



MEMORANDUM TO VENICE CITY COUNCIL

FROM: Ed Lavallee, ICMA-CM, MPA, City Manager *Ed Lavallee*

DATE: June 3, 2024

SUPPORTS STRATEGIC PLAN: Goal Three: Ensure a Fiscally Sound City

SUBJECT / TOPIC: PROPOSED FY2025 BUDGET

Presented herein is the proposed budget for fiscal year (FY) 2025, including the proposed Capital Improvement Program (CIP) for FY2025 through FY2029. This proposed budget and CIP is the culmination of several months of coordinated effort and analyses by City staff. It started with Department Directors preparing and submitting their budget requests, and goals and objectives. These were compared against historic spending trends, current year activity, the strategic plan, and funding availability. Department-level requests for additional personnel or programs required supplemental detail outlined in a *budget enhancement request*, which was subject to additional scrutiny.

Revenue estimates were developed primarily by the City's Finance Department, with assistance from other departments when needed. Projections were made of ending balances for each fund, and compared to targets. In May, department staff met with the City Manager and Finance Department team to justify their departmental budget requests, where they were either approved, denied, or amended. The final result was accumulated and compiled into a Council Budget Workshop Binder for your review, consideration, and comments.

The total appropriations for all funds in this proposed FY2025 budget are \$177,943,648. Revenue estimates are \$174,362,992. In some funds, appropriations exceed revenue estimates, and the difference is funded with beginning reserves (fund balances or working capital). In these cases, beginning reserves are generally utilized only for one-time expenditures, e.g., capital. In other funds, revenues exceed appropriations, and the difference is added to ending reserves.

Various schedules have been included in the Council Binder for each fund and department/division. The documents are arranged by either department or fund. The multi-colored budget worksheets show two prior years' actual data, current year-to-date (through March 2024) and the dollar and percentage increases/decreases from *current year expected* (for revenues) or *prior year original budget* (for expenditures/appropriations), with comments if there are significant differences. Department Directors will be available for questions and answers during the budget workshops.

New Funds and Departments/Divisions

There are no new funds or departments in this budget.

Rate Increases

This proposed budget includes no significant new major revenue sources but includes scheduled rate increases for the following existing user fees:

- Wastewater rates and reclaimed water rates will increase 3% on October 1, 2024. Water rates will increase 5.25% with 2.25% of the increase set aside and earmarked for the eventual relocation of the City's Water Treatment Plant. FY2025 is the second year in the five-year rate plan.
- Stormwater O&M rates will increase from \$7.29 to \$8.15 per Equivalent Stormwater Factor (ESF) per month. This is the rate calculated to yield a balanced operating budget for FY2025.
- Water quality (Stormwater Fund) rates will increase from \$1.98 to \$2.00 per Equivalent Water Quality Factor (EWQF) per month. This is the rate needed to fund \$1 million in capital projects annually.
- The Solid Waste Fund recycling surcharge will remain at 15%.

Other Rate Changes

- The Building Department plans to continue a 30% discount off valuation-based permit fees, initiated March 23, 2022 per Resolution 2022-07.
- Airport mobile home park rents are not scheduled to change in FY2025. January 1, 2022 was the last of five scheduled annual increases.
- Solid waste can collection, recycling, and roll-off rates are currently undergoing a rate study with an expectation that rates will increase effective October 1, 2024. FY2022 was the final year of a five-year rate plan for these rates. Dumpster collection rates will also be evaluated since they have not changed for some years.

Personnel

The FY2024 Adopted Budget included 382.4 full-time equivalent (FTE) positions. In addition, during FY2024 the city added one FTE, an Airport Community Outreach Manager. Three new positions in the Water and Sewer Utility Fund are included in this FY2025 proposed budget. These four positions increase the FTE count to 386.4.

As discussed at the Strategic Planning Session in February 2024, the city is preparing for future growth and development. This includes measurable challenges as the city continues to grow in geographic size, population, density, and demand for municipal services. There is also a pending interlocal parks agreement that has not been finalized yet. The department directors were asked to project necessary changes in their department as a function of meeting these future challenges including personnel changes.

The initial submittal from the department directors included 25 General Fund positions needed in FY2025. Based on discussions with staff it was narrowed down to 15 positions. The positions and estimated costs are included in the table on the next page.

POSITION	DEPT	UNION	TOTAL SALARY COST	VEHICLE	TOTAL UNIFORMS, EQUIP (laptop, Ipad, etc.)	TOTAL	Vehicles Police Impact Fee Fund
Public Works							
Maintenance Superintendent	921	NU	114,695	-	2,359	117,054	
MSW1	930	AFSCME	63,309	-	270	63,579	
			178,004	-	2,629	180,633	
Fire & EMS							
EMS Captain	1103	Fire	155,495	60,000	7,420	222,915	
Dual Certified Firefighter - 1	1103	Fire	100,574		7,840	108,414	
Dual Certified Firefighter - 2	1103	Fire	100,574		7,840	108,414	
Dual Certified Firefighter - 3	1103	Fire	100,574		7,840	108,414	
Dual Certified Firefighter - 4	1103	Fire	100,574		7,840	108,414	
Dual Certified Firefighter - 5	1103	Fire	100,574		7,840	108,414	
Dual Certified Firefighter - 6	1103	Fire	100,574		7,840	108,414	
Total Fire			758,941	60,000	54,458	873,399	
Police							
Case Manager	1001	AFSCME	86,841		4,253	91,094	
School Resource Officer	1001	Police	117,229		4,753	121,982	75,137
Night Shift Officer	1001	Police	120,153		4,753	124,906	75,137
Night Shift Officer	1001	Police	120,153		4,753	124,906	75,137
Detective	1001	Police	122,170		5,253	127,423	65,000
			566,546	-	23,765	590,311	290,411
IT							
Help Desk Technician	1401	AFSCME	83,829	-	4,253	88,082	
			83,829	-	4,253	88,082	
TOTAL GENERAL FUND - 15 positions			1,587,320	60,000	85,105	1,732,424	290,411
Exclude SRO - funded by private school						(121,982)	
TOTAL GENERAL FUND - 14 positions						1,610,442	

The School Resource Officer (SRO) would be funded by a private school via a security services agreement between the city and the school. However, at some point in the future if the school decides they no longer need the SRO, then the city would be responsible to fund or eliminate this position. The police vehicles would be funded from the Police Impact Fee Fund.

These positions and corresponding vehicles and equipment are not included in this FY2025 proposed budget. The budget is prepared using the June 1, 2024 property values, an 11.2% property value increase, and the millage rate remaining constant with the prior year at 3.9041 mills. The revenue generated from this millage rate does not support adding these additional positions and the expected expenses that will occur in the near future (green section of the General Fund Revenue). Every .10 (tenth) mill generates approximately \$699,000. Therefore, .231 mills would generate approximately \$1.6 million in revenues needed to fund these (net) 14 positions.

Capital Improvement Program

The FY2025 – FY2029 Capital Improvement Program (CIP) is presented as a supplement to the proposed FY2025 budget. It includes all capital projects/outlay (and certain related expenditures) of all funds and departments for the upcoming five-year period. Funding sources are also

identified. Note, the initial year FY2025 CIP amounts are also incorporated into the proposed FY2025 budget.

The CIP includes proposed capital expenditures of \$69,295,935 for FY2025, and \$194,540,583 over the five-year period. Funding sources have been identified for all line items in the five-year CIP, including 25% in debt financing. The major outlays over the **five years** include the following:

Five Years

General Fund - \$9.6 million

- \$1.0 million for Fire Station #2 Relocation
- \$1.7 million for Fire Department equipment
- \$305,785 for the final annual lease payment on four EMS rescue vehicles and related equipment acquired in FY2020
- \$1.0 million for Police Department equipment
- \$2.3 million for Information Technology Department equipment
- \$101,500 for public works equipment
- \$3.2 million in parks improvements

One Cent Sales Tax Fund - \$39.0 million

- \$967,500 in fleet/equipment additions and replacements
- \$2.2 million in engineering projects, including \$1.5 million in transfers to the Beach Renourishment Fund
- \$35.0 million in building major maintenance/construction projects, including \$28.1 million for relocation of Fire Station #2, and \$5.9 million toward a City Fleet Maintenance Facility
- \$867,000 in other facility/parks projects

Other Funds - \$145.9 million

- \$65,000 equipment for Police Department marine vessels
- \$3.1 million in historic buildings and/or parks impact fee projects
- \$1.2 million in road projects (funded with gas taxes, grants and/or mobility impact fees)
- \$1.6 million in other impact fee projects/equipment
- \$18.8 million in airport projects, mostly grant funded
- \$84.8 million in utilities projects, \$17.2 million of which will require debt financing
- \$12.6 million toward relocating the solid waste facility
- \$5.5 million in stormwater and/or water quality projects
- \$18.3 million for fleet replacements and additions

Fleet Replacement Program

The City's fleet replacement program was started at the end of FY2014, and all departments became *fully funded* during FY2024. During FY2025, three departments (Fire-EMS, PW-Parks, and PW-Maintenance) will require catch-up contributions totaling \$480,000 to maintain that status. Citywide, all qualifying vehicles and equipment now reside in the Fleet Replacement Program (FRP)/Fund #505 and are being *rented back* to the user departments in exchange for

monthly rent. This provides stability in both funding and Departmental operating costs. The monthly rent payments are then set aside in the FRP for the purchase of the specific replacement vehicle. In FY2025, all replacement fleet units will be purchased in Fund #505.

This proposed FY2025 budget appropriates rent payments and other transfers into the FRP of \$5.0 million, yielding a projected balance of \$16.1 million in the program at September 30, 2025, after FY2025 purchases. The “Fleet Replacement Program Status Report - Projected September 30, 2025” dated May 8, 2024 has significant additional information for the FRP, by department.

Fund Accounting

The financial transactions of the City are recorded in individual funds, each a separate set of self-balancing accounts. The City has 34 different funds, all with a different purpose, and classified by fund type as required or recommended by generally accepted governmental accounting principles. These include:

1 General Fund	4 Enterprise Funds
1 Debt Service Fund	5 Internal Service Funds
13 Special Revenue Funds	2 Pension Trust Funds
8 Capital Projects Funds	

The City does not budget the activities of the two Pension Trust Funds, which are governed by separate pension boards, although the end of this document has some information on the year-to-date performance of the Pension Trust Funds, and the status of the net pension liabilities. Following is a discussion of the proposed FY2025 budget for the various fund types and individual funds of the City.

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GENERAL FUND

The General Fund is the main operating fund of the City and accounts for the activities not accounted for in other funds. The proposed FY2025 appropriations budget for the General Fund is \$50,425,102 and expected revenues are \$51,469,598, as shown below:

CITY OF VENICE	
FY2025 BUDGET - PROPOSED	
GENERAL FUND	
REVENUES	001
TAXES:	
AD VALOREM TAXES - 3.9041 MILLS	\$ 27,283,000
OTHER REVENUES	19,451,453
OTHER FINANCING SOURCES:	
ADMINISTRATIVE CHARGES	4,236,845
TRANSFERS FROM OTHER FUNDS	498,300
TOTAL REVENUE	51,469,598
EXPENDITURES	
POLICE	14,597,071
FIRE	12,038,536
EMS	5,592,009
PUBLIC WORKS	3,633,524
PARKS	2,655,222
PLANNING	1,357,820
OTHER	10,550,920
TOTAL EXPENDITURES	50,425,102
CHANGE IN FUND BALANCE	1,044,496
BEG. EST FUND BALANCE	26,490,342
ENDING FUND BALANCE	\$ 27,534,838

Fund Analysis:

Property taxes typically fund just over half of the City's general fund budget; other revenues, administrative charges to enterprise activities, and transfers fund the other half. To support the FY2025 budget, the millage rate is proposed to remain unchanged from the prior year rate of 3.9041 mills. This will generate \$27.3 million in property tax revenues (at a 95% collection rate), an increase of \$2.8 million or 11.2% over the prior year. Of that increase, \$1.4 million or 50.0% is attributable to new construction and \$1.4 million or 50.0% is attributable to increased valuations. At this millage rate level, property taxes represent 53.0% of all General Fund revenues and transfers. The proposed General Fund budget will add \$1,044,496 to reserves. Ending fund balance is projected to be \$27.5 million, all of which is unassigned.

The General Fund budget was balanced without the use of one-time revenues like debt proceeds or significant asset sales; all revenues are essentially recurring. Budgeted appropriations of \$50.4 million represent an increase of 9.1% over the FY2024 adopted budget of \$46.2 million. The proposed General Fund budget *currently* includes no new FTE's.

Significant achievements in the FY2025 General Fund proposed budget include the following:

- 1) No new full-time equivalents (FTEs) were added at this time, although 15 positions are being requested.
- 2) An increase in salaries and related benefits, including matching pay increases for non-bargaining employees.
- 3) Capital outlay of \$3.3 million (including annual debt service on rescue vehicles), amounting to 6.5% of total appropriations.
- 4) Fleet rent of \$1.7 million, amounting to 3.3% of total appropriations.
- 5) Discretionary contributions in excess of the Annual Required Contributions (ARC) to the City's police and fire pensions of \$670,392 and \$801,015 respectfully.
- 6) An increase in property and liability insurance premiums of over \$200,000.
- 7) The proposed Budget provides funding for necessary increases in operating expenses for certain key departments, such as Public Works Maintenance, Police, Fire and EMS.
- 8) With significant inflation impacting costs, the proposed General Fund budget contains no increases in user rates, and leaves the property tax millage rate unchanged.

DEBT SERVICE FUND

Debt service funds are used to accumulate resources for the payment of principal and interest on governmental long-term debt (excludes enterprise funds). The City has one debt service fund, Fund #251:

- 251 - General Obligation Bonds Debt Service Fund

The following table shows the proposed FY2025 budget for the City’s debt service fund:

CITY OF VENICE		
FY2025 BUDGET - PROPOSED		
DEBT SERVICE FUND		
REVENUES	251	
TAXES:		
AD VALOREM TAXES-.0730 MILLS	\$ 511,000	2020 GO Bond Refunding
AD VALOREM TAXES-.1706 MILLS	1,193,000	2017 GO Bonds Roads
AD VALOREM TAXES-.1196 MILLS	837,000	2017 GO Bonds Public Safety
AD VALOREM TAXES-DEL & PEN	-	
INTEREST EARNINGS	28,000	
TOTAL REVENUE	2,569,000	
EXPENDITURES		
PRINCIPAL	1,625,000	
INTEREST	942,274	
FISCAL CHARGES	1,650	
TOTAL EXPENDITURES	2,568,924	
CHANGE IN FUND BALANCE	76	
BEG. EST FUND BALANCE	474,364	
ENDING FUND BALANCE	\$ 474,440	

Fund Analysis:

Fund 251 – As shown above, property tax revenues and interest earnings totaling \$2.6 million will pay scheduled debt service on the City’s three outstanding general obligation bond issues. The budget is balanced, and leaves at least one month in reserves for contingencies.

The scheduled debt service payments divided by citywide taxable property valuations determine the millage rates. Proposed millage rate levels for each of the City’s three General Obligation (GO) bonds are shown above. The total proposed debt service millage of .3632 mills is .0429 below the prior year level of .4061 mills.

SPECIAL REVENUE FUNDS

Special Revenue Funds (SRFs) are used when revenues are restricted or committed to specific purposes. The City has thirteen special revenue funds, as follows:

- 116 - Building Permit Fees Fund
- 105 - Motor Fuel Tax Fund
- Eleven other funds. They are: Contraband-Forfeiture #106, Police Training #107, Police Community Fund #108, Boat Registration Fees #109, Second Occupational License #112, Growth Management Training #113, Parking Fines Handicapped Access Improvement #115, Tree Mitigation #117, Opioid Remediation #118, Centennial Community #608, and Historical Commission #612.

The following table shows the proposed FY2025 budgets for the City’s special revenue funds:

CITY OF VENICE				
FY2025 BUDGET - PROPOSED				
SPECIAL REVENUE FUNDS				
REVENUES AND SOURCES	116	105	Other Funds	TOTAL
TAXES:				
SALES AND USE TAXES	\$ -	\$ 1,313,700	\$ -	\$ 1,313,700
LICENSES AND PERMITS	3,400,600	-	22,050	3,422,650
INTERGOVERNMENTAL REVENUE	-	291,800	20,000	311,800
FINES AND FORFEITURES	-	-	50,850	50,850
INTEREST EARNINGS	122,500	28,000	26,350	176,850
MISCELLANEOUS	7,000	-	140,500	147,500
TOTAL REVS AND SOURCES	3,530,100	1,633,500	259,750	5,423,350
EXPENDITURES AND USES				
GENERAL GOVERNMENT	-	-	120,130	120,130
PUBLIC SAFETY	3,588,397	-	146,000	3,734,397
PHYSICAL ENVIRONMENT	-	-	14,000	14,000
ECONOMIC ENVIRONMENT	-	-	10,000	10,000
CAPITAL OUTLAY	-	-	65,000	65,000
GRANTS AND AID	-	-	47,500	47,500
OTHER FINANCIAL USES:				
ADMINISTRATIVE CHARGES	593,971	-	-	593,971
TRANSFERS OUT	-	1,733,500	-	1,733,500
TOTAL EXPS AND USES	4,182,368	1,733,500	402,630	6,318,498
CHANGE IN FUND BALANCE	(652,268)	(100,000)	(142,880)	(895,148)
BEG. EST. FUND BALANCE	3,604,468	862,427	860,428	5,327,323
ENDING FUND BALANCE	\$ 2,952,200	\$ 762,427	\$ 717,548	\$ 4,432,175

Major Fund Analysis:

Building Permit Fees Fund #116 – The Building Permit Fees Fund gets its revenues from building permit fees, which can only be used in accordance with FS 553.80 “for enforcing the Florida Building Code to ensure the safety, health and welfare of the public while serving the permitting, inspections and licensing needs of the residents and contractors.” Changes in the Building Department budget are influenced by fluctuations in the economy that directly affect the local building industry. The Building Department periodically adjusts its staffing levels and uses outside inspectors to accommodate changes in the demand for service.

As shown in the preceding table, the proposed FY2025 budget anticipates revenues of \$3.5 million and expenditures of \$4.2 million, for a net decrease in fund balance of \$652,268. The decrease in fund balance is a result of Florida Statute Section 553.80 that limits the amount of fund balance that can be carried over from year to year to the average of the prior four years’ expenditures. The Building Department will continue with a 30% discount on valuation-based permit fees to stay within statutorily required levels.

Motor Fuel Tax Fund #105 – Fuel taxes (various cents per gallon) are collected by gas stations and other providers in Sarasota County, and remitted to the state in the subsequent month. The state takes out their commission, and returns the taxes in the next month to Sarasota County and the municipalities therein in accordance with an interlocal agreement among the local governments. The City’s share is deposited into the Motor Fuel Tax Fund. Each month, one twelfth of the budget is transferred to either the Streets Capital Projects Fund #302 for road construction, or to the General Fund for transportation-related operations and maintenance, including street lighting. This provides needed resources for the road maintenance and replacement program in Fund #302.

FY2025 revenues are estimated at \$1.6 million, and transfers out are \$1.7 million. The proposed budget will decrease reserves by \$100,000, representing a transfer from FY2024 surpluses to Fund #302. Estimated reserves of \$762,427 are retained for working capital and contingencies.

CAPITAL PROJECTS FUNDS

Capital Projects Funds (CPFs) are used for recording expenditures for large governmental capital projects/outlays. The City maintains eight capital projects funds, as follows:

- 110 - One Cent Voted Sales Tax
- 301 - General Capital Projects Fund
- 302 - Streets Capital Projects Fund
- 303 - Buildings and Renovation Fund (Police Building Fund)
- 306 - Beach Renourishment Fund
- 311 - Fire Impact Fee Fund
- 312 – Law Enforcement Impact Fee Fund
- 313 - General Government Impact Fee Fund

The following table shows the proposed FY2025 budget for the City’s capital projects funds:

CITY OF VENICE								
FY2025 BUDGET - PROPOSED								
CAPITAL PROJECTS FUNDS								
							Impact	
REVENUES AND SOURCES	110	301	302	303	306	Fees	TOTAL	
TAXES								
SALES AND USE TAXES	\$ 5,515,900	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,515,900	
IMPACT FEES	-	-	-	-	-	343,000	343,000	
INTERGOVERNMENTAL	1,125,000	3,100,000	-	-	23,420	-	4,248,420	
INTEREST EARNINGS	262,500	8,050	59,500	8,400	175,000	91,000	604,450	
MISCELLANEOUS	-	-	-	-	-	-	-	
OTHER FINANCING SOURCES:								
TRANSFERS IN	-	-	1,235,200	-	300,000	-	1,535,200	
DEBT PROCEEDDS	19,125,000	-	-	-	-	-	19,125,000	
TOTAL REVS AND SOURCES	26,028,400	3,108,050	1,294,700	8,400	498,420	434,000	31,371,970	
EXPENDITURES AND USES								
PHYSICAL ENVIRONMENT	-	-	-	-	50,000	-	50,000	
CAPITAL OUTLAY	23,340,000	3,105,126	1,200,000	-	-	864,000	28,509,126	
OTHER FINANCING USES:								
TRANSFERS OUT	300,000	-	-	-	-	-	300,000	
TOTAL EXPS AND USES	23,640,000	3,105,126	1,200,000	-	50,000	864,000	28,859,126	
CHANGE IN FUND BALANCE	2,388,400	2,924	94,700	8,400	448,420	(430,000)	2,512,844	
BEGINNING FUND BALANCE	7,767,488	244,012	1,793,529	241,963	4,810,202	2,928,380	17,785,574	
ENDING FUND BALANCE	\$ 10,155,888	\$ 246,936	\$ 1,888,229	\$ 250,363	\$ 5,258,622	\$ 2,498,380	\$ 20,298,418	

Fund Analysis:

One Cent Voted Sales Tax Fund #110 – The one-cent sales tax is a fifteen-year countywide sales surtax that was renewed by voter referendum in November 2022. The sales tax proceeds are generally restricted for capital outlay/projects, which are planned and scheduled through the CIP process.

The proposed FY2025 budget for this fund appropriates \$23.6 million for specified projects in the City’s CIP, including \$22.3 million for Fire Station #2 Relocation and \$300,000 to be transferred to the City’s Beach Renourishment Fund #306. This proposed budget will increase beginning reserves by \$2.4 million to \$10.2 million, which is being accumulated for major building projects.

General Capital Projects Fund #301 - The General Capital Projects Fund is used for parks impact fee projects and improvements at the City’s historical facilities. A large parks impact fee project in FY2023 appropriated \$2.75 million for the design and construction of a new public park on E. Laurel Road. The proposed FY2025 budget includes an additional \$3.1 million for this park.

Streets Capital Projects Fund #302 – The Streets Capital Projects Fund is used for road construction and resurfacing projects, whether funded by bonds, gas taxes, grants, or impact fees.

The beginning fund balance of \$1.8 million is all gas taxes. The proposed FY2025 budget appropriates \$1.2 million for road restoration in accordance with the Pavement Management Plan.

Buildings and Renovations Capital Projects Fund #303 – This capital projects fund is used for major building projects. There is a small fund balance coming forward from FY2024, and no projects budgeted in FY2025.

Beach Renourishment Capital Projects Fund #306 – Major beach renourishment projects are required periodically, historically averaging about once every ten years. Each year, the City transferred \$250,000 from the One Cent Voted Sales Tax Fund #110 to this fund, which was increased to \$300,000 for FY2025 with the expectation that it will be sufficient to cover the City’s matching requirements on the next renourishment project (approximately FY2025 or FY2026). The cost of the last project was over \$20 million, with substantial contributions from the federal and state government and the countywide tourist development tax (i.e., “bed tax”).

This fund will start the year with \$4.8 million in reserves, as shown in the preceding table, and has a small budget proposed for FY2025.

Impact Fee Capital Projects Funds #311, #312 and #313 – The City adopted and implemented fire and police impact fees in 2018 and a general government impact fee in FY2021. Each impact fee is accounted for in a separate fund. In supporting documents, each fund shows projected revenues for FY2025, and the balance carried forward from FY2024.

In Fire Impact Fee Fund #311, the proposed FY2025 budget appropriates \$750,000 for the relocation of Fire Station #2. In Law Enforcement Impact Fund #312, \$114,000 is proposed for facility and parking lot expansion. No expenditures of General Government Impact Fees Fund #313 are proposed for FY2025. These funds will be used for the anticipated new fleet maintenance facility.

ENTERPRISE FUNDS

Enterprise Funds (EF’s) are used for City cost centers that charge user fees for products or services that are intended to recover the full costs of those products or services. The City maintains four enterprise funds, as follows:

- 401 - Airport Fund
- 421 - Water and Sewer Utility Fund
- 470 and 314 - Solid Waste Fund (including impact fees)
- 480 – Stormwater Drainage Fund

The following table shows the proposed FY2025 budget for the City’s enterprise funds:

CITY OF VENICE						
FY2025 BUDGET - PROPOSED						
ENTERPRISE FUNDS						
REVENUES AND SOURCES	401	421	470	314	480	Total
IMPACT FEES	\$ -	\$ -	\$ -	\$ 106,000	\$ -	\$ 106,000
GRANTS	1,620,000	852,000	-	-	-	2,472,000
CHARGES FOR SERVICES	-	31,436,294	8,243,700	-	4,403,500	44,083,494
INTEREST EARNINGS	266,525	1,750,000	119,000	6,500	108,500	2,250,525
MISCELLANEOUS	2,724,670	2,371,535	13,600	-	-	5,109,805
LOANS	-	11,187,500	-	-	-	11,187,500
TOTAL REVS AND SOURCES	4,611,195	47,597,329	8,376,300	112,500	4,512,000	65,209,324
EXPENDITURES AND USES						
PHYSICAL ENVIRONMENT	-	19,306,172	8,242,422	-	-	27,548,594
TRANSPORTATION	2,296,265	-	-	-	2,558,305	4,854,570
CAPITAL OUTLAY	2,175,000	28,905,000	975,000	-	1,500,000	33,555,000
DEBT SERVICE	-	2,513,152	-	-	28,827	2,541,979
OTHER USES:						
ADMINISTRATIVE CHARGES	290,259	2,443,836	651,781	-	256,998	3,642,874
TRANSFERS TO OTHER FUNDS	-	85,000	305,000	200,000	167,511	757,511
TOTAL EXPS AND USES	4,761,524	53,253,160	10,174,203	200,000	4,511,641	72,900,528
CHANGE IN WORKING CAPITAL	(150,329)	(5,655,831)	(1,797,903)	(87,500)	359	(7,691,204)
BEG. EST WORKING CAPITAL	6,159,721	20,132,121	3,931,857	212,186	3,492,663	33,928,548
ENDING WORKING CAPITAL	\$ 6,009,392	\$ 14,476,290	\$ 2,133,954	\$ 124,686	\$ 3,493,022	\$ 26,237,344

Fund Analysis:

Airport Fund #401 – The proposed FY2025 appropriations budget for the Venice Municipal Airport (VMA) is \$4.8 million, including capital projects of \$2.2 million. The operating budget represents the remaining \$2.6 million, and is an 18.3% decrease from the prior year operating budget of \$3.2 million. The proposed operating budget includes salary increases and related benefits for existing personnel which includes one new FTE that was added during FY2024. The VMA proposed revenue budget for FY2025 is \$4.6 million, including grants of \$1.6 million and operating revenues of \$3.0 million.

Budgeted *total expenditures* (\$4.8 million) exceed budgeted *total revenues* (\$4.6 million) by \$150,329 (blue area of the budget worksheets). This means negative cash flows, i.e., the use of beginning reserves. But budgeted *operating revenues* (\$3.0 million) are higher than budgeted *operating expenditures* (\$2.6 million) by \$404,671 (green area). The primary difference between *total* and *operating* are the capital outlay and related grants. This means that operations can contribute \$404,671 toward the funding of capital outlay, including grant matching requirements.

Ending reserves (working capital) are projected at \$6.0 million, of which \$2.9 million is restricted for FAA-approved projects, and \$3.1 million is unrestricted. This is measurably above the minimum target balance of \$1.6 million, four months of operating expenditures including depreciation.

Utilities Fund #421 – The Utilities Department is under the Director of Utilities and has four divisions: administration (1201), distribution and collection (1202), water production (1203) and water reclamation/lift stations (1204). The proposed FY2025 appropriations budget for the

Utilities Fund totals \$53.3 million, including capital projects, debt service, and transfers to fleet totaling \$31.5 million. The operating budget is the remaining \$21.8 million, and is an increase of 9.2% over the prior year's operating budget of \$19.9 million. The proposed operating budget includes salary increases and related benefits for existing personnel and three new FTE's.

The Utilities Fund proposed revenue budget for FY2024 is \$47.6 million, including grants of \$852,000, debt financing of \$11.2 million, restricted revenues of \$3.3 million and operating revenues of \$32.3 million. Revenue estimates incorporate growth and rate assumptions contemplated in the latest rate study as noted on page two of this budget message.

Budgeted *total expenditures* (\$53.3 million) exceed budgeted *total revenues* (\$47.6 million) by \$5.7 million (blue area of the budget worksheets). This means negative cash flows, i.e., the use of beginning reserves. But budgeted *operating revenues* (\$32.3 million) are significantly higher than budgeted *operating expenditures* (\$21.8 million), by \$10.6 million (green area). This means that operations can contribute \$10.6 million toward the funding of capital projects and debt service. Furthermore, restricted revenues (mostly plant capacity fees) can contribute another \$3.3 million, for a total of \$13.9 million. Plant capacity fees are earmarked for expansion-related purposes, with the eligible projects identified in the rate studies and the accompanying CIP. Finally, debt service is \$2.5 million and transfers out are \$85,000, leaving \$11.3 million for pay-as-you-go (PAYGO) capital projects.

The big financial challenge in the Utilities Fund is a robust CIP plan with \$28.9 million in FY2025 projects adding to \$78.2 million already in progress from FY2024. Some of these projects will require debt financing through the US Environmental Protection Agency's State Revolving Fund Loan (SRF) program - \$22.1 million of projects in FY2024 and \$11.2 million more in FY2025. Cash on hand and net revenues should be sufficient to cover the rest.

Ending reserves (working capital) are projected at \$14.5 million, of which \$4.7 million is restricted, and \$9.8 million is unrestricted. So the *technical calculation* projects the ending working capital to be *short of* the minimum target balance of \$15.6 million (six months of operating expenditures including depreciation). However, capital expenditures are being monitored and a cash flow model that considers spending lags predicts that ending reserves will remain above target through FY2025 without additional borrowing.

Solid Waste Fund #470 – The Solid Waste Fund is a division within the City's Department of Public Works. The division is under the control of the Public Works Director, but as an enterprise fund, maintains separate and distinct account balances. In addition, solid waste impact fees are reported in Fund #314 but combined with Fund #470 for financial reporting. The proposed FY2025 appropriations budget for the primary Solid Waste Fund #470 is \$10.2 million, including capital outlay of \$975,000 (construction of a new facility) and transfers for new fleet units of \$305,000. The operating budget represents the remaining \$8.9 million, and is an increase of 7.5% over the prior year's operating budget of \$8.3 million. The proposed operating budget includes salary increases and related benefits for existing personnel, but no new FTE's.

The Fund's revenue budget is \$8.4 million, all operating revenues. Budgeted *total expenditures* (\$10.2 million) exceed budgeted *total revenues* (\$8.4 million) by \$1.8 million (blue area of the

budget worksheets). This means negative cash flows, i.e., the use of beginning reserves. Even budgeted *operating* expenditures (\$8.9 million) exceed budgeted *operating* revenues (\$8.4 million) by \$517,903 (green area), the difference between *total* and *operating* being capital outlay and transfers to fleet. This is a red flag, indicating the need for a rate study. Currently a rate study is being performed with the expectation that solid waste rates will increase effective October 1, 2024.

The fund incurred approximately \$4.2 million in waste collection and disposal costs related to Hurricane Ian in FY2023. FEMA has reimbursed \$2.3 million, and the remaining amount is also expected in FY2024. However, even after these monies are received the ending reserves (working capital) are projected at \$2.1 million, which is significantly below the minimum target balance of \$2.9 million, four months of operating expenditures. Depending on the ultimate cost and timing of payments related to the construction of a new facility, the Fund may require a loan for that project. The current rate study will incorporate all operating costs, capital outlay, and debt service for the new facility.

The solid waste impact fees will supplement the purchase of a new sanitation truck.

Stormwater Fund #480 – Stormwater and Water Quality Management functions within the Engineering Department. As an enterprise fund, these combined activities maintain separate and distinct account balances. The proposed FY2025 appropriations budget for the Stormwater Fund is \$4.5 million, including capital projects of \$1.5 million, debt service of \$28,827, and transfers to fleet of \$167,511. The operating budget represents the remaining \$2.8 million, and is a 12.9% decrease from the prior year operating budget of \$3.2 million. The proposed operating budget includes salary increases and related benefits for existing personnel, but no new FTE's.

The Fund's revenue budget is \$4.5 million, all operating revenues. The operating revenue estimates include a conservative growth assumption, an 11.2% increase in the customer O&M fee (from \$7.29 to \$8.15 per ESF) , and only a slight increase in the smaller water quality fee.

Budgeted *total* revenues and budgeted *total* expenditures are essentially a break-even at \$4.5 million each (blue area of the budget worksheets). This means cash flows are a break-even, which is the basis for rate setting in this Fund. But budgeted *operating revenues* (\$4.5 million) exceed budgeted *operating expenditures* (\$2.8 million) by \$1.7 million (green area). This means that operations can contribute \$1.7 million toward the funding of capital outlay, debt service, and Fleet Replacement Fund transfers.

Ending reserves (working capital) are projected at \$3.5 million, which is above the minimum target balance, four months of total expenditures – budget basis.

INTERNAL SERVICE FUNDS

Internal service funds are used to centralize certain costs applicable to all or most City Departments. Revenues of these funds include significant interdepartmental charges. The City maintains five internal service funds, as follows:

- 501 - The Employees' Group Life and Health Insurance Fund
- 502 - The Workers' Compensation Self-Insurance Fund
- 503 - The Employee Flexible Spending Fund
- 504 - The Property and Liability Insurance Fund
- 505 - The Fleet Replacement Fund

The following table shows the proposed FY2025 budget for the City's internal service funds:

CITY OF VENICE						
FY2025 BUDGET - PROPOSED						
INTERNAL SERVICE FUNDS						
REVENUES AND SOURCES	501	502	503	504	505	Total
INTERFUND CHARGES	\$ 6,392,058	\$ 460,974	\$ -	\$ 2,368,063	\$ 3,756,973	\$ 12,978,068
INTEREST EARNINGS	224,300	53,400	-	36,200	418,700	732,600
MISCELLANEOUS	2,847,725	27,100	147,000	50,000	284,746	3,356,571
OTHER FINANCING SOURCES:						
TRANSFERS IN	-	-	15,000	-	1,237,511	1,252,511
TOTAL REVS AND SOURCES	9,464,083	541,474	162,000	2,454,263	5,697,930	18,319,750
EXPENDITURES AND USES						
GENERAL GOVERNMENT	-	-	166,650	-	-	166,650
INTERNAL SERVICES	9,849,083	741,474	-	2,504,263	-	13,094,820
CAPITAL OUTLAY	-	-	-	-	3,595,000	3,595,000
OTHER FINANCING USES:						
TRANSFERS OUT	15,000	-	-	-	-	15,000
TOTAL EXPS AND USES	9,864,083	741,474	166,650	2,504,263	3,595,000	16,871,470
CHANGE IN WORKING CAPITAL	(400,000)	(200,000)	(4,650)	(50,000)	2,102,930	1,448,280
BEG. EST. WORKING CAPITAL	7,091,920	939,734	25,955	1,114,799	13,956,682	23,129,090
ENDING WORKING CAPITAL	\$ 6,691,920	\$ 739,734	\$ 21,305	\$ 1,064,799	\$16,059,612	\$ 24,577,370

Fund Analysis:

Life and Health Self-Insurance Fund #501 – This fund pays for medical related costs for employees, retirees, and their dependents over and above the participant's deductibles and generally up to \$125,000 per year per person. Reinsurance coverage pays the excess. Life, dental, vision, and other similar programs are consolidated into this budget also.

The Fund's revenue budget is \$9.5 million with appropriations of \$9.9 million, utilizing \$400,000 of beginning reserves to balance. Ending reserves are projected at \$6.7 million, comfortably above target levels (four months of expenditures).

The FY2025 proposed budget for out-of-pocket claims expense is \$7.1 million, 11.9% higher than the prior year's amount of \$6.3 million. This budget was derived in consultation with the

City's actuary and plan consultants. Other costs in this fund will also increase in FY2025. In FY2025, Departments with employees will be charged \$16,982 per FTE for health/life benefits, up from \$15,120 in FY2024. Participant/employee contributions are scheduled to increase 3.5% effective January 1, 2025.

Workers' Compensation Self-Insurance Fund #502 – Workers' compensation insurance pays employees who are out of work for work-related injuries or illnesses. The City is "self-insured" for this exposure, so pays these claims costs from this fund when applicable.

The Fund's revenue budget is \$541,474 with appropriations of \$741,474, utilizing \$200,000 of beginning reserves to balance. Ending reserves are projected at \$739,734, comfortably above target levels (four months of expenditures).

Worker's compensation claims costs fluctuate from year to year and are budgeted at \$453,330 for FY2025, based on the actuary's recommendation (75% confidence level). Departments will be charged a total of \$460,974 for workers compensation coverage in FY2025, down 30% on average from FY2024.

Employee Flexible Spending Fund #503 – This fund is for employees who participate in the City's flexible spending account/health program. Budgeted expenditures of \$166,650 include \$3,650 in estimated administrative costs.

Property and Liability Insurance Fund #504 – Estimates for property and liability insurance coverage continue to increase. The FY2025 proposed budget of \$2.5 million represents an increase of 28.5% over FY2024. The main reason for the increase is related to property insurance coverage.

Revenues are primarily payments from other City departments and are supplemented by \$50,000 of beginning reserves to balance. Reserves in this fund are comfortably above target levels (four months of expenditures).

Departments will be charged a total of \$2.4 million for property and liability insurance, up 29.8% from FY2024. All insurance related to General Fund departments is charged to the Human Resources Department budget.

Fleet Replacement Fund #505 – The Fleet Replacement Program (FRP) became fully funded in FY2024. During FY2025, three departments (Fire-EMS, PW-Parks, and PW-Maintenance) will require catch-up contributions totaling \$480,000 to maintain that status.

The Fund's revenue budget is \$5.7 million including departmental rent payments of \$3.8 million, transfers in of \$1.2 million, and other income of \$703,446. Fleet acquisitions are budgeted for \$3.6 million, therefore \$2.1 million will be added to reserves. Ending reserves are projected at \$16.1 million. The "Fleet Replacement Program Status Report - Projected September 30, 2025", dated May 8, 2024 has significant additional information for the FRP, by department.

POLICE AND FIRE PENSION PLANS

The City is required to budget annual contributions to their two single employer defined benefit pension plans, and is ultimately responsible for the net pension liabilities of these plans. However, the City does not budget the revenues and expenditures of the Pension Trust Funds, or of the Plan's themselves. Following is some information related to the plans as of September 30, 2023, for the year then ended, and for the year-to-date FY2024:

CITY OF VENICE			
ACTUAL - 2023 CAFR and YTD			
POLICE AND FIRE PENSION PLANS			
BALANCES AT SEPTEMBER 30, 2023			
	Police	Fire	Total
A. ASSETS	\$ 38,716,953	\$ 31,474,411	\$ 70,191,364
B. (TOTAL PENSION LIABILITY)	(44,105,744)	(49,995,965)	(94,101,709)
C. NET PENSION ASSET (LIABILITY)	\$ (5,388,791)	\$ (18,521,554)	\$ (23,910,345)
D. PERCENT FUNDED (A / -B)	87.78%	62.95%	
E. ARC (CITY PORTION)	\$ 772,928	\$ 2,481,007	
F. ADDITIONAL CONTRIBUTIONS	\$ 362,460	\$ 382,266	
YEAR ENDED 9/30/23:			
G. COVERED PAYROLL	\$ 85,072	\$ 1,140,702	
H. CONTR'N PERCENTAGE ((E+F) / G)	1334.62%	251.01%	
YTD THROUGH 4/30/24:			
I. YTD INVESTMENT GAINS (LOSSES)	\$ 4,521,965	\$ 3,232,808	
J. YTD RETURN ON ASSETS	11.7%	10.3%	-

Both plans are closed to new entrants. A Finance Department goal is to get both plans 100% funded (100% at D) while there are still active participants. The police plan met that goal in FY2021, but then fell back below. Until both plans are 100% funded, the City's annual required contribution (ARC) will include significant costs attributable to service performed in prior periods (i.e., legacy costs).

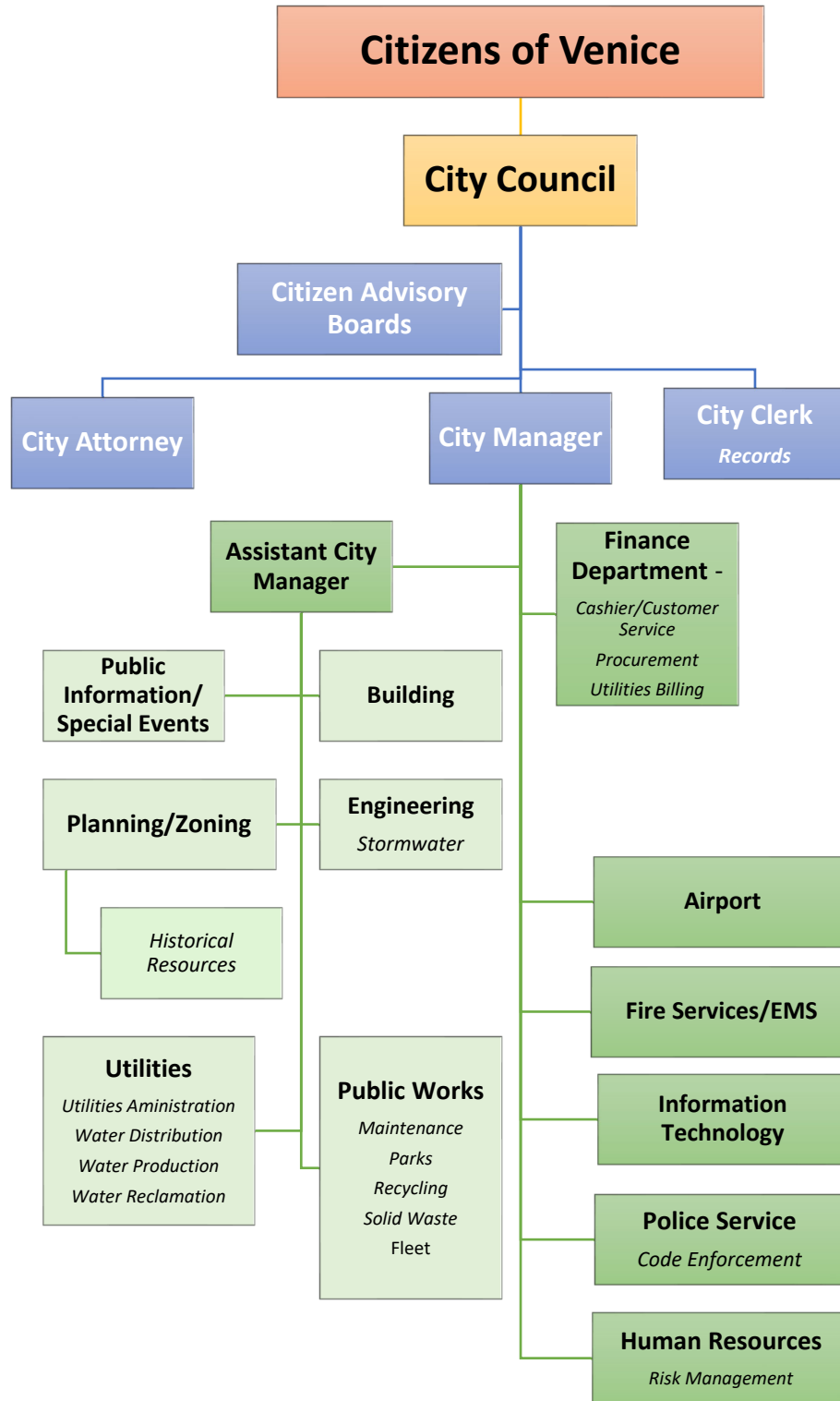
Annual contributions as a percent of covered payroll - active participants (1334.62% and 251.01% - see H) can be compared to the Florida Retirement System contribution percentage for FYE 6/30/24 of 30.61%. This difference also highlights the significant amount of legacy costs included in the ARC. The fiscal year-to-date return on assets (see J) is above the Plans' assumed investment return (6.75% police and 6.50% fire).

Closing

On behalf of the City staff, I extend our appreciation for the continued guidance and policy direction of the City Council and for the valued participation of Venice citizens in the delivery of quality services to our community.

**CITY OF VENICE
ALL FUNDS
PROPOSED BUDGET SUMMARY**

FUNDS	Actual FY 2022	Actual FY 2023	Amended Budget FY 2024	Proposed Budget FY 2025
General	\$ 38,170,829	\$ 42,447,386	\$ 48,193,963	\$ 50,425,102
Motor Fuel Tax	1,234,500	1,278,500	1,669,700	1,733,500
Contraband/Forfeiture	10,750	50,177	95,000	45,000
Police Training	2,699	2,988	10,000	10,000
Police Community Fund	14,830	25,622	40,000	30,000
Boat Registration Fees	11,934	330	15,000	87,500
Second Occupational License	-	-	10,000	10,000
Growth Management Training	29,613	36,886	115,000	105,000
Parking Fines/Handicapped Access	-	-	-	20,000
Tree Mitigation Fund	830	39,275	77,250	14,000
Opioid Remediation Fund	-	-	50,000	66,000
Centennial Community Fund	-	-	2,100	4,200
Historical Commission Fund	7,630	8,371	9,750	10,930
Building Permit Fees	3,500,936	7,855,665	3,916,289	4,182,368
General Obligation Debt Service	2,564,675	2,565,310	2,558,527	2,568,924
One-Cent Voted Sales Tax	3,612,771	3,149,600	7,438,112	23,640,000
General Capital Projects	1,851,144	231,461	3,695,808	3,105,126
Streets Capital Projects	978,642	1,068,150	4,952,949	1,200,000
Buildings and Renovations	38,621	-	-	-
Beach Renourishment	45,300	41,422	50,000	50,000
Fire Impact Fee Capital Projects	-	-	300,000	750,000
Police Impact Fee Capital Projects	88,150	39,036	250,000	114,000
General Government Impact Fee	300,000	-	300,000	-
Solid Waste Impact Fee	-	-	589,834	200,000
Airport	4,063,140	3,582,493	15,625,479	4,761,524
Water & Sewer Utilities	28,672,259	29,347,525	125,470,830	53,253,160
Solid Waste/Recycling	6,516,302	11,608,062	12,783,902	10,174,203
Storm Water Utility	2,246,308	2,368,073	5,752,691	4,511,641
Group Life & Health Insurance	7,514,106	8,298,321	9,017,377	9,864,083
Worker's Compensation	452,861	442,672	728,819	741,474
Employee Flexible Spending	134,780	128,513	133,600	166,650
Property & Liability Insurance	1,326,468	1,499,185	1,960,582	2,504,263
Fleet Replacement	2,711,665	1,994,770	4,564,248	3,595,000
TOTALS	\$ 106,101,743	\$ 118,109,793	\$ 250,376,810	\$ 177,943,648



DESCRIPTION OF FUNDS

General Fund – 001

The General Fund is the Chief Operating Fund for the city of Venice and is utilized to account for all tax-supported (governmental) activities. General Accepted Accounting Principles (GAAP) prescribe that the general fund is to be used “to account for all financial resources except those required to be accounted for in another fund”. It is presumed that all of a government’s activities are reported in the general fund unless there is a compelling reason to report that activity in another fund. The General Fund encompasses the following revenues and expenses of the city:

Revenues:

- Ad Valorem Taxes
- Franchise Fees
- Licenses and Permits
- Intergovernmental Revenue
- Charges for Services
- Fines and Forfeitures
- Miscellaneous
- Other Revenue
- Interest Earnings

Expenses:

- General Government
- Public Safety
- Physical Environment
- Transportation
- Culture and Recreation

Special Revenue Funds

A Special Revenue Fund is used to finance particular activities and is created out of receipts of specific taxes or other earmarked revenues. Such funds are authorized by statutory or charter provisions to pay for certain activities with some special form of continuing revenues.

Fund #

105 - Motor Fuel Tax Fund

To account for the restricted revenue sources for street upkeep and improvement use only. Funds are generally used to reimburse the General Fund for street improvement expenditures made by Public Works and transferred to the Streets Capital Projects Fund for street paving and street rebuilding. Florida Statute (FS) 206

106 - Contraband-Forfeiture Fund

To account for proceeds derived from the sale of confiscated property. Florida Statute (FS) 932

107 - Police Training Fund

To account for the City’s share of certain court fines revenue. Proceeds are restricted to police education and training. Florida Statute (FS) 938.15

Special Revenue Funds (cont'd)

108 - Police Community Fund

To account for donations made to the Venice Police Department for community supported programs.

109 - Boat Registration Fees

To account for the City's portion of boat registration fees designated for boat related activities. Florida Statute (FS) 328.72

112 - Second Occupational License Fund

To account for additional license fees designated for economic development. City Ordinance 93-21

113 - Growth Management Training Fund

To account for training fees established by ordinance transferring a portion of building permit fees. City Ordinance 97-61

115 - Parking Fines – Handicap Access Fund

To account for revenues from certain parking fines. Proceeds are committed to handicap accessible programs under Florida Statute (FS) 316.008(4) and City Ordinance 2000-14.

116 - Building Permit Fees Fund

Revenues are primarily from building permits. Proceeds must be used for enforcing the Florida Building Code under FS 553.80.

117 - Tree Mitigation Fund

To account for funds received for the protection and replacement of trees on all property within the City. City Ordinance 2019-29

118 - Opioid Remediation

To account for funds received from the Florida Opioid Settlement designated for Opioid Remediation.

608 - Centennial Community Fund

To account for the administration of the Centennial Community Trust resources. Funds are designated for historic preservation and other projects of historical significance, under City Resolution 1042-90.

612 - Historical Resources Fund

To account for donations from private sources specifically earmarked for the Venice Historical Commission.

Debt Service Fund

251 - General Obligation Debt Service Funds

To pay debt service on the following general obligation bonds:

- Recreation Capital Improvement, GO Refunding, Series 2020
- Public Safety, Series 2017
- Transportation, Series 2017

Capital Projects Funds

Capital Project Funds are designed to account for the resources expended to acquire assets of a relatively permanent nature. (Enterprise Fund resources are not included in this category). Capital Projects Funds provide a formal mechanism which enables administrators to ensure that revenues dedicated to a certain purpose are used only for that purpose.

110 - One Cent Voted Sales Tax Fund

To account for the collection of one-cent sales tax revenues designated for planning, financing, and construction of infrastructure within the City.

301 - General Capital Projects

Established to account for the cost of major parks projects and other capital improvements, does not account for street related projects or building and renovations to buildings.

302 - Streets Capital Projects Fund

Established to account for the cost of major drainage and street improvement capital projects. The projects are generally financed by a combination of several revenue sources, including designated gas taxes, interest revenues and contributions from other funds.

303 - Building & Renovations

Established to account for the cost of constructing new City buildings and/or major renovations to existing City buildings.

306 - Beach Renourishment Fund

Established to account for the cost of beach renourishment

311 - Fire Impact Fee Fund

Established to account for the cost of capital improvements or additions to the City Fire Protections system required to serve new growth.

312 - Police Impact Fee Fund

Established to account for the cost of capital improvements or additions to the City Law Enforcement system required to serve new growth.

Capital Projects Funds (continued)

313 - General Government Impact Fee Fund

Established to account for the cost of capital improvements or additions related to general government services needed to serve new development.

Internal Service Funds

501 - Employees' Group Health and Life Insurance Fund

To account for health and life insurance claims which are partially self-insured by the city

502 - Workers' Compensation Fund

To account for workers' compensation claims which are partially self-insured by the city.

503 - Employees' Flexible Spending Fund

To account for reimbursement of medical expenses per Chapter 125 of the IRS Code.

504 - Property and Liability Insurance Fund

To account for property and liability premiums, claims, and related administrative costs.

505 - Fleet Replacement Fund

To account for the city's fleet replacement program and associated costs.

Enterprise Funds

401 - Airport Fund

Records the activities of the Venice Municipal Airport.

421 - Utility Fund

Accounts for water supply, treatment, storage, and distribution of the city's water.

470 - Solid Waste Fund

Accounts for collection and disposal of garbage and recycling.

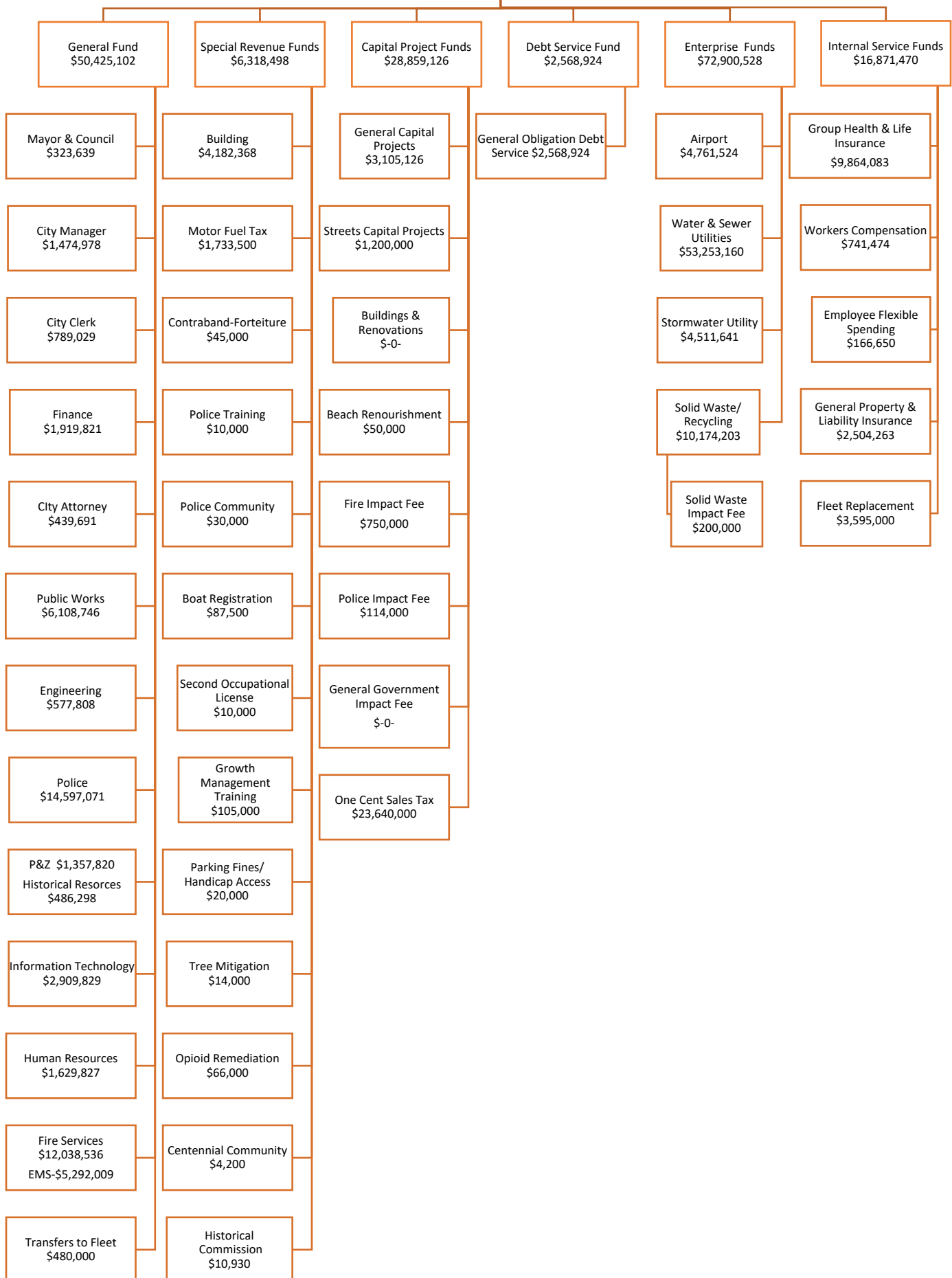
314 - Solid Waste Impact Fees

Established to account for the cost of capital improvements or additions related to solid waste services needed to serve new development.

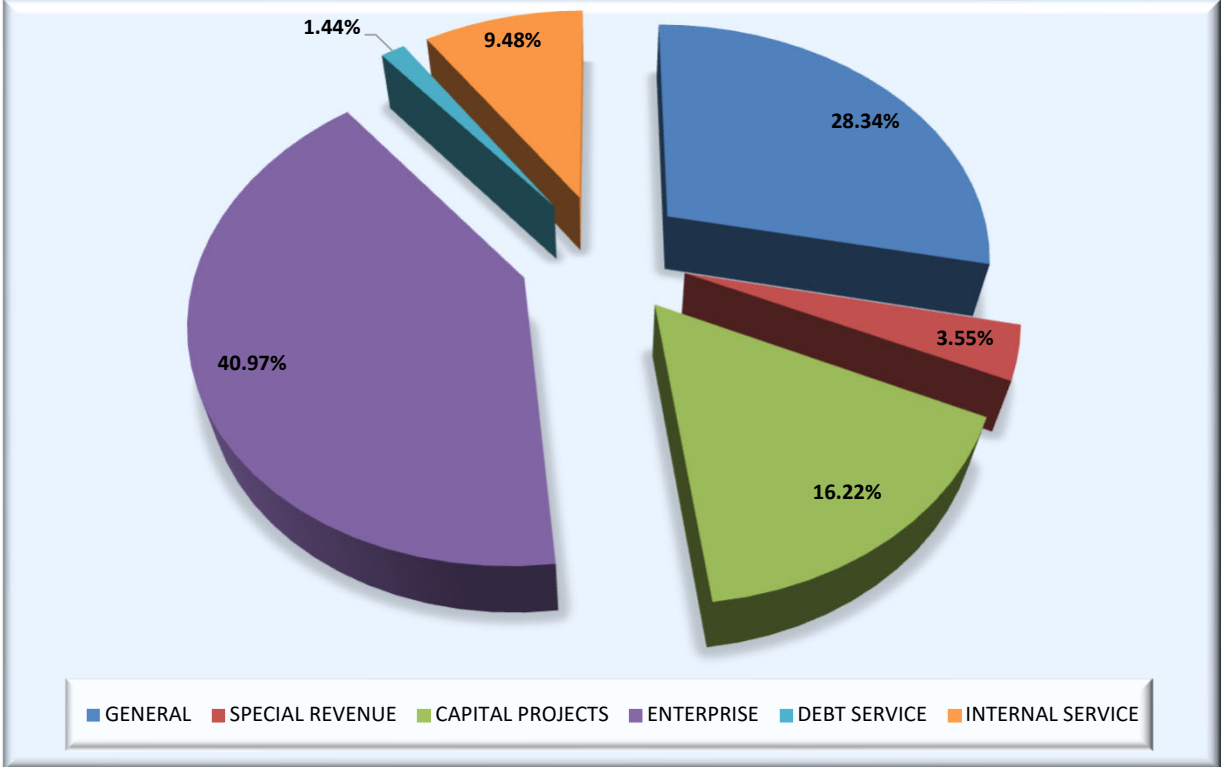
480 - Stormwater

Accounts for the management, operation, and maintenance of the Citywide drainage system.

City of Venice
 Total Proposed FY 2025 Budget:
 \$177,943,648



CITY OF VENICE
Fiscal Year 2025
All Funds Expense Summary Proposed \$177,943,648



GENERAL

General Fund **50,425,102**

SPECIAL REVENUE

Motor Fuel Tax	1,733,500
Contraband/Forfeiture	45,000
Police Training	10,000
Police Community Fund	30,000
Boat Registration	87,500
Second Occupational License	10,000
Growth Mgmt. Training	105,000
Parking Fines/Handicapped Access	20,000
Tree Mitigation	14,000
Opioid Remediation	66,000
Centennial Community	4,200
Historical Commission	10,930
Building Permits	4,182,368
	6,318,498

DEBT SERVICE

General Obligation Debt Service **2,568,924**

CAPITAL PROJECTS

One-Cent Voted Sales Tax	23,640,000
General Capital Projects	3,105,126
Streets Capital Projects	1,200,000
Bldgs & Renovations	-
Beach Renourishment	50,000
Fire Impact Fee	750,000
Police Impact Fee	114,000
General Government Impact Fee	-
	28,859,126

ENTERPRISE FUNDS

Airport	4,761,524
Water & Sewer Utilities	53,253,160
Solid Waste/Recycling	10,174,203
Storm Water Utility	4,511,641
Solid Waste Impact Fee	200,000
	72,900,528

INTERNAL SERVICE

Group Life & Health Insurance	9,864,083
Workers Compensation	741,474
Employee Flexible Spending	166,650
General Property & Liability	2,504,263
Fleet Replacement	3,595,000
	16,871,470

BUDGET SUMMARY
CITY OF VENICE - FY 2025
THE PROPOSED OPERATING BUDGET EXPENDITURES OF THE CITY OF VENICE ARE
0.1% MORE THAN LAST YEAR'S TOTAL OPERATING EXPENDITURES

	GOVERNMENTAL FUND TYPE				PROPRIETARY FUND TYPES		TOTAL
	GENERAL	SPECIAL REVENUE	CAPITAL PROJECTS	DEBT SERVICE	ENTERPRISE FUNDS	INTERNAL SERVICE	
REVENUES							
TAXES:							
AD VALOREM TAXES - 3.9041 MILLS	\$ 27,293,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 27,293,000
AD VALOREM TAXES - 0.3740 MILLS	-	-	-	2,541,000	-	-	2,541,000
COMMUNICATION SERV, SALES & USE TAXES	2,286,773	1,313,700	5,515,900	-	-	-	9,116,373
UTILITY SERVICE TAXES	3,969,800	-	-	-	-	-	3,969,800
FRANCHISE FEES	3,605,935	-	-	-	-	-	3,605,935
LICENSES AND PERMITS	514,800	3,422,650	343,000	-	106,000	-	4,386,450
INTERGOVERNMENTAL REVENUE	4,697,245	311,800	4,248,420	-	2,472,000	-	11,729,465
CHARGES FOR SERVICES	2,328,300	-	-	-	44,083,494	12,978,068	59,389,862
FINES AND FORFEITURES	31,000	50,850	-	-	-	-	81,850
INTEREST EARNINGS	350,000	176,850	604,450	28,000	2,250,525	732,600	4,142,425
MISCELLANEOUS	1,657,600	147,500	-	-	5,109,805	3,356,571	10,271,476
OTHER FINANCING SOURCES:							
ADMINISTRATIVE CHARGES	4,236,845	-	-	-	-	-	4,236,845
TRANSFERS FROM OTHER FUNDS	498,300	-	1,535,200	-	-	1,252,511	3,286,011
DEBT PROCEEDS	-	-	19,125,000	-	11,187,500	-	30,312,500
TOTAL ESTIMATED REVENUE AND OTHER FINANCING SOURCES	51,469,598	5,423,350	31,371,970	2,569,000	65,209,324	18,319,750	174,362,992
USE OF FUND BALANCE (RESERVES)	-	929,868	594,500	-	7,691,563	654,650	9,870,581
TOTAL ESTIMATED REVENUE AND BALANCES	\$ 51,469,598	\$ 6,353,218	\$ 31,966,470	\$ 2,569,000	\$ 72,900,887	\$ 18,974,400	\$ 184,233,573
EXPENDITURES							
GENERAL GOVERNMENT	\$ 13,845,639	\$ 120,130	\$ -	\$ -	\$ -	\$ 166,650	\$ 14,132,419
PUBLIC SAFETY	29,619,793	3,734,397	-	-	-	-	33,354,190
PHYSICAL ENVIRONMENT	577,808	14,000	50,000	-	27,548,594	-	28,190,402
TRANSPORTATION	-	-	-	-	4,854,570	-	4,854,570
ECONOMIC ENVIRONMENT	-	10,000	-	-	-	-	10,000
CULTURE & RECREATION	2,630,053	-	-	-	-	-	2,630,053
INTERNAL SERVICES	-	-	-	-	-	13,094,820	13,094,820
CAPITAL OUTLAY	2,966,024	65,000	28,509,126	-	33,555,000	3,595,000	68,690,150
DEBT SERVICE	305,785	-	-	2,568,924	2,541,979	-	5,416,688
GRANTS AND AID	-	47,500	-	-	-	-	47,500
OTHER USES:							
ADMINISTRATIVE CHARGES	-	593,971	-	-	3,642,874	-	4,236,845
TRANSFERS TO OTHER FUNDS	480,000	1,733,500	300,000	-	757,511	15,000	3,286,011
TOTAL EXPENDITURES AND USES	50,425,102	6,318,498	28,859,126	2,568,924	72,900,528	16,871,470	177,943,648
ADDITION TO FUND BALANCE (RESERVES)	1,044,496	34,720	3,107,344	76	359	2,102,930	6,289,925
TOTAL APPROPRIATED EXPENSES AND ENDING FUND BALANCES	\$ 51,469,598	\$ 6,353,218	\$ 31,966,470	\$ 2,569,000	\$ 72,900,887	\$ 18,974,400	\$ 184,233,573

The tentative, adopted, and/or final budgets are on file in the office of the above referenced taxing authority as a public record.

PERSONNEL SUMMARY - ALL FUNDS

DEPARTMENT / DIVISION	ACTUAL FY 2022	ACTUAL FY 2023	AMENDED FY 2024	PROPOSED FY 2025
Mayor and Council	7.00	7.00	7.00	7.00
City Manager	5.00	5.00	5.00	5.00
City Clerk	5.00	5.00	5.00	5.00
Finance	14.00	14.00	14.00	14.00
Public Works Administration	3.00	3.00	3.00	3.00
General Maintenance	16.60	16.60	16.60	16.60
Public Works Fleet	1.00	1.00	1.00	1.00
Parks Maintenance	14.95	14.95	14.95	14.95
Historical Resources	3.00	3.00	3.00	3.00
Engineering	3.30	3.30	3.30	3.30
Police (a)	70.00	71.00	71.00	71.00
Fire (b)	45.60	46.60	46.60	46.60
Fire - EMS (c)	26.00	29.00	29.00	29.00
Planning & Zoning (d)	11.00	10.50	10.00	10.00
Information Technology (e)	6.00	8.00	8.00	8.00
Human Resources	5.00	5.00	5.00	5.00
Building (f)	22.25	21.75	21.25	21.25
Airport (g)	8.00	8.00	9.00	9.00
Utilities Administration	11.00	11.00	11.00	11.00
Distribution / Collection (h)	27.00	27.00	27.00	29.00
Water Production	16.00	16.00	16.00	16.00
Water Reclamation (i)	19.00	19.00	19.00	20.00
Solid Waste (j)	13.00	14.00	14.00	14.00
Recycling (k)	13.00	14.00	14.00	14.00
Storm Water	9.70	9.70	9.70	9.70
Total Staff	375.40	383.40	383.40	386.40

PERSONNEL SUMMARY - ALL FUNDS
(Explanation of Notes)

(a)	FY23: Added 1 Community Resource Officer
(b)	FY23: Added 1 Fire Inspector
(c)	FY23: Added 3 Single Cert Paramedics
(d)	FY24: Removed .50 Permit Technician
(e)	FY23: Added 1 Administrative Coordinator FY23: Added 1 Security Analyst
(f)	FY23: Removed .50 Impact Fee Coordinator FY24: Removed .50 Permit Technician
(g)	FY24: Added 1 Airport Community Outreach Manager
(h)	FY25: Added 1 Field Operations Technician and 1 Technical Support Specialist
(i)	FY25: Added 1 Inventory Control Technician
(j)	FY23: Added 1 Solid Waste Equipment Operator
(k)	FY23: Added 1 Solid Waste Equipment Operator

PERSONNEL SUMMARY - ALL FUNDS - Last 15 Fiscal Years

DEPARTMENT / DIVISION	Actual 2011	Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016	Actual 2017	Actual 2018	Actual 2019	Actual 2020	Actual 2021	Actual 2022	Actual 2023	Amended Budget 2024	Proposed Budget 2025
Mayor and Council	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
City Manager	4.00	3.00	3.00	3.00	3.20	3.20	3.25	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Historical Resources	1.00	2.00	2.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
City Clerk	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Finance	12.00	12.00	12.00	12.00	13.00	13.00	13.00	14.00	14.00	14.00	14.00	14.00	14.00	14.00	14.00
Public Works Administration	4.00	1.00	3.00	3.00	2.00	2.00	2.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Public Works Fleet Division	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
General Maintenance	13.00	12.00	11.00	11.00	9.60	9.60	12.60	15.60	15.60	15.60	15.60	16.60	16.60	16.60	16.60
Parks Maintenance	11.00	9.00	10.00	12.00	11.70	12.70	12.95	12.95	12.95	13.95	14.95	14.95	14.95	14.95	14.95
Engineering	9.00	6.00	5.00	5.00	3.15	4.65	4.10	4.10	4.10	4.00	4.00	3.30	3.30	3.30	3.30
Police	72.00	64.00	66.00	66.00	58.00	61.00	61.00	69.00	69.00	67.00	70.00	70.00	71.00	71.00	71.00
Fire	45.50	42.50	41.50	45.00	44.25	44.25	44.25	45.50	45.60	45.60	45.60	45.60	46.60	46.60	46.60
Fire - EMS	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	1.00	25.00	26.00	26.00	29.00	29.00	29.00
Planning & Zoning	4.00	8.00	7.00	6.00	8.00	9.00	11.00	11.00	13.50	13.25	10.75	11.00	10.50	10.00	10.00
Information Technology	4.00	4.00	4.00	5.00	5.00	5.00	5.00	6.00	6.00	6.00	6.00	6.00	8.00	8.00	8.00
Human Resources	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Building	6.00	6.00	7.00	10.00	12.60	12.60	15.60	15.35	18.75	19.00	19.50	22.25	21.75	21.25	21.25
Airport	8.00	7.00	7.00	8.00	8.30	8.20	8.25	8.00	8.00	8.00	8.00	8.00	8.00	9.00	9.00
Utilities Administration	6.00	8.00	7.00	9.00	9.00	10.10	10.20	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00
Distribution / Collection	21.00	20.00	21.00	25.00	24.00	25.00	25.00	25.00	27.00	27.00	27.00	27.00	27.00	27.00	29.00
Water Production	14.00	14.00	14.00	15.00	15.00	15.00	15.00	15.00	16.00	16.00	16.00	16.00	16.00	16.00	16.00
Water Reclamation	17.00	17.00	17.00	18.00	18.00	17.00	17.00	17.00	19.00	19.00	19.00	19.00	19.00	19.00	20.00
Solid Waste	13.50	11.00	12.50	11.50	12.025	14.025	11.525	13.00	13.00	13.00	13.00	13.00	14.00	14.00	14.00
Recycling	9.50	11.00	8.50	9.50	10.025	9.025	12.525	13.00	13.00	13.00	13.00	13.00	14.00	14.00	14.00
Stormwater	2.00	2.00	1.00	1.00	5.80	5.70	8.00	9.00	9.00	9.00	9.00	9.70	9.70	9.70	9.70
TOTAL	293.50	276.50	276.50	295.00	292.65	301.05	312.25	332.50	345.50	368.40	371.40	375.40	383.40	383.40	386.40