Would you include the residents of Willow Chase as shoppers for traffic purposes in the proposed commercial center?
 - A. Yes.

- Q. Mr. Neal made a reference to Vicenza which we see on this map to the east of Milano. Would the residents of Vicenza be shoppers at the commercial center for the purpose of your traffic study?
- A. So if you're asking definitively, I can't say definitively they are, but if you're saying could they be and is there a potential they would actually use that grocery store, the answer is yes. You're asking absolutes --
 - Q. So it would serve --
 - A. -- so I can't answer that.

- Q. It would serve their needs.
- A. It would be within the distribution. We would assume that that would -- some trips would be distributed from there.
 - Q. To and from there, right?
 - A. Correct.

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- Q. What about over here farther to the east, Venice Woodlands? Would there be traffic impacts to and from Venice Woodlands and the proposed commercial site?
- A. Yes, they potentially would have traffic that went to that particular -- to the neighborhood grocery store.
- Q. So it would serve their needs as well, correct?
- A. Transportation's not about serving needs. It's about -- it's a black-and-white issue in a traffic study. It's will they go -- are there trips that get distributed to that particular area? The answer is yes.
 - Q. Substantial trips?
 - MR. BOONE: Objection, objection.
- MR. LOBECK: I withdraw it.
- MR. BOONE: Vague.
- MR. LOBECK: I withdraw it.

Q. (BY MR. LOBECK) Then down to the south, Polentico (phonetic) or something similar to that, down south and west of Milano. Would that be in a traffic impact area for the proposed commercial center?

- A. Yes, it would have -- it would have some -- now you're starting -- just looking at your distance, you're starting to like get closer to the other one and it's -- just for some background, that distribution model and demand model is a gravity model, so it's based upon factors of resistance and distance and posted speed and everything. So once you start getting down to there, if you want me to get into detail, Jacaranda Boulevard is actually 45 miles an hour. I believe it has a higher -- has a higher posted speed, so in the model that actually might drag and go further south. So I can't say an absolute how much is going to go between those.
- Q. But it would be in the area that would be served in terms of traffic showing it by the proposed commercial center?
- A. That would be -- there is -- if that's an origin, there may be -- yes, some trips may go up to that grocery store as a destination.
 - Q. So was your traffic study based on the

- commercial development reflected in the site and development plan that's been filed?
 - A. Did we file a site and development plan? I thought we just filed a rezone.
 - Q. There's also a pending site and development plan. Are you familiar with that plan of a 47,200 --
 - A. Yes.
 - Q. -- square-foot grocery store,
- 10 8,000-square-foot restaurant, another 5,000 --
- 11 A. Yes.

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- 12 Q. -- square-feet commercial?
- 13 A. Yes.
- Q. Was it that commercial -- the traffic to
 be generated and attracted by that commercial
 development that formed the basis for your traffic
 study?
 - A. So far we have only submitted a rezone traffic analysis. I don't believe we've submitted a site and development one.
 - Q. The one that's before the Planning
 Commission today, to help them decide whether to
 recommend approval or not, is it based on the
 development I just described?
- 25 A. Yes.

MR. BOONE: Objection. He just -- he just answered that question and said it's a rezone, and you're talking about a site and development plan.

THE WITNESS: Yes.

- Q. (BY MR. LOBECK) I'm sorry. You know that -- you know it's an important question --
 - A. Yes.

Q. -- and you're signaling that by objecting, but I want an answer. I mean, is that -- is that the basis for the traffic generation and attraction in your study?

MR. BOONE: Objection.

MR. LOBECK: No. I'm entitled to an answer.

MR. BOONE: Objection. I'm not telling him not to answer, Dan. Okay? Come on.

MR. LOBECK: You've already objected.

MR. BOONE: Objection. Just let me say my objection and we can move on. I could be done by now.

Objection. The question's been asked, the question's been answered, and the answer has shown that the question is irrelevant because the question's directed to a site and

development plan, and the witness has already testified that what he did was a rezoning transportation analysis. So the question is irrelevant.

Q. (BY MR. LOBECK) So the question goes to what has been submitted for the plan amendment, the PUD rezoning plan amendment before the Planning Commission today, and I'm asking you to confirm -- because we know it's true -- based on your traffic study that that traffic study is based on the traffic to be generated and attracted by a 47,200-square-foot grocery store, an 8,000-square-foot restaurant, and 5,000 additional commercial. Is that true, please?

MR. BOONE: Objection to the question because the question included an answer.

MR. LOBECK: You have objected and I haven't an answer.

THE COURT REPORTER: I cannot take you both at the same time.

MR. BOONE: Sorry.

THE COURT REPORTER: I'm sorry.

MR. LOBECK: Sorry.

MR. BOONE: Mr. Chairman, can I state my objection?

CHAIRMAN WILLSON: Yes.

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1	MR. BOONE: Thank you	
2	MS. FERNANDEZ: Did you already state your	
3	objection	
4	MR. BOONE: No, ma'am.	
5	MS. FERNANDEZ: or is there a new	
6	question?	
7	MR. BOONE: No, ma'am, I did not. The	
8	question included, "And we know it's true."	
9	It's an improper question.	
10	MR. LOBECK: I withdraw that part of the	
11	question.	
12	MS. FERNANDEZ: You can answer.	
13	THE WITNESS: Okay. I don't know whether	
14	to steal home or whatever, so.	
15	So the trip okay. To answer your	
16	question, the trip generation that we did was	
17	for 18,000 square foot of strip retail, 47,240	
18	square feet of grocery, and 5,000 of fast food	
19	restaurants with a drive-through.	
20	Q. (BY MR. LOBECK) So is that the maximum	
21	traffic that could be generated from this commercial	
22	center if it's approved today?	
23	MR. BOONE: Objection. Nothing's being	
24	approved today.	
25	MR. LOBECK: I think it's recommended for	

approval today and ultimately approved.

- Q. (BY MR. LOBECK) Is that all the traffic, the maximum traffic that could be generated from this commercial center?
- A. That's not an absolute. I mean, I can't predict absolutely that that's the maximum.
- Q. Do you understand that with the floor area ratio and the other constraints in the proposal that 220 -- looking for the exact number here, but over 220,000 -- 227,000 square feet of commercial development would be accommodated by that plan?

MR. BOONE: Do you know that, Frank?

Don't answer it if you don't know that.

THE WITNESS: Well, no.

Q. (BY MR. LOBECK) Okay. So you haven't done a calculation based on the maximum impact from this commercial center, have you?

MR. BOONE: Do you know what the maximum is?

Q. (BY MR. LOBECK) Have you done a study -- MR. BOONE: Objection.

CHAIRMAN WILLSON: It's a site and development plan, right? We don't have that yet.

MR. BOONE: I know. I know that,

Mr. Chairman. He's being asked if he's done a study for something that he's already testified he doesn't know what it is, so how can you study something that you don't know what it is? These questions are totally irrelevant and they're totally irrelevant.

- Q. (BY MR. LOBECK) Have you done a study on the traffic generation other than what you've just testified to?
 - A. No.
 - O. You have not?
- 12 A. No.

Q. Okay. That's all I have for this expert.

Let me make sure just real quick.

Is it true that you asked the City to deduct from the trip generation the homes in Cielo which are approved in the PUD, but have not been platted?

- A. I didn't know if they were from Cielo, but we asked for the Milano homes -- homes from the Milano PUD at large to be deducted to trade off the trips for this development.
- Q. Are you talking about the homes that have not yet been platted?
 - A. Correct.
 - Q. And are you aware that the applicant is

actually asking that the open space dedication be delayed until it can build those homes?

A. I don't follow open space. I'm a traffic guy. So no.

MR. LOBECK: You didn't hear Mr. Boone's testimony?

That's all I have for this witness, and then finally if I could please have the environmental witness. I apologize I don't recall your name, sir.

MR. HOFFNER: Alec.

MR. LOBECK: Thank you, Alec.

CROSS-EXAMINATION OF ALEC HOFFNER

BY MR. LOBECK:

- Q. Hi. How are you?
- A. Very well, sir.
- 17 Q. First time we're meeting --
- 18 A. Yes, sir.

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Q. -- I think. I appreciate you being part of the process and, as you know, this is all about trying to get to the truth so the Planning Commission can make a competent recommendation to the City Council.

Did I hear you say that within this site that we're talking about there are conservation easements

over it, quote-unquote?

- A. No. I didn't say that.
- Q. You didn't say that? I got excited for no reason.
 - A. Okay.
- Q. Okay. Are you aware of the Cielo plat that's been recorded for this property?
 - A. No, sir.
- Q. So you have not examined the Cielo plat to see if it has preservation requirements that would apply to your environmental study?

MR. BOONE: Objection. The witness -asked and answered. The witness says he's not
familiar with it, so how can he be -- well, he
can't ask questions about something he's already
said he doesn't know anything about. We're
going to be here even longer than forever at
this rate.

Q. (BY MR. LOBECK) I'll take your first answer as including the second one, based on Mr. Boone's admission.

So you're familiar with the provision of the Venice Comprehensive Plan, are you not, that says if there's wetland on a development site, you shall first avoid; and if you can't avoid, you minimize.

- 1 A. Um-hum.
- 2 Q. And if you can't minimize, you mitigate?
- 3 A. Yes, sir.
 - Q. You're familiar with that?
 - A. Yes.

- Q. So as to this site, what has been considered in terms of reducing the size of the site, reducing the square footage and perhaps, therefore, the pavement to avoid wetland impacts? Anything?
- A. Okay. I think I was very clear in my presentation. We have concerns about the long-term viability of this area due to location. The land use that's proposed, we don't believe that there can be a project on this parcel without a wetland impact due to the large size of the wetland on the property, and we believe that the function of that wetland is -- can be preserved in perpetuity within the Myakka Mitigation Bank.
- Q. Does the Myakka Mitigation Bank include property within the city limits of Venice?
- A. It's in Sarasota County, as I stated in my presentation.
- Q. And my question is with regard to the City of Venice.
 - A. Right.

- Q. Does it include any property, the Myakka Mitigation Bank, that would be improved, as you say, within the city limits of Venice?
 - A. No, sir.

- Q. No. Thank you. So if this project was reduced in size, would that minimize wetland impacts compared to what is being proposed today?
- A. Of course it would. I mean, if we reduce the size of the project area, then, yes, there would be fewer wetland impacts.
- Q. So if commercial wasn't proposed here at all, that would avoid wetland impacts; is that not correct?
 - A. That's not what we're considering today.
- Q. That's not what you're considering? Apparently not.

So are you saying -- are you interpreting or applying the Venice Comprehensive Plan to say that you don't look at how the developer might pull back on the proposed development to better protect wetlands? You just -- it's a given that that's what the developer gets and bye-bye wetlands?

A. No, sir. I didn't say that. I said the proposed land use -- the footprint of proposed land use requires the wetland to be impacted. There's no

way to avoid wetland impacts with the proposed land use.

- Q. Is there a way to minimize wetland impacts and still have a commercial center in this area?
- A. Well, as I stated in my presentation, we believe that you cannot do that and maintain the long-term viability of this system and, we believe, its functions.
- Q. What if it was cut back to 5 acres instead of 10.42? Would that minimize, compared to what's now on the table, the wetland impacts?
- A. I already answered your question before that, yes, a smaller footprint would reduce the amount of wetland impacts.
- Q. So you don't think this comp plan policy allows consideration of pulling back on the development to better protect wetlands; is that your testimony?
- A. I didn't say that. I said given the proposed project that we are looking at, that we believe the long-term viability of this wetland cannot be maintained.
- Q. Obviously. It's 100 percent pavement, right? That's what's being proposed.
 - A. Even if a portion of the wetland was to be

impacted, I believe that the function's better served with the Myakka Mitigation Bank.

- Q. What if this was a 2-acre commercial center with a substantial buffer around it? Wouldn't that better protect the wetland?
- A. As I stated, a smaller footprint would reduce wetland impacts.

MR. LOBECK: Thank you. That's all I have for this witness.

That's all I have for the applicant's witnesses. Thank you.

MR. BOONE: Mr. Chairman, I just have a couple follow-ups for Mr. Hoffner.

MR. LOBECK: Well, we'll see.

REDIRECT EXAMINATION

BY MR. BOONE:

- Q. Mr. Hoffner, you heard the testimony earlier that the PUD regulations in the City of Venice allow up to 5 percent of the PUD acreage to be developed commercial land use, correct?
 - A. I did hear that, yes.
- Q. Do you believe -- is it your understanding that a 2 percent -- 2-percent-in-size commercial center is smaller than 5 percent?
 - A. Yes.

Q. So, therefore -- therefore, has the developer minimized the potential impacts because he chose not to have more than --

MR. LOBECK: Object to the question.

Minimized compared to what?

THE WITNESS: Well, based on that logic, yes.

- Q. (BY MR. BOONE) Okay. And if this -- if this area of the PUD -- it's still developable land by virtue of the 50 percent open space requirement. If it was developed residentially instead of commercially, would the same wetland impact rules apply?
 - A. Yes.
- Q. Okay. So the same comp plan policies would apply?
 - A. Yes.

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- 18 Q. Same permitting from federal and state 19 agencies would apply?
 - A. Yes.
- Q. Okay. So any impact at all raises
 these -- any proposed development at all raises these
 issues, correct?
- 24 A. Yes.
 - Q. In fact, the only type of -- the only way

none of these issues would be raised would be if there was no development at all, correct?

- A. That is correct.
- Q. And since you have worked with me on a lot of these developments out here, did the same type of wetland impact analysis go into the balance of the Milano PUD?
 - A. Absolutely.
 - Q. Okay.

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- A. Every project I work on, yes.
- Q. Okay. So, in other words, if someone -- back when the PUD was originally proposed, if someone had asked you all the questions about impacts to wetlands before Milano was ever approved, you would have answered the questions the same way?
 - A. Yes.
 - MR. BOONE: Okay. Thank you. I don't have any further questions.
- MR. LOBECK: Well, actually, if I could ask one.
 - MR. BOONE: Nope. We've already said what the rules are. Nope.
- MS. FERNANDEZ: Well --
- MR. BOONE: No recross.
- 25 MR. LOBECK: It's in light of what he just

said. CHAIRMAN WILLSON: It's your turn now to make your presentation. MR. LOBECK: All right. Thank you. CHAIRMAN WILLSON: So it's your turn. Okay. We're going to take 5 minutes, and then it's your turn. MR. LOBECK: Okay. Thank you. (Recess taken. End of requested excerpt of Applicant's presentation.)

CERTIFICATE OF REPORTER

STATE OF FLORIDA)

COUNTY OF SARASOTA)

I, AMY E. ROBERTS, Registered Professional Reporter and Registered Merit Reporter, and Notary Public in and for the State of Florida at Large,

DO HEREBY CERTIFY that I was present at the foregoing proceedings at the time and place set forth in the caption thereof; and that I was employed to and did stenographically report the proceedings; and that the foregoing pages, numbered 1 through 81, inclusive, constitute a true and correct transcript of said excerpt of proceedings as herein shown; and that said excerpt of proceedings were by me reduced to typewriting by means of computer-aided transcription.

I FURTHER CERTIFY that I am not a relative, employee, attorney, or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in the action.

Dated this 15th day of May, 2023.

any Epoleto

AMY E. ROBERTS, RPR, RMR

Notary Public - State of Florida at Large Commission #HH 308928

Expires: January 5, 2027

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